## EB/016/1/2

## **Greater Essex**

## Demographic Forecasts 2013-2037

## Phase 7 Main Report

May 2015

# edge analytics

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#### Acknowledgements

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#### Foreword

The era of regional planning through Regional Spatial Strategies has been replaced by a more localised approach to decision making regarding local growth and future development. This change has placed new and challenging responsibilities on local planning authorities to consider future growth levels for their own areas.

Local planning authorities retain responsibility for establishing spatial planning strategies for their area through preparation of Local Plans. Responsibility for establishing the level of future housing provision in their area will in future rest solely with the individual local planning authorities. A key part of estimating this future provision will be an objective assessment of the likely future population of each authority's area and the implications for housing, jobs, infrastructure, services and facilities.

The Essex Planning Officers Association (EPOA) has identified the need for continued collaboration between authorities on the preparation and use of demographic information. EPOA views the availability of robust and consistent demographic information and forecasts across a wide area as a vital component in any local planning authority evidence base; this then facilitates more informed discussion regarding future development with local communities, neighbouring authorities, infrastructure and service providers, developers and others. In particular, demographic data is a key component to inform and mobilise the 'duty to cooperate' which the Localism Act places on authorities, their neighbours and other organisations when engaged in policy development and Local Plan preparation.

The original EPOA project commissioned a programme of work conducted in four phases and concluded in summer 2012. A range of demographic forecasts representing a variety of scenarios were produced, together with a range of relevant demographic material. EPOA has now extended this commission to provide an annual update to the demographic forecasting evidence for its member authorities. This new evidence continues to include a variety of scenarios, including migration-led, dwelling-led and economic-led approaches to demographic forecasts.

It is not the intention of this project to produce a recommended or preferred demographic forecast for any area. Rather, the approach is to encourage examination of the demography of

each area from different perspectives. Hopefully this will allow appreciation of how the demography of an authority may be influenced by local circumstances and local policy choices. It is for each local planning authority to determine its use of the forecasts and other outputs from this project to inform its future spatial policy development.

EPOA represents the twelve Local Planning Authorities in Essex, as well as the two unitary authorities of Southend-on-Sea and Thurrock and the County Council of Essex. The Association has also extended a welcome to East Hertfordshire District Council and Welwyn-Hatfield Borough Council as full contributing members of the project. The project also includes preparation of demographic forecast scenarios for additional local planning authorities which are not contributing to the project. This broader approach has been taken in order to provide EPOA members with equivalent demographic data for all their neighbouring authorities or sub-regional partners. This feature of the project is intended to facilitate the 'duty to cooperate' for all EPOA member authorities.

I trust that you find this initiative by the Association to be informative and of assistance at this time of change and uncertainty.

#### Andrew Cook

Chairman, Essex Planning Officers Association

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## Introduction

#### Context

- 1.1 With the revocation of the Regional Spatial Strategy (RSS), the development of housing requirements for Local Plans is now very much the responsibility of individual local authorities. The National Planning Policy Framework (NPPF)<sup>1</sup> and Planning Practice Guidance (PPG)<sup>2</sup> provide guidance on the appropriate approach to the objective assessment of housing need and the use of demographic and economic evidence to support this assessment. As a result, the development and presentation of demographic evidence to support local housing plans is subject to an increasing degree of public scrutiny.
- 1.2 The Essex Planning Officers Association (EPOA) has maintained its commitment for continued collaboration between authorities in the preparation and use of demographic information to support Local Plan development. EPOA views the availability of robust and consistent demographic information and forecasts across a wide area, as a vital component in any local planning authority evidence base; facilitating more informed discussion regarding future development with local communities, neighbouring authorities, infrastructure and service providers, developers and others. In particular, demographic data is a key component to inform and mobilise the 'duty to cooperate' which the Localism Act places on authorities, their neighbours and other organisations when engaged in policy development and Local Plan preparation.
- 1.3 During 2010-12, EPOA commissioned an initial programme of work which delivered a range of demographic forecasts for its member authorities, providing a suite of scenarios from which future growth trajectories might be evaluated. This project was conducted in four phases and concluded in summer 2012.
- 1.4 EPOA has now extended this commission to provide an annual update to the demographic



<sup>&</sup>lt;sup>1</sup><u>http://planningguidance.planningportal.gov.uk/blog/policy/</u>

<sup>&</sup>lt;sup>2</sup> http://planningguidance.planningportal.gov.uk/blog/guidance/

forecasting evidence for its member authorities. This new evidence continues to include a variety of forecasts, including official projections, alternative trend scenarios and jobs-led growth outcomes.

#### Work Programme

1.5 The EPOA commission has been organised into three additional phases, continuing from the four original phases of work, as follows:

#### 1.6 Phase 5: December 2013–February 2014

This phase included an update to the previous EPOA demographic forecasts and evidence to take account of: 2011 Census statistics; revisions to mid-year population estimates for 2002-10; the new 2011-based household projections; 2012 mid-year estimates; and the latest forecasts of economic growth.

#### 1.7 Phase 6: June 2014–July 2014

This phase incorporated updated information from the Office for National Statistics (ONS) including key assumptions from the 2012-based *national* population projection, plus area-specific data on fertility, mortality and migration which drive the 25-year, 2012-based sub-national population projections (SNPP). This new evidence was presented alongside revised jobs-led scenarios and the previous 2010-based SNPP. All scenarios in phase 6 were formulated using POPGROUP 'version 4' technology, a 2014 upgrade to the forecasting software which incorporated methodological changes, specifically to align more closely with ONS methods.

#### 1.8 Phase 7: April 2015

This final phase of work incorporates the new 2012-based household projections from the Department for Communities and Local Government (DCLG) plus the latest demographic components from the 2013 mid-year population estimate. In addition, the analysis includes new data and assumptions from the East of England Forecasting Model (EEFM), specifically its 2014 jobs forecasts for each EPOA area and the economic assumptions that underpin these forecasts. All scenarios in phase 7 have been formulated using POPGROUP 'version 4' technology.

1.9 This document provides a summary of the phase 7 analysis and forecasts.

## **EPOA** Geography

1.10 The EPOA geographical area of interest encompasses a total of 24 local authority districts and unitary authorities plus a number of 'macro' areas, created as aggregates of these (Table 1). Analysis, forecasting and reporting have been undertaken for each of these defined geographical areas.

| Districts & Unitary Authorities |                    |                            |             |  |  |  |
|---------------------------------|--------------------|----------------------------|-------------|--|--|--|
| ID                              | Area               |                            | Short label |  |  |  |
| 1                               | Basildon           |                            | BAS         |  |  |  |
| 2                               | Braintree          |                            | BTE         |  |  |  |
| 3                               | Brentwood          |                            | BRW         |  |  |  |
| 4                               | Castle Point       |                            | СРТ         |  |  |  |
| 5                               | Chelmsford         |                            | CHL         |  |  |  |
| 6                               | Colchester         |                            | COL         |  |  |  |
| 7                               | Epping Forest      |                            | EPF         |  |  |  |
| 8                               | Harlow             |                            | HLW         |  |  |  |
| 9                               | Maldon             |                            | MAL         |  |  |  |
| 10                              | Rochford           |                            | ROC         |  |  |  |
| 11                              | Tendring           |                            | TEN         |  |  |  |
| 12                              | Uttlesford         |                            | UTT         |  |  |  |
| 13                              | Southend-on-Sea    | ΙΔ                         | sos         |  |  |  |
| 13                              | Thurrock UA        |                            | THU         |  |  |  |
|                                 |                    |                            |             |  |  |  |
| 15                              | Cambridge          |                            | CamCity     |  |  |  |
| 16                              | South Cambridges   | hire                       | SCambs      |  |  |  |
| 17                              | Broxbourne         |                            | Brox        |  |  |  |
| 18                              | East Hertfordshire | 2                          | EHerts      |  |  |  |
| 19                              | Welwyn Hatfield    |                            | WelHat      |  |  |  |
| 20                              | Babergh            |                            | Babergh     |  |  |  |
| 21                              | Ipswich            |                            | Ipswich     |  |  |  |
| 22                              | Mid Suffolk        |                            | MidSuff     |  |  |  |
| 23                              | Suffolk Coastal    |                            | SufCoast    |  |  |  |
| 24                              | St. Edmundsbury    |                            | StEdmun     |  |  |  |
|                                 |                    | Macro Areas                |             |  |  |  |
| ID                              | Definition         | Area                       | Short label |  |  |  |
| 25                              | 1-12               | Essex CC                   | EssexCC     |  |  |  |
| 26                              | 1-14               | Greater Essex              | GtrEssex    |  |  |  |
| 27                              | 1, 4, 10, 13, 14   | Thames Gateway South Essex | TGSE        |  |  |  |
| 28                              | 3, 5, 9            | Heart of Essex             | HrtEssex    |  |  |  |
| 29                              | 2, 6, 9, 11        | Essex Haven Gateway        | EssexHG     |  |  |  |
| 30                              | 20-23              | Suffolk Haven Gateway      | SufflkHG    |  |  |  |
| 31                              | 2, 6, 9, 11, 20-23 | Haven Gateway              | HG          |  |  |  |
| 32                              | 7, 8, 12           | ,<br>West Essex            | Wessex      |  |  |  |
| 33                              | 17, 18             | Hertfordshire (East)       | EastHert    |  |  |  |
| 34                              | 7, 8, 12, 17, 18   | Stansted/M11 Corridor      | Stans M11   |  |  |  |
| 35                              | 7, 8, 18           | Harlow Joint Working Area  | Harlow      |  |  |  |
|                                 |                    | - 0                        |             |  |  |  |

#### Table 1: EPOA study area definition

### **Report Structure**

- 1.11 Section 2 provides an introduction to the 2012-based household projections, their national context and the growth trends evident across the EPOA local authorities.
- 1.12 Section 3 presents the latest inputs and outputs from the EEFM, summarising the jobs growth forecasts for each local authority area and the economic assumptions which underpin these forecasts.
- 1.13 Section 4 examines the continuing influence of Greater London upon growth in the EPOA local authorities and evaluates the most recent projections produced by the Greater London Authority (GLA) in its own evidence to support housing growth in the London Boroughs.
- 1.14 Section 5 provides a description and summary of each of the growth scenarios that have been formulated in this phase 7 analysis using the latest POPGROUP v.4 technology. These include trend scenarios and jobs-led alternatives.
- 1.15 Section 6 summarises the outcomes of each of these scenarios, presenting growth in terms of population, households, dwellings, labour force and jobs impacts for each of the 24 EPOA local authorities.
- 1.16 Section 7 concludes the analysis with a short summary of the key issues that have arisen in the development of the phase 7 scenarios and the key considerations for local authorities as they seek to use the evidence to support Local Plan development.
- 1.17 The Appendix to this document contains guidance on the methodology, data inputs and assumptions used in the development of the scenario evidence.
- 1.18 An accompanying report provides phase 7 scenario summaries for each of the 11 Macro Areas within the EPOA study area.

## 2 Household Projections

### Context

- 2.1 In each of the previous phases of the EPOA demographic analysis, POPGROUP technology has been used to evaluate and present a range of growth scenarios. In the most recent phase 6 report, the household-growth implications of each scenario were assessed using assumptions from both the 2008-based and 2011-based interim household projection models from the DCLG.
- 2.2 Scenario outcomes were presented under an 'Option A' alternative, in which the 2011-based interim household headship rates were applied, and an 'Option B' alternative, in which the 2008-based household headship rates were applied.
- 2.3 In February/March 2015, the 2012-based household projections were released by DCLG<sup>3</sup>. Underpinned by the 2012-based SNPP, these new statistics provide a household growth projection and household formation assumptions for each local authority area for the 2012–2037 period.
- 2.4 Planning Practice Guidance (PPG)<sup>4</sup> states that the most recent official household projections should "provide the starting point estimate of overall housing need" (PPG 2a-015-20140306) and that "the most recent demographic evidence, including the latest Office of National Statistics population estimates" should be considered (PPG 2a-017-20140306).
- 2.5 This phase 7 analysis, updates previous scenario analysis, evaluating the impact of the 2012-based household projection model assumptions upon the household and dwelling growth outcomes of each of a range of trend and jobs-led scenarios.

<sup>3</sup> 2012-based household projections in England, 2012 to 2037. DCLG 27<sup>th</sup> February 2015. <u>https://www.gov.uk/government/statistics/2012-based-household-projections-in-england-2012-to-2037</u>



<sup>&</sup>lt;sup>4</sup> <u>http://planningguidance.planningportal.gov.uk/blog/guidance/</u>

#### 2012-based Household Projections

- 2.6 The methodological basis of the 2012-based household projections is consistent with that employed in the previous 2008-based and 2011-based interim household projections<sup>5</sup>. In each, household projections have been derived through the application of projected household representative rates (also referred to as headship rates) to a projection of the private household population, disaggregated by age, sex and relationship status.
- 2.7 Whilst methodologically similar to previous releases, the 2012-based household projections provide an important update on the 2011-based interim household projections with the inclusion of the following new information:
  - 2012-based SNPP by sex and age that extend to 2037 (rather than to 2021 as was the case in the 2011-based interim projections).
  - Household population by sex, age and relationship-status consistent with the 2011 Census (rather than estimates for 2011, which were derived from 2001 Census data, projections and national trends, as used in the 2011-interim projections).
  - Communal population statistics by age and sex consistent with the 2011 Census (rather than the previous estimate, which were calibrated to the total communal population from the 2011 Census).
  - Further information on household representatives from the 2011 Census relating to aggregate household representative rates by relationship status and age.
  - Aggregate household representative rates at local authority level, controlled to the national rate, based on the total number of households divided by the total adult household population (rather than the total number of households divided by the total household population).
  - Adjustments to the projections of the household representative rates in 2012 based on the Labour Force Survey (LFS).

(Source: DCLG Methodology<sup>6</sup>, page 6)



<sup>&</sup>lt;sup>5</sup> 2012-based household projections: methodology, DCLG 2<sup>nd</sup> March 2015.

https://www.gov.uk/government/statistics/2012-based-household-projections-methodology

<sup>&</sup>lt;sup>6</sup> Household Projections 2012-based: Methodological Report. Department for Communities and Local Government ( February 2015). <u>https://www.gov.uk/government/statistics/2012-based-household-projections-methodology</u>

- 2.8 The household projection methodology consists of two distinct stages. Stage One produces the national and local authority projections for the total number of households by age-group and relationship-status group over the projection period. All Stage One output and assumptions have been released by DCLG.
- 2.9 Stage Two provides the detailed 'household-type' projection by age-group. Seventeen different household types are typically included in household model outputs (see Appendix to the phase 6 EPOA report). Stage Two assumptions and output, which provide the more detailed household-type statistics, have yet to be released. Stage Two outputs would typically be controlled to the Stage One totals, so there should be no impact on the household and dwelling forecasts presented in the phase 7 analysis when the Stage Two information is published. However, further guidance will be forthcoming from DCLG on release of the Stage 2 analysis, anticipated in July-August 2015.
- 2.10 The Stage One data are used in this phase 7 analysis, to provide the basis for the evaluation of the impact of the 2012-based DCLG model assumptions upon the household growth outcomes of each trend and jobs-led sensitivity scenarios. Assumptions

#### 2012-based Compared

- 2.11 Using the same underpinning 2012-based *population* projection in combination with comparable household representative rate assumptions, it is possible to isolate the general differences in household formation that result from each of the three models (2008-based, 2011-based and 2012-based).
- 2.12 Under the 2012-based household projection assumptions, the general trend for the EPOA local authorities is for 2012-based household growth rates to be lower than the 2008-based totals but higher than the 2011-based interim alternatives (Table 2).
- 2.13 There are variations in this general pattern within individual EPOA authorities. In Harlow, East Hertfordshire and Suffolk Coastal, the 2012-based assumptions result in a higher percentage change in the number of households over the 2012–2037 period, than both the 2008-based and 2011-based models.



2.14 In contrast, Brentwood, Chelmsford, Colchester and Uttlesford each have lower household change under the 2012-based assumptions compared to both the 2008-based and 2011-based models.

| A                    | Ch      | nange 2012–203 | 7       | Ch    | ange 2012–2037 | (%)   |
|----------------------|---------|----------------|---------|-------|----------------|-------|
| Area                 | HH-08   | HH-11          | HH-12   | HH-08 | HH-11          | HH-12 |
| Basildon             | 17,288  | 15,068         | 16,124  | 23.5% | 20.5%          | 21.9% |
| Braintree            | 17,282  | 15,890         | 16,705  | 27.9% | 25.7%          | 27.0% |
| Brentwood            | 8,287   | 7,954          | 7,744   | 26.8% | 25.7%          | 25.0% |
| Castle Point         | 7,169   | 5,636          | 6,834   | 19.6% | 15.4%          | 18.6% |
| Chelmsford           | 17,091  | 16,169         | 16,016  | 24.2% | 23.0%          | 22.8% |
| Colchester           | 21,413  | 20,836         | 20,830  | 29.4% | 28.6%          | 28.6% |
| Epping Forest        | 17,124  | 16,383         | 16,804  | 32.6% | 31.2%          | 32.0% |
| Harlow               | 8,496   | 8,151          | 8,499   | 24.3% | 23.3%          | 24.4% |
| Maldon               | 5,489   | 4,577          | 5,344   | 21.1% | 17.6%          | 20.5% |
| Rochford             | 7,070   | 5,402          | 6,370   | 20.9% | 16.0%          | 18.8% |
| Tendring             | 16,075  | 15,981         | 16,038  | 25.8% | 25.6%          | 25.7% |
| Uttlesford           | 13,072  | 12,112         | 12,054  | 40.7% | 37.7%          | 37.4% |
| Southend-on-Sea UA   | 20,219  | 16,893         | 19,906  | 26.8% | 22.4%          | 26.4% |
| Thurrock UA          | 20,491  | 17,747         | 19,992  | 32.5% | 28.1%          | 31.7% |
| Cambridge            | 8,600   | 7,046          | 7,984   | 18.1% | 14.9%          | 16.9% |
| South Cambridgeshire | 21,178  | 19,303         | 20,175  | 34.6% | 31.5%          | 33.0% |
| Broxbourne           | 9,986   | 7,908          | 9,667   | 26.2% | 20.8%          | 25.3% |
| East Hertfordshire   | 19,163  | 17,404         | 19,189  | 33.3% | 30.3%          | 33.3% |
| Welwyn Hatfield      | 14,280  | 13,728         | 14,016  | 32.2% | 31.1%          | 31.8% |
| Babergh              | 6,737   | 6,372          | 6,552   | 17.8% | 16.9%          | 17.3% |
| Ipswich              | 13,981  | 12,236         | 12,920  | 24.1% | 21.1%          | 22.3% |
| Mid Suffolk          | 9,590   | 9,044          | 9,603   | 23.5% | 22.1%          | 23.4% |
| Suffolk Coastal      | 10,604  | 9,116          | 11,202  | 19.7% | 16.9%          | 20.8% |
| St Edmundsbury       | 9,620   | 7,872          | 8,735   | 20.8% | 17.0%          | 18.9% |
| EPOA                 | 320,305 | 288,828        | 309,303 | 26.4% | 23.8%          | 25.5% |

Table 2: Comparison of 2008-, 2011- and 2012-based household growth assumptions using the 2012-based sub-national population projection

*Blue* indicates the 2012-based household growth is equal to or lower than both the 2008-based and 2011-based household change *Red* indicates the 2012-based household growth is equal to or higher than both the 2008-based and 2011-based household change

### Phase 7 Scenario Development

2.15 The 2012-based household projections are underpinned by the accompanying 2012-based sub-national population projection. Whilst this provides a benchmark outcome from the ONS, it is only one perspective on likely population growth. The local authority planning process

necessitates the evaluation of a range of alternative population growth outcomes, driven by a mix of demographic and economic considerations.

2.16 The analysis presented here evaluates the household growth outcomes associated with a range of scenarios, using the 2012-based household assumptions for direct comparison with previous 2011-based and 2008-based household output.

# **3** Economic Forecasts

#### East of England Forecasting Model

- 3.1 In each of the previous phases of the EPOA demographic analysis, POPGROUP technology has been used to evaluate 'jobs-led' scenarios, drawing data and assumptions directly from the East of England Forecasting Model (EEFM).
- 3.2 The EEFM provides a periodic release of jobs growth forecasts for local authority areas, using an economic forecasting methodology that is underpinned by Oxford Economics' World, UK National and UK Regional forecasting model and assumptions.
- 3.3 The alignment of economic and demographic forecasts is a challenging proposition, particularly when each uses a different methodological basis for the derivation of its key outputs. However, in the formulation and presentation of evidence to support local plans, the choice of assumptions used to evaluate the demographic impact of forecast economic growth is subject to increasing scrutiny.
- 3.4 In this phase 7 analysis, the latest economic forecasts from the EEFM are considered. In evaluating the likely demographic impact of these economic forecasts, key data and assumptions have been drawn directly from the EEFM and used within the POPGROUP model. The key data items taken from the EEFM are as follows:
  - Employment growth, 2013-31
  - Growth in workplace employed people, 2013-31
  - EEFM modelled unemployment rate changes, 2001-31
  - EEFM modelled economic activity rate changes, 2001-31
  - EEFM modelled commuting ratio changes, 2001-31
- 3.5 Each of these data items has an important part to play in the jobs-led scenarios that are presented for each of the EPOA areas in this phase 7 report. Further detail and illustration is provided here as a precursor to the main scenario analysis.

### Latest EEFM Growth Forecasts

- 3.6 The EEFM provides economic forecasts in the form of total jobs (full-time and part-time) and total workplace employed people. Forecasts are provided for the period 2013-31, for each of the EPOA local authority areas (Table 3).
- 3.7 The growth in total employment and workplace-employed people is forecast at 15.7% and 15.8% respectively over the 2013-31 period. Growth rates vary considerably between areas. Thurrock and South Cambridgeshire are forecast to have the greatest change in the number of jobs and workplace employed people whereas Castle Point and Tendring have the lowest change.

| Area                 | Total employme | ent (2013–2031) | Total workplace e<br>(2013- |       |
|----------------------|----------------|-----------------|-----------------------------|-------|
|                      | Change         | %               | Change                      | %     |
| Basildon             | 11,342         | 12.1%           | 10,701                      | 12.1% |
| Braintree            | 11,802         | 19.3%           | 11,498                      | 19.4% |
| Brentwood            | 8,221          | 19.5%           | 7,533                       | 19.8% |
| Castle Point         | 1,547          | 5.5%            | 1,649                       | 5.7%  |
| Chelmsford           | 19,287         | 20.0%           | 16,928                      | 20.0% |
| Colchester           | 11,862         | 13.0%           | 11,633                      | 13.5% |
| Epping Forest        | 9,929          | 17.3%           | 8,238                       | 17.4% |
| Harlow               | 3,823          | 8.3%            | 3,638                       | 8.4%  |
| Maldon               | 2,970          | 11.6%           | 2,885                       | 11.6% |
| Rochford             | 2,928          | 10.4%           | 2,952                       | 10.5% |
| Tendring             | 3,153          | 6.6%            | 3,146                       | 6.7%  |
| Uttlesford           | 4,764          | 10.4%           | 4,552                       | 10.7% |
| Southend-on-Sea UA   | 8,628          | 11.1%           | 8,612                       | 11.2% |
| Thurrock UA          | 20,192         | 29.5%           | 19,295                      | 30.1% |
| Cambridge            | 18,536         | 18.2%           | 18,383                      | 18.4% |
| South Cambridgeshire | 20,301         | 25.5%           | 19,415                      | 25.9% |
| Broxbourne           | 8,625          | 18.2%           | 7,611                       | 18.5% |
| East Hertfordshire   | 8,577          | 12.7%           | 7,516                       | 12.7% |
| Welwyn Hatfield      | 17,064         | 21.6%           | 14,620                      | 21.4% |
| Babergh              | 3,397          | 8.7%            | 3,338                       | 8.8%  |
| Ipswich              | 12,064         | 16.4%           | 11,666                      | 16.2% |
| Mid Suffolk          | 5,389          | 12.3%           | 5,277                       | 12.4% |
| Suffolk Coastal      | 8,536          | 14.6%           | 8,119                       | 14.6% |
| St Edmundsbury       | 7,492          | 11.6%           | 6,567                       | 11.7% |
| EPOA                 | 230,430        | 15.7%           | 215,772                     | 15.8% |

Table 3: Change in number of total employment and total workplace employed people (2013–2031)

(Source: EEFM 2014)

- 3.8 There are considerable changes in growth in total employment and workplace employed people between the 2014 'Baseline' scenario of the EEFM forecast used in phase 7 of the EPOA project and the revised 2013 'Baseline' scenario that was used in the previous phase 6 (Table 4 & Table 5).
- 3.9 The largest positive differences in average annual total employment and workplace employed people are noted in Basildon, +346 and +327 respectively. However, when looking at a percentage change, Castle Point shows the largest positive differences, with 1,199% and 1,822% respectively. The largest negative differences are found in East Hertfordshire, with the average annual growth in total employment reduced by 136 (25%) and the average annual growth in total workplace employed people reduced by 111 (24%) in phase 7 compared to phase 6.

| A                    | Average annual       |                      |            |              |  |  |  |
|----------------------|----------------------|----------------------|------------|--------------|--|--|--|
| Area                 | Total employment     |                      |            |              |  |  |  |
|                      | Phase 6<br>(2012-37) | Phase 7<br>(2013-37) | Difference | % Difference |  |  |  |
| Basildon             | 201                  | 547                  | 346        | 172%         |  |  |  |
| Braintree            | 368                  | 608                  | 240        | 65%          |  |  |  |
| Brentwood            | 275                  | 387                  | 112        | 41%          |  |  |  |
| Castle Point         | -5                   | 53                   | 58         | 1199%        |  |  |  |
| Chelmsford           | 928                  | 1,013                | 85         | 9%           |  |  |  |
| Colchester           | 697                  | 601                  | -95        | -14%         |  |  |  |
| Epping Forest        | 418                  | 488                  | 71         | 17%          |  |  |  |
| Harlow               | 206                  | 173                  | -33        | -16%         |  |  |  |
| Maldon               | 100                  | 141                  | 41         | 41%          |  |  |  |
| Rochford             | 51                   | 127                  | 76         | 150%         |  |  |  |
| Tendring             | 167                  | 142                  | -25        | -15%         |  |  |  |
| Uttlesford           | 266                  | 197                  | -69        | -26%         |  |  |  |
| Southend-on-Sea UA   | 334                  | 413                  | 79         | 24%          |  |  |  |
| Thurrock UA          | 854                  | 1,060                | 206        | 24%          |  |  |  |
| Cambridge            | 973                  | 917                  | -56        | -6%          |  |  |  |
| South Cambridgeshire | 782                  | 1,046                | 264        | 34%          |  |  |  |
| Broxbourne           | 221                  | 403                  | 183        | 83%          |  |  |  |
| East Hertfordshire   | 540                  | 404                  | -136       | -25%         |  |  |  |
| Welwyn Hatfield      | 1,010                | 909                  | -101       | -10%         |  |  |  |
| Babergh              | 85                   | 147                  | 62         | 72%          |  |  |  |
| Ipswich              | 565                  | 633                  | 68         | 12%          |  |  |  |
| Mid Suffolk          | 197                  | 257                  | 60         | 31%          |  |  |  |
| Suffolk Coastal      | 461                  | 429                  | -32        | -7%          |  |  |  |
| St Edmundsbury       | 255                  | 399                  | 144        | 56%          |  |  |  |

Table 4: Differences in average annual total employment – phase 6 versus phase 7

(Source: EEFM 2013 & EEFM 2014)

|                      | Average annual                  |                      |            |              |  |  |  |
|----------------------|---------------------------------|----------------------|------------|--------------|--|--|--|
| Area                 | Total workplace employed people |                      |            |              |  |  |  |
|                      | Phase 6<br>(2012-37)            | Phase 7<br>(2013-37) | Difference | % Difference |  |  |  |
| Basildon             | 188                             | 514                  | 327        | 174%         |  |  |  |
| Braintree            | 349                             | 592                  | 242        | 69%          |  |  |  |
| Brentwood            | 271                             | 354                  | 84         | 31%          |  |  |  |
| Castle Point         | -3                              | 56                   | 60         | 1822%        |  |  |  |
| Chelmsford           | 886                             | 887                  | 2          | 0%           |  |  |  |
| Colchester           | 654                             | 589                  | -65        | -10%         |  |  |  |
| Epping Forest        | 364                             | 404                  | 40         | 11%          |  |  |  |
| Harlow               | 178                             | 164                  | -14        | -8%          |  |  |  |
| Maldon               | 88                              | 136                  | 48         | 54%          |  |  |  |
| Rochford             | 44                              | 127                  | 84         | 192%         |  |  |  |
| Tendring             | 170                             | 140                  | -29        | -17%         |  |  |  |
| Uttlesford           | 237                             | 187                  | -50        | -21%         |  |  |  |
| Southend-on-Sea UA   | 284                             | 412                  | 128        | 45%          |  |  |  |
| Thurrock UA          | 815                             | 1,013                | 198        | 24%          |  |  |  |
| Cambridge            | 801                             | 909                  | 108        | 13%          |  |  |  |
| South Cambridgeshire | 763                             | 1,000                | 237        | 31%          |  |  |  |
| Broxbourne           | 193                             | 356                  | 162        | 84%          |  |  |  |
| East Hertfordshire   | 465                             | 354                  | -111       | -24%         |  |  |  |
| Welwyn Hatfield      | 879                             | 779                  | -100       | -11%         |  |  |  |
| Babergh              | 72                              | 144                  | 72         | 100%         |  |  |  |
| Ipswich              | 499                             | 610                  | 111        | 22%          |  |  |  |
| Mid Suffolk          | 164                             | 250                  | 86         | 53%          |  |  |  |
| Suffolk Coastal      | 404                             | 407                  | 3          | 1%           |  |  |  |
| St Edmundsbury       | 227                             | 349                  | 122        | 54%          |  |  |  |

#### Table 5: Differences in average annual total workplace employed people – phase 6 versus phase 7

(Source: EEFM 2013 & EEFM 2014)

3.10 In POPGROUP's evaluation of the relationship between the jobs-growth forecasts and implied projected population growth, the unemployment rate, commuting ratio and economic activity rate assumptions are key variables. Collectively, these assumptions will determine the extent to which the additional net in-migration might be required to meet the anticipated economic growth in each local authority area.

### **Unemployment Rates**

3.11 The POPGROUP model requires an unemployment rate assumption that is consistent with the International Labour Organisation (ILO) definition:

Unemployment rate = unemployed / (employed + unemployed)

3.12 This statistic has been derived directly from the EEFM for each local authority area and used to



link jobs growth to population change in each phase 7 scenario. Changes in the unemployment rate over the 2011-31 forecast period as implied by the EEFM are illustrated (Table 6).

|                      | Unemployment Rate (%) |       |       | Change (2011–2031)     |
|----------------------|-----------------------|-------|-------|------------------------|
| Area                 | 2011                  | 2013  | 2031  | percentage points (pp) |
| Basildon             | 4.9%                  | 4.7%  | 2.7%  | -2.17                  |
| Braintree            | 3.4%                  | 3.1%  | 1.7%  | -1.71                  |
| Brentwood            | 2.6%                  | 2.28% | 1.37% | -1.24                  |
| Castle Point         | 3.6%                  | 3.3%  | 2.1%  | -1.52                  |
| Chelmsford           | 3.2%                  | 2.7%  | 1.7%  | -1.47                  |
| Colchester           | 3.7%                  | 3.2%  | 1.8%  | -1.88                  |
| Epping Forest        | 3.4%                  | 2.9%  | 1.9%  | -1.48                  |
| Harlow               | 5.6%                  | 5.6%  | 3.5%  | -2.10                  |
| Maldon               | 2.8%                  | 2.5%  | 1.7%  | -1.13                  |
| Rochford             | 2.6%                  | 2.4%  | 1.6%  | -1.02                  |
| Tendring             | 6.1%                  | 5.5%  | 3.6%  | -2.47                  |
| Uttlesford           | 1.9%                  | 1.4%  | 1.0%  | -0.95                  |
| Southend-on-Sea UA   | 5.8%                  | 5.2%  | 3.4%  | -2.40                  |
| Thurrock UA          | 5.2%                  | 4.8%  | 2.6%  | -2.66                  |
| Cambridge            | 2.8%                  | 2.3%  | 1.5%  | -1.30                  |
| South Cambridgeshire | 1.6%                  | 1.4%  | 0.9%  | -0.66                  |
| Broxbourne           | 4.1%                  | 3.5%  | 2.1%  | -2.05                  |
| East Hertfordshire   | 2.3%                  | 1.9%  | 1.1%  | -1.16                  |
| Welwyn Hatfield      | 3.2%                  | 2.8%  | 1.8%  | -1.48                  |
| Babergh              | 2.7%                  | 2.4%  | 1.4%  | -1.27                  |
| Ipswich              | 5.8%                  | 5.1%  | 3.6%  | -2.18                  |
| Mid Suffolk          | 2.3%                  | 1.9%  | 1.1%  | -1.15                  |
| Suffolk Coastal      | 2.3%                  | 1.8%  | 1.2%  | -1.14                  |
| St Edmundsbury       | 2.6%                  | 2.3%  | 1.6%  | -1.06                  |
| EPOA                 | 3.6%                  | 3.2%  | 2.0%  | -1.65                  |

Table 6: Unemployment rates

(Source: EEFM 2014)

- 3.13 The unemployment rate reduces over the course of the EEFM forecast period in all areas. The largest declines apply to Thurrock UA, Tendring and Southend-on-Sea UA, with the smallest in South Cambridgeshire and Uttlesford.
- 3.14 A reduction in the unemployment rate implies that an increasing percentage of the labour force is available to take up the jobs growth estimated by the EEFM forecast, reducing the necessity for net in-migration or a change in the commuting ratio to balance jobs with population. Improving rates of unemployment has been a consistent trend across EPOA local authorities in 2014-15.

#### **Commuting Ratio**

- 3.15 The commuting ratio is the balance between the size of the resident population in employment and the number of jobs available in a given local authority area. A commuting ratio value of more than one implies that the resident population in employment is larger than the number of jobs available. A value of less than one indicates that number of jobs exceed the number of residents employed. Edge Analytics routinely uses the 2011 Census commuting ratio as the basis for scenario evaluation, typically 'fixing' the ratio at its 2011 value throughout the forecast period.
- 3.16 The EEFM's derived commuting ratio for 2011 is directly comparable with the 2011 Census commuting ratio for each of the EPOA areas. However, in subsequent years, the commuting ratio varies to accommodate anticipated jobs growth. The commuting ratio value derived from the EEFM for each local authority area, has been used by the POPGROUP model to link jobs growth to population change in each phase 7 scenario.
- 3.17 The difference between the 2011 base-year commuting ratio and the EEFM's end-of-forecast-period value is illustrated for each of the EPOA local authorities (Table 7). There is significant variation in the degree to which the commuting ratio changes to accommodate the EEFM's jobs growth forecasts.
- 3.18 Brentwood experiences the most significant change in its commuting ratio over the forecast period, with a 2011 Census value of 1.07 reverting to a 2031 value of 0.92; a change from a net out-commute in 2011 to a net in-commute in 2031. Castle Point and Harlow also demonstrate significant changes in the same direction.
- 3.19 The majority of local authority areas have a commuting ratio that shifts towards greater self-containment over the EEFM forecast period. However, eight of the 24 areas either experience no change in their commuting ratio, or a value that suggests less self-containment. The most significant shift in the latter is found in Epping Forest and St Edmundsbury.



|                      |      | Commuting Ratio |      |                    |
|----------------------|------|-----------------|------|--------------------|
| Area                 | 2011 | 2013            | 2031 | Change (2011–2031) |
| Basildon             | 1.00 | 0.99            | 1.00 | 0.00               |
| Braintree            | 1.29 | 1.21            | 1.19 | -0.09              |
| Brentwood            | 1.07 | 0.92            | 0.92 | -0.15              |
| Castle Point         | 1.63 | 1.41            | 1.49 | -0.14              |
| Chelmsford           | 1.05 | 1.06            | 1.03 | -0.01              |
| Colchester           | 1.02 | 1.00            | 0.99 | -0.03              |
| Epping Forest        | 1.29 | 1.43            | 1.40 | 0.10               |
| Harlow               | 1.01 | 0.89            | 0.92 | -0.10              |
| Maldon               | 1.31 | 1.27            | 1.29 | -0.03              |
| Rochford             | 1.53 | 1.44            | 1.46 | -0.06              |
| Tendring             | 1.24 | 1.14            | 1.17 | -0.07              |
| Uttlesford           | 1.01 | 1.03            | 1.04 | 0.03               |
| Southend-on-Sea UA   | 1.13 | 1.07            | 1.08 | -0.05              |
| Thurrock UA          | 1.21 | 1.23            | 1.16 | -0.05              |
| Cambridge            | 0.63 | 0.62            | 0.62 | -0.01              |
| South Cambridgeshire | 1.06 | 1.05            | 1.00 | -0.06              |
| Broxbourne           | 1.19 | 1.16            | 1.14 | -0.05              |
| East Hertfordshire   | 1.24 | 1.29            | 1.29 | 0.05               |
| Welwyn Hatfield      | 0.77 | 0.83            | 0.80 | 0.03               |
| Babergh              | 1.18 | 1.17            | 1.19 | 0.01               |
| Ipswich              | 0.91 | 0.93            | 0.91 | -0.00              |
| Mid Suffolk          | 1.17 | 1.15            | 1.15 | -0.02              |
| Suffolk Coastal      | 1.07 | 1.04            | 1.04 | -0.03              |
| St Edmundsbury       | 0.97 | 1.06            | 1.06 | 0.09               |

| Table | 7:         | Commuting | Ratios |
|-------|------------|-----------|--------|
| rabic | <i>'</i> . | Commuting | natios |

(Source: EEFM 2014)

#### Economic Activity Rates

- 3.20 Economic activity rates define the number of people who are either in employment or looking for employment as a percentage of the total population (aged 16–74). Within the POPGROUP model, these rates, in conjunction with the unemployment rates and commuting ratio, define the relationship between population growth and anticipated change in the number of jobs in each area.
- 3.21 Edge Analytics routinely uses 2011 Census economic activity rates with adjustments made to the 60–69 age groups in order to account for future changes to the State Pension Age (SPA) (see Appendix to the phase 6 report for more detail). For this phase 7 analysis, in order to achieve better alignment between the EEFM and the POPGROUP model, economic activity rates have been derived directly from the EEFM. These EEFM rates record the change in economic activity in the 16–74 year-old population that are implied by the EEFM's jobs growth forecasts.

- 3.22 The degree to which the underlying economic activity rates change over the EEFM forecast period is illustrated (Table 8 & Figure 1). Like the EEFM's implied commuting ratios, the rate of change in these economic activity rates varies considerably between EPOA local authority areas.
- 3.23 The largest growth in the aged 16–74 economic activity rate occurs in Epping Forest (+11.9 percentage points (pp)), Chelmsford (+7.9), Maldon (+7.7), Castle Point (+6.3) and Babergh (+6.2). Epping Forest and Chelmsford are anticipated to achieve the highest economic activity rates by 2031 at 82.3% and 80.1% respectively.
- 3.24 In contrast to these increases in economic activity, six areas are anticipated to reduce their rates over the EEFM forecast period: Braintree, Colchester, Harlow, Ipswich, Mid Suffolk and South Cambridgeshire. At 60.3%, Tendring achieves the lowest rate of economic activity by the end of the forecast period.

|                      | Econom |       |       |                         |
|----------------------|--------|-------|-------|-------------------------|
| Area                 | 2011   | 2013  | 2031  | Change (2011–2031) (pp) |
| Basildon             | 69.4%  | 72.1% | 73.4% | 4.03                    |
| Braintree            | 71.9%  | 68.7% | 71.4% | -0.52                   |
| Brentwood            | 70.3%  | 67.4% | 74.7% | 4.40                    |
| Castle Point         | 66.5%  | 65.0% | 72.8% | 6.27                    |
| Chelmsford           | 72.2%  | 74.0% | 80.1% | 7.95                    |
| Colchester           | 69.1%  | 67.7% | 66.4% | -2.74                   |
| Epping Forest        | 70.4%  | 75.6% | 82.3% | 11.95                   |
| Harlow               | 73.0%  | 69.4% | 71.9% | -1.07                   |
| Maldon               | 68.6%  | 71.0% | 76.3% | 7.71                    |
| Rochford             | 69.1%  | 68.0% | 71.7% | 2.57                    |
| Tendring             | 60.2%  | 58.5% | 60.3% | 0.06                    |
| Uttlesford           | 72.8%  | 76.2% | 77.8% | 5.01                    |
| Southend-on-Sea UA   | 69.0%  | 68.6% | 72.2% | 3.12                    |
| Thurrock UA          | 71.6%  | 71.4% | 75.3% | 3.71                    |
| Cambridge            | 62.2%  | 63.3% | 64.6% | 2.37                    |
| South Cambridgeshire | 74.6%  | 73.7% | 74.2% | -0.41                   |
| Broxbourne           | 71.3%  | 72.5% | 76.5% | 5.12                    |
| East Hertfordshire   | 73.8%  | 76.4% | 76.5% | 2.61                    |
| Welwyn Hatfield      | 67.2%  | 69.6% | 69.6% | 2.44                    |
| Babergh              | 68.8%  | 72.0% | 75.0% | 6.18                    |
| Ipswich              | 71.5%  | 72.2% | 69.9% | -1.60                   |
| Mid Suffolk          | 70.9%  | 70.3% | 69.2% | -1.70                   |
| Suffolk Coastal      | 67.6%  | 67.0% | 69.4% | 1.85                    |
| St Edmundsbury       | 71.7%  | 76.3% | 73.7% | 2.07                    |

#### Table 8: Economic Activity Rates

(Source: EEFM 2014)

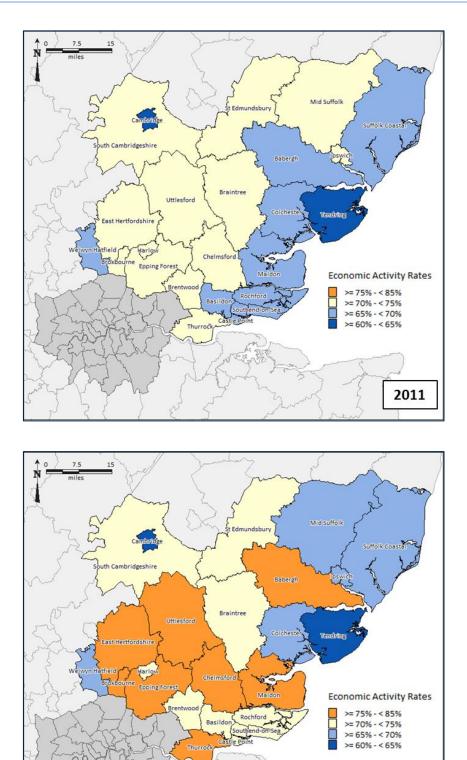


Figure 1: Comparison of EEFM Economic Activity Rates, 2011 and 2031

2031

(Source: EEFM 2014)

## Phase 7 Scenario Development

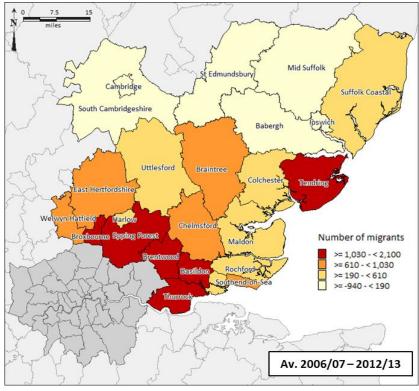
3.25 The scenario analysis presented in this phase 7 report evaluates the growth outcomes associated with a range of scenarios, using a consistent application of the EEFM statistics on unemployment, commuting and economic activity to determine the relationship between jobs growth and population change.

# 4 London's Demographic Influence

## **Migration History**

- 4.1 Greater London plays a significant role in shaping the demographic dynamics of the EPOA local authorities. The collection of London Boroughs, particularly those to the north east of the city, exerts a particular influence, providing a source of new migrants to drive population growth outside the Greater London boundary.
- 4.2 The analysis of 'internal' migration flows between individual local authority areas relies upon statistics captured by the process of GP registration; the Patient Register Data Service (PRDS). When an individual relocates, re-registration with a new GP results in a migration event being recorded, identifying where a person has moved from and to. Each household member that re-registers will be captured as an individual migrant.
- 4.3 PRDS statistics provide the basis for estimating the annual impact of internal migration in the ONS mid-year population estimates. Subsequently, this historical evidence provides the basis for the derivation of internal migration assumptions in both the ONS sub-national trend projections, the GLA's own population projections for its London Boroughs and the POPGROUP projections presented in this phase 7 analysis.
- 4.4 The migration relationship between the London Boroughs and the EPOA local authorities is presented in Figure 2. The map illustrates the average annual net migration flows from Greater London into each of the EPOA local authorities for 2006/07–2012/13.
- 4.5 Epping Forest and Thurrock UA experienced the highest net inflow of migrants from Greater London in that period, with average annual net flows of +2,098 and +1,910 respectively. Cambridge is the only local authority district within the EPOA study area to have experienced an average annual net outflow to Greater London, at -940 per year from 2006/07–2012/13.

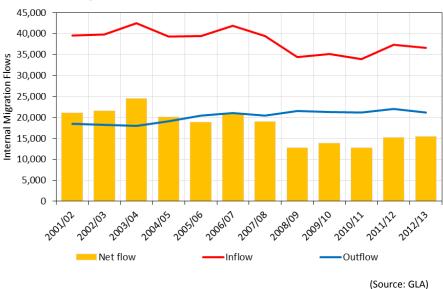
edge analytics



(Source: PRDS, 2006/07-2012/13)

Figure 2: Net migration from London Boroughs – average annual 2006/07–2012/13

- 4.6 In-migration from Greater London to the EPOA local authorities has been consistently higher than the corresponding out-migration to Greater London from these areas. Between 2001/02–2012/13 inflow and outflow have averaged 38,275 and 20,242 respectively; an 18,033 net impact (Figure 3).
- 4.7 However, in the last five years (2008/09–2012/13) the net migration balance has reduced from its twelve-year average of 18,000 to a five-year average of approximately 14,000. With the out-migration from the EPOA local authorities to Greater London remaining fairly stable, the reduction in the average net migration growth has been due to the fall in in-migration from Greater London.
- 4.8 Since 2011, in-migration has increased slightly with an associated uplift in the net migration growth in the EPOA local authorities.



Internal migration flows between Greater London and EPOA

Figure 3: Internal migration flows between London and the EPOA study areas

### Migration and the 2012-based SNPP

4.9 The 2012-based SNPP estimates that the population of the 24 EPOA local authorities will increase by 19% (approximately 546,000) over the 25-year period 2012-37. This equates to an average population growth of 0.75% per year, lower than that experienced in the latest 10-year historical period (0.86% per year) or the latest 5-year historical period (0.83% per year) (Table 9).

|                                   | Histo                               | Projected                            |   |
|-----------------------------------|-------------------------------------|--------------------------------------|---|
| Component of Change               | 5-year average<br>(2007/08–2011/12) | 10-year average<br>(2002/03–2011/12) | 2012-based SNPP<br>average<br>(2012/13-2036/37) |
| Natural Change                    | 9,094                               | 7,161                                | 6,697   |
| Net Internal Migration            | 8,480                               | 9,191                                | 13,379  |
| Net International Migration       | 4,326                               | 5,337                                | 1,763   |
| Unattributable Population Change* | 1,339                               | 1,517                                | -   |
| Annual Population Change          | 23,183                              | 23,206                               | 21,838  |
| Annual Population Change (%)      | 0.83%                               | 0.86%                                | 0.75%   |

Table 9: EPOA – historical & projected components of population change

\* UPC is only applicable to the years 2001/02 - 2010/11

#### 4.10 The average annual impact of natural change is maintained at a level that is consistent with the

10-year average, despite more significant increases due to the excess of births over deaths in the last five years. The impact of international migration is much reduced, even without consideration of the UPC component. Just 8% (+1,763 per year) of population growth projected for 2012-37 is due to international migration, compared to 23% (+5,337) in the latest 10-year period.

4.11 In contrast, the impact of internal migration (the net exchange of migrants to the EPOA local authorities from elsewhere in the UK) is subject to a significant uplift in the 2012-based projection. It is estimated to account for 61% (+13,379 per year) of change to 2037, compared to 40% (+9,191 per year) in the last ten years.

#### Migration and GLA Growth Projections

- 4.12 Whilst ONS publishes its official sub-national projections for local authority areas, the GLA routinely produces its own population projections for London Boroughs<sup>78</sup>.
- 4.13 The GLA's 2013-round<sup>9</sup> population and household projections include four trend-based variants: High, Central and Low plus an additional Central-NPP scenario which incorporates more recent fertility assumptions from the 2012-based ONS National Population Projection (NPP).
- 4.14 The scenarios differ in their choice of *internal* migration assumptions beyond 2017. With the recession associated with a fall in migration from London to the rest of the UK and a corresponding rise in migration from the rest of the UK to London, the scenario variants are designed to evaluate whether these shifts in migration patterns are 'transient' or whether they represent a longer-term 'structural' change in the population exchange between London and the rest of the UK.
- 4.15 The alternative GLA scenarios are defined as follows:
  - **High**: recent migration patterns persist despite an improving economic outlook.

<sup>&</sup>lt;sup>7</sup> GLA 2013 round of trend-based population projections – Results. <u>https://www.london.gov.uk/sites/default/files/update-04-2014-2013rnd-trend-proj-results.pdf</u>

<sup>&</sup>lt;sup>8</sup> GLA 2013 round of trend-based population projections – Methodology. <u>https://www.london.gov.uk/sites/default/files/update-03-2014-2013rnd-trend-proj-methodology.pdf</u>

<sup>&</sup>lt;sup>9</sup> GLA 2014 round of projections was not available at the time of preparing the phase 7 analysis.

- Low: migration patterns return to pre-recession trends beyond 2018. Out-migration rates increase by 10% and in-migration rates decrease by 6% compared to the High variant.
- Central: the scenario assumes a migration position between the High and Low extremes, with out-migration rates increasing by 5% after 2017 and in-migration rates decreasing by 3% compared to the High variant.
- **Central-NPP**: uses the same migration assumptions as the Central projection but incorporates age-specific-fertility-rates from ONS' 2012-based NPP, resulting in an increase in fertility rates by approximately 10% over the forecast period.
- 4.16 Each of the GLA scenario variants results in a population projection for London Boroughs that is <u>lower</u> than the ONS 2012-based equivalent (Figure 4).

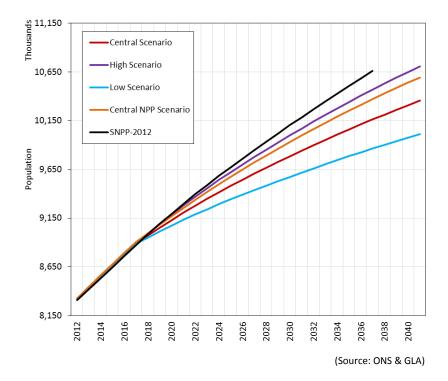


Figure 4: Comparison of 2012-based SNPP with variant GLA projections for all London Boroughs

4.17 Despite lower projected growth in the London Boroughs, there is an expectation of a higher net outflow due to internal migration. A higher net migration outflow would have an impact upon the level of in-migration to local authorities outside the Greater London border, particularly those areas in the South East and East that have historically had a strong association with London.

### Comparing GLA & ONS Migration Assumptions

- 4.18 The GLA projections provide an alternative perspective on population change in the London Boroughs. However, they provide only partial evidence on how the lower population growth in London would manifest itself as higher in-migration to areas outside London and to the EPOA local authorities, in particular.
- 4.19 Following collaborative discussions with the GLA, the phase 7 analysis has been provided with additional model output to enable an assessment of the effect of higher out-migration flows from London. The GLA has provided detailed information on the internal migration flows that underpin its Central scenario. This scenario assumes a migration position between the High and Low extremes, with out-migration rates from London increasing by 5% after 2017 and in-migration rates reducing by 3%.
- 4.20 Within the GLA model, internal migration flows are modelled using age- and sex-specific migration probabilities. For the migration exchange between London Boroughs and areas outside London, the model adopts a three-zone system: South East, East and Rest-of-UK. It does not explicitly model the flows between each London Borough and each individual local authority outside of Greater London.
- 4.21 For the **Central** scenario, the net-migration profile for Greater London suggests a step-change in 2018 in the net population gain that is experienced by all non-London English local authority areas; rising from +58,000 annual net gain in 2017 to over +78,000 net gain the following year (Figure 5). The higher net migration continues on an upward trend but rising more slowly to 2030, flattening thereafter.

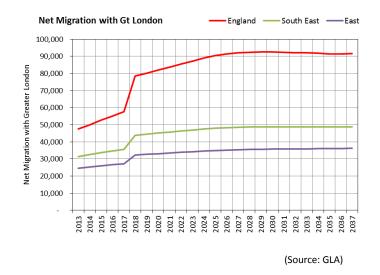


Figure 5: Net Migration with Greater London – GLA Central scenario

- 4.22 For the South East and East macro regions, the step-change is replicated, albeit on a smaller scale. Net migration to the South East rises from approximately +36,000 in 2017, to +44,000 in 2018, an uplift of +8,000. Net migration to the East rises from approximately +27,000 in 2017, to +32,000 in 2018, an uplift of +5,000. The trend in net migration after 2018 appears to be flatter in the East than the South East, an important consideration for the analysis presented here, with all EPOA areas falling within the East region.
- 4.23 Whilst the GLA scenarios suggest higher net out-migration from London Boroughs compared to recent trends, the latest 2012-based SNPP from ONS suggest something similar with regard to overall net in-migration to the EPOA local authorities (Table 9). To evaluate the likely extent of the GLA's **Central** scenario net migration assumptions upon those implied by the 2012-based SNPP, a process of data matching and estimation has been required.
- 4.24 The datasets that have been used to complete the estimation and matching, include the following:
  - Historical migration flows (2006/7-2012/13) to/from London to each local authority district (PRDS).
  - Historical migration components of change from the ONS mid-year population estimates.
  - GLA **Central** scenario, migration flows from London to macro regions.

- 2012-based SNPP projection, migration components of change.
- 4.25 The steps that have been taken to align the migration information from the GLA **Central** and SNPP-2012 scenarios are as follows:
  - Using historical PRDS in-migration and out-migration data, the GLA macro region migration flows have been disaggregated to local authority area totals.
  - Using the same historical PRDS information, the proportion of each local authority's 2012-based SNPP in-migration and out-migration that is associated with Greater London has been derived.
  - Comparing the GLA Central and the 2012-based SNPP estimates of in-migration and out-migration from/to Greater London, provides a ratio with which the SNPP-2012 assumptions can be altered to match those implied by the GLA Central alternative.
  - Within the estimation procedure, control totals have been provided by the macro-region migration statistics of the GLA's **Central** scenario and by the Greater London net-migration totals suggested by the 2012-based SNPP.
  - The net migration assumptions from the GLA and 2012-based SNPP are consistent in 2013 for each local authority area, deviating thereafter.
  - All estimation has taken account of the age-sex profiles associated with the respective migration statistics.
- 4.26 The results of the estimation process are summarised for the South East and East macro areas (Figure 6 & Figure 7). Whilst the GLA **Central** scenario models a step-change in the net migration effect with Greater London, the 2012-based SNPP suggests a gradual increase over the forecast period. The 2012 based SNPP assumptions on net migration gain from Greater London are estimated to reach and then exceed the GLA **Central** assumption, at a later point in the forecast period for the South East than the East.



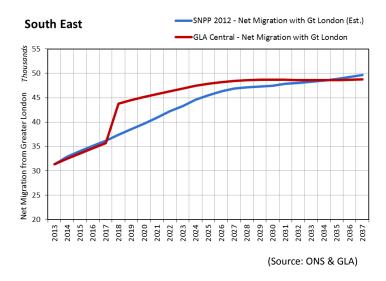


Figure 6: Net Migration with Greater London, South East – GLA Central scenario and SNPP-2012

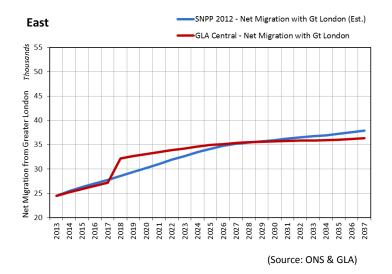


Figure 7: Net Migration with Greater London, East – GLA Central scenario and SNPP-2012

4.27 For the EPOA local authority areas, which are located within the East region, the GLA **Central** scenario would suggest higher growth than **SNPP-2012** if a 15-year forecast horizon was considered. However, there would be less of a difference over a 25-year forecast period as the 2012-based SNPP migration assumptions continue to rise, whilst the GLA **Central** migration assumptions remain at a relatively constant level.

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#### Phase 7 Scenario Development

4.28 Using the comparison of migration assumptions from the GLA Central and the 2012-based SNPP, an additional scenario has been formulated which considers the growth impact of the migration uplift suggested by the GLA Central scenarios, over-and-above what is implied by the 2012-based SNPP. This scenario (SNPP-2012-LONDON) is presented alongside the wider suite of growth scenarios in this phase 7 analysis.

## **5** Scenario Definition

#### Introduction

- 5.1 There is no single definitive view on the likely level of growth expected in the EPOA study area; a mix of economic, demographic and national/local policy issues ultimately determines the speed and scale of change. For local planning purposes, it is necessary to evaluate a range of growth alternatives to establish the most 'appropriate' basis for determining future housing provision.
- 5.2 Edge Analytics has used POPGROUP technology to develop a range of growth scenarios for the EPOA study area. For detail on the POPGROUP methodology, refer to Appendix A .
- 5.3 In line with the PPG, the most recent population and household projection models have been considered. A total of eleven scenarios have been developed, categorised as either official, trend or jobs-led.
- 5.4 Each scenario has been evaluated using 2008-, 2011- and 2012-based household headship rates, providing a 'range' of household and dwelling growth options for consideration. All scenarios have been produced with a 2013 base year and a horizon of 2037.
- 5.5 In the following sections, the scenarios are described and the broad assumptions specified. For further detail on the data inputs and assumptions, refer to Appendix B.

#### Scenario Description

#### **Official Projections**

5.6 In the development and analysis of population forecasts, it is important to benchmark any growth alternatives against the latest official population projection. The most recent official projection is the ONS 2012-based sub-national population projection (SNPP), released in

May 2014. The **SNPP-2012** scenario presented in this report replicates this official population projection and evaluates its household, dwelling and jobs growth implications.

#### **Alternative Trend Scenarios**

- 5.7 A five year historical period is a typical time-frame from which migration 'trend' assumptions are derived (this is consistent with the ONS official methodology). However, given the unprecedented economic change that has occurred since 2008, it is important to give due consideration to an extended historical time period for assumption derivation. In addition, it has been important to consider the alternative trend scenario formulated by the GLA as a direct contrast to the **SNPP-2012** outcome.
- 5.8 Five alternative trend scenarios have been developed, based upon the latest demographic evidence:
  - PG-5Yr: Internal and international migration assumptions are based on the last 5 years of historical evidence (2008/09 to 2012/13) with future in- and out-migration calculated using age-specific migration rates (ASMigR).
  - PG-5Yr-Fixed: Internal and international migration assumptions are based on the last 5 years of historical evidence (2008/09 to 2012/13) with future in- and out-migration fixed at the derived five-year average.
  - PG-10Yr: internal and international migration assumptions are based on the last 10 years of historical evidence (2003/04 to 2012/13) with future in- and out-migration calculated using age-specific migration rates (ASMigR).
  - **PG-10Yr-Fixed**: Internal and international migration assumptions are based on the last 10 years of historical evidence (2003/04 to 2012/13) with future in- and out-migration fixed at the derived ten-year average.
  - Natural Change: internal and international migration flows are set to zero.
- 5.9 The trend scenarios listed above assume that the 'unattributable population component' (UPC) for the 2001–2011 historical period is associated with the mis-estimation of international migration. Given the uncertainty associated with the UPC amendment, for the 2001–2011 historical period a sensitivity test on its importance in determining future growth assumptions is



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appropriate. Two further trend scenarios have been developed that exclude the UPC from the international migration assumptions:

- **PG-5Yr-X**: Internal and international migration assumptions are based on the last 5 years of historical evidence (2008/09 to 2012/13), excluding UPC.
- **PG-10Yr-X**: internal and international migration assumptions are based on the last 10 years of historical evidence (2003/04 to 2012/13), excluding UPC.
- 5.10 A sixth trend scenario, the **SNPP-2012-LONDON** scenario considers the growth impact of the migration uplift suggested by the GLA **Central** scenarios, over-and-above what is implied by the 2012-based SNPP. The rationale behind this scenario is detailed in Section 4.

### **Jobs-led** Scenarios

- 5.11 In a jobs-led scenario, population growth is linked to the rate of jobs growth (or decline) within an area. POPGROUP evaluates the impact of a particular jobs growth trajectory by measuring the relationship between the number of jobs in an area, the size of the labour force and the size of the resident population. Migration is used to balance the relationship between the size of the population's labour force and the forecast number of jobs taking into account employment levels and commuting balances. A higher level of net in-migration will occur if there is insufficient population and resident labour force to meet the forecast number of jobs. A higher level of net out-migration will occur if the population is too high relative to the forecast number of jobs.
- 5.12 The Autumn 2014 'Baseline' scenario from the East of England Forecasting Model (EEFM) has provided the latest employment growth forecasts for the EPOA local authorities. For each of the local authorities, the EEFM model has identified a forecast of growth measured as both 'total employment' and the 'total workplace employed people'.
- 5.13 Employment growth gives an indication of the total number of new jobs, both part-time and full-time. Converting these statistics into a 'full time equivalent' provides an associated forecast of 'employed people'.
- 5.14 It is difficult to establish the precise relationship between part-time/full-time employment and the *future* size and profile of the labour force. Some workers may have more than one part-time job, others may rely on part-time employment as their sole source of income. For this reason,

both the 'jobs' and 'employed people' forecasts are evaluated here to provide a range of growth outcomes that consider this uncertainty in the relationship between economic and demographic change.

5.15 An indication of the latest EEFM 'jobs' ('Total employment') and 'employed people' ('Total workplace employed people') forecasts for each EPOA local authority are illustrated (Table 10) presenting anticipated growth over the 2013-2031 horizon.

|                      | Average annual net new jobs (2013-31) |                                 |  |  |  |
|----------------------|---------------------------------------|---------------------------------|--|--|--|
| Area                 | Total employment                      | Total workplace employed people |  |  |  |
| Basildon             | 630                                   | 594                             |  |  |  |
| Braintree            | 656                                   | 639                             |  |  |  |
| Brentwood            | 457                                   | 419                             |  |  |  |
| Castle Point         | 86                                    | 92                              |  |  |  |
| Chelmsford           | 1,072                                 | 940                             |  |  |  |
| Colchester           | 659                                   | 646                             |  |  |  |
| Epping Forest        | 552                                   | 458                             |  |  |  |
| Harlow               | 212                                   | 202                             |  |  |  |
| Maldon               | 165                                   | 160                             |  |  |  |
| Rochford             | 163                                   | 164                             |  |  |  |
| Tendring             | 175                                   | 175                             |  |  |  |
| Uttlesford           | 265                                   | 253                             |  |  |  |
| Southend-on-Sea UA   | 479                                   | 478                             |  |  |  |
| Thurrock UA          | 1,122                                 | 1,072                           |  |  |  |
| Cambridge            | 1,030                                 | 1,021                           |  |  |  |
| South Cambridgeshire | 1,128                                 | 1,079                           |  |  |  |
| Broxbourne           | 479                                   | 423                             |  |  |  |
| East Hertfordshire   | 476                                   | 418                             |  |  |  |
| Welwyn Hatfield      | 948                                   | 812                             |  |  |  |
| Babergh              | 189                                   | 185                             |  |  |  |
| Ipswich              | 670                                   | 648                             |  |  |  |
| Mid Suffolk          | 299                                   | 293                             |  |  |  |
| Suffolk Coastal      | 474                                   | 451                             |  |  |  |
| St Edmundsbury       | 416                                   | 365                             |  |  |  |
| EPOA                 | 12,802                                | 11,987                          |  |  |  |
|                      |                                       | (Source: EEFM 2014)             |  |  |  |

#### Table 10: Employment forecasts from the EEFM 2014

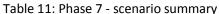
Note: The jobs-led scenarios which are presented in this phase 7 analysis have assumed that the jobs growth anticipated in 2031 is continued in each year of the extended 2032-37 forecast period.

- 5.16 This data provide the basis for the development of two jobs-led scenarios:
  - **Jobs**: demographic change is linked to the growth in total employment.
  - Employed People: demographic change is linked to the growth in the number of workplace employed people.
- 5.17 To ensure consistency with other scenarios, growth statistics for the final year of the economic forecast are continued to 2037.

# Scenario Summary

5.18 In summary, a total of eleven scenarios are presented, each providing an indication of population change to 2037. For each of these scenarios, three household growth outcomes have been derived, based on the 2008-, 2011- and 2012-based headship rate assumption (Table 11).

| Scenario type | Scenario name    |  |  |  |
|---------------|------------------|--|--|--|
| Official      | SNPP-2012        |  |  |  |
|               | PG-5Yr           |  |  |  |
|               | PG-5Yr-Fixed     |  |  |  |
|               | PG-5Yr-X         |  |  |  |
| Trend         | PG-10Yr          |  |  |  |
| Trenu         | PG-10Yr-Fixed    |  |  |  |
|               | PG-10Yr-X        |  |  |  |
|               | Natural Change   |  |  |  |
|               | SNPP-2012-LONDON |  |  |  |
|               | Jobs             |  |  |  |
| Jobs-led      | Employed People  |  |  |  |
|               |                  |  |  |  |



Note: Refer to Appendix A for further information on the scenario data inputs and assumptions

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# 6 Area Profiles

# Guidelines

- 6.1 For each of the EPOA local authorities, the new scenario evidence is summarised in the form of a chart and an accompanying table of statistics.
- 6.2 The chart illustrates the 2013-2037 trajectory of population change resulting from each scenario.
- 6.3 The table summarises the change in population and household numbers that result from each scenario for the period 2013-2037. All household and dwelling output in this table is based on the application of 2012-based household formation assumptions (HH-12).
- 6.4 In each table, the scenarios are ranked according to the estimated level of population change over the forecast period. Each table illustrates the average annual net migration associated with the population change, plus the expected average annual dwelling growth and average annual jobs growth anticipated.
- 6.5 For each local authority area, a second table considers the dwelling growth outcomes that would result from the application of alternative household formation rate assumptions, comparing the 2012-based outcomes (HH-12) with results generated from the application of 2008-based (HH-08) and 2011-based (HH-11) household assumptions. The table is ranked according to the scale of dwelling growth estimated over the forecast period.

# Consideration of Phase 6 – Phase 7 Differences

6.6 The phase 7 scenario evidence is an update on previous evidence, incorporating a range of new evidence and assumptions compared to previous phases of the EPOA project. A summary of the key differences is presented, providing guidance for the interpretation of the new evidence relative to previous scenario output (Table 12).

6.7 The historical demographic statistics on which alternative trend scenarios have been formulated include an additional year of data in the phase 7 analysis, adding the 2013 mid-year population estimate and the accompanying components of change (births, deaths and migration) for the 2012/13 period.

| Data Item                         | Phase 6  | Phase 7   |
|-----------------------------------|--|---|
| Population History                | MYE 2001-12  | MYE 2001-13   |
| Births History                    | 2001/2-2011/12   | 2001/2-2012/13  |
| Deaths History                    | 2001/2-2011/12   | 2001/2-2012/13  |
| Migration History                 | 2001/2-2011/12   | 2001/2-2012/13  |
| Headship rates                    | 2008 (B) & 2011 (A)  | HH-08, HH-11 & HH-12  |
| Communal establishment population | 2011 Census (as in CLG2011HH)  | 2011 Census (as in CLG2012HH)                                     |
| Vacancy rates                     | 2011 Census  | 2011 Census   |
| Job growth                        | EEFM 2013  | EEFM 2014   |
| Economic activity rates           | 2011 Census rates by 5-year age group and sex<br>(ages 16-74), modified to account for changes<br>to State Pension Age.                              | EEFM 2014 economic activity rate for an aggregate 16-74 age group |
| Commuting ratios                  | 2011 Census value fixed over the forecast period   | EEFM 2014   |
| Unemployment rates                | Annual Population Survey value, with a 5-<br>year average (2008-12) in the base year<br>returning to 9-year average (2004-12) over<br>2013-20 period | EEFM 2014 (changing values)                                       |

Table 12: Data inputs and assumptions – phase 6 versus phase 7 scenarios

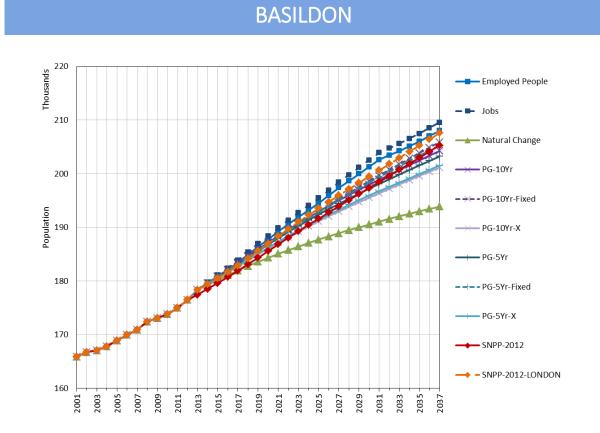
- 6.8 For the estimation of household and dwelling growth outcomes, the phase 7 analysis includes the new 2012-based household assumptions on headship rates and revised communal establishment population estimates. Note that the changes to the communal establishment population estimates are not significant but mean that the 2011-based and the 2008-based dwelling growth outcomes presented in this phase 7 analysis differ slightly from the ones presented in the phase 6 report. The dwelling vacancy rates remain consistent with the previous phase 6 work.
- 6.9 The most significant changes are in the economic assumptions. New jobs growth forecasts have been provided by the latest EEFM. The differences in jobs growth estimates between phase 6 and phase 7 is summarised in Table 4.
- 6.10 In addition, all economic activity rates, commuting ratios and unemployment rate assumptions

used in the phase 7 analysis have been drawn directly from the EEFM model to improve alignment between the economic and demographic forecasting approaches. This contrasts to the phase 6 work, in which the assumptions on economic activity, commuting and unemployment were not linked directly to these key EEFM model outputs.

# **Basildon**

# **Trend Scenarios**

- 6.11 The **SNPP-2012** scenario records a 15.7% growth in Basildon's population to 2037 and an estimated dwelling requirement of 659 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.12 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests higher population growth at 16.4% to 2037, with an associated annual dwelling requirement of 708 per year.
- 6.13 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Basildon's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.14 The **PG-10Yr**, **PG-5Yr** and the '**Fixed**' migration alternatives suggest growth rates that are not too dissimilar to **SNPP-2012**. The different population age structures estimated from these scenarios results in annual dwelling growth estimates that are slightly higher than the **SNPP-2012**, ranging from 653-676 per year.
- 6.15 The '**X**' scenarios suggest the lowest rate of population growth of the **PG** scenarios as they exclude the UPC adjustment that was allocated to the population to account for undercount between the 2001 and 2011 Censuses.
- 6.16 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 8.7% to 2037, with an associated annual dwelling requirement of 531 per year.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| Jobs             | 31,208               | 17.5%                  | 17,093               | 23.0%                  | 441              | 725       | 547  |
| Employed People  | 29,640               | 16.6%                  | 16,448               | 22.1%                  | 386              | 697       | 514  |
| SNPP-2012-LONDON | 29,211               | 16.4%                  | 16,701               | 22.4%                  | 399              | 708       | 531  |
| SNPP-2012        | 27,849               | 15.7%                  | 15,549               | 20.9%                  | 342              | 659       | 477  |
| PG-10Yr-Fixed    | 27,520               | 15.4%                  | 15,936               | 21.4%                  | 274              | 676       | 479  |
| PG-5Yr-Fixed     | 26,926               | 15.1%                  | 15,867               | 21.3%                  | 269              | 673       | 474  |
| PG-10Yr          | 25,900               | 14.5%                  | 15,663               | 21.0%                  | 227              | 664       | 450  |
| PG-5Yr           | 24,871               | 13.9%                  | 15,393               | 20.7%                  | 206              | 653       | 435  |
| PG-5Yr-X         | 23,153               | 13.0%                  | 14,012               | 18.8%                  | 151              | 594       | 382  |
| PG-10Yr-X        | 22,805               | 12.8%                  | 13,839               | 18.6%                  | 123              | 587       | 374  |
| Natural Change   | 15,506               | 8.7%                   | 12,514               | 16.8%                  | 0                | 531       | 234  |

Note: Household and dwelling estimates based on HH-12 assumptions

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 8: Basildon, HH-12 scenario outcomes

# **Jobs-led Scenarios**

- 6.17 The employment forecasts from the 2014 EEFM are substantially higher than the previous 2013 output, with the annual growth in total jobs estimated at 547 per year in the latest data, compared to 201 per year in the 2013 statistics.
- 6.18 Population growth associated with the **Employed People** and **Jobs** scenarios is 16.6% and 17.5% respectively, with a range of annual dwelling requirement of 697-725 per year.
- 6.19 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 which rises to 73.4% by 2031, compared to its 2011 figure of 69.4%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.20 The EEFM commuting ratio remains largely unchanged throughout the forecast period, having little effect upon the balance between jobs and the level of resident employment within the area.
- 6.21 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

# Household Formation & Dwelling growth

- 6.22 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.23 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.24 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is higher than the HH-11 outcomes but lower than that suggested by the HH-08 outcomes.

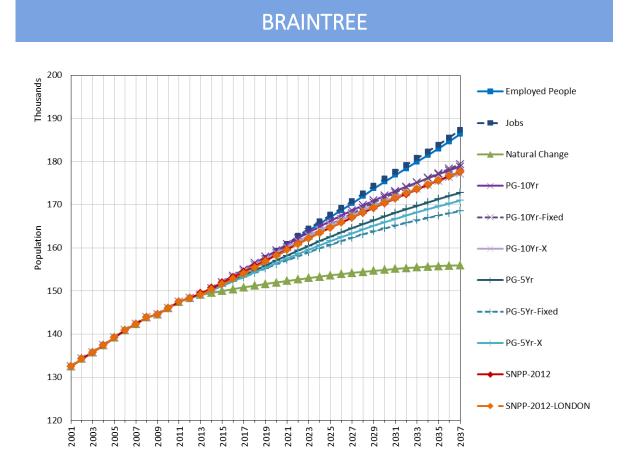
|                  |                  |  | -     |  |  |  |  |  |
|------------------|------------------|--|-------|--|--|--|--|--|
|                  | Average annual o | Average annual dwelling requirement (2013–2037 |       |  |  |  |  |  |
| Scenario         | HH-08            | HH-11  | HH-12 |  |  |  |  |  |
| Jobs             | 775              | 683  | 725   |  |  |  |  |  |
| SNPP-2012-LONDON | 760              | 670  | 708   |  |  |  |  |  |
| Employed people  | 748              | 656  | 697   |  |  |  |  |  |
| PG-10Yr-Fixed    | 720              | 620  | 676   |  |  |  |  |  |
| PG-5Yr-Fixed     | 716              | 620  | 673   |  |  |  |  |  |
| SNPP-2012        | 709              | 617  | 659   |  |  |  |  |  |
| PG-10Yr          | 697              | 603  | 664   |  |  |  |  |  |
| PG-5Yr           | 685              | 594  | 653   |  |  |  |  |  |
| PG-5Yr-X         | 633              | 542  | 594   |  |  |  |  |  |
| PG-10Yr-X        | 629              | 535  | 587   |  |  |  |  |  |
| Natural Change   | 534              | 433  | 531   |  |  |  |  |  |

Table 13: Basildon, dwelling growth requirements comparison

# Braintree

# **Trend Scenarios**

- 6.25 The **SNPP-2012** scenario records an 18.8% growth in Braintree's population to 2037 and an estimated dwelling requirement of 686 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.26 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests higher population growth at 19.1% to 2037, with an corresponding annual dwelling requirement of 698 per year.
- 6.27 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Braintree's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.28 The **PG-10Yr** and **PG-10Yr-Fixed** scenarios suggest population growth rates that are higher than the **SNPP-2012**, reflecting higher net migration prior to 2008. The different population age structures estimated from these scenarios results in annual dwelling growth estimates that are lower than the **SNPP-2012**, ranging from 614-668 per year.
- 6.29 The lower net migration experienced in the last five years is reflected in the **PG-5Yr** and **PG-5Yr-Fixed** scenarios, with lower dwelling growth as a result.
- 6.30 The 'X' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for undercount between the 2001 and 2011 Censuses.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| Jobs             | 38,222               | 25.6%                  | 20,132               | 32.3%                  | 1,369            | 862       | 608  |
| Employed People  | 37,251               | 25.0%                  | 19,736               | 31.6%                  | 1,333            | 845       | 592  |
| PG-10Yr-Fixed    | 30,272               | 20.3%                  | 14,344               | 23.0%                  | 898              | 614       | 469  |
| PG-10Yr          | 29,710               | 19.9%                  | 15,611               | 25.0%                  | 934              | 668       | 463  |
| SNPP-2012-LONDON | 28,554               | 19.1%                  | 16,304               | 26.1%                  | 1,004            | 698       | 449  |
| SNPP-2012        | 28,108               | 18.8%                  | 16,027               | 25.6%                  | 985              | 686       | 432  |
| PG-10Yr-X        | 28,053               | 18.8%                  | 15,701               | 25.2%                  | 918              | 672       | 440  |
| PG-5Yr           | 23,620               | 15.8%                  | 13,520               | 21.7%                  | 778              | 579       | 340  |
| PG-5Yr-X         | 21,883               | 14.7%                  | 13,552               | 21.7%                  | 751              | 580       | 318  |
| PG-5Yr-Fixed     | 19,381               | 13.0%                  | 10,697               | 17.2%                  | 584              | 458       | 265  |
| Natural Change   | 6,823                | 4.6%                   | 6,440                | 10.3%                  | 0                | 276       | 105  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 9: Braintree, HH-12 scenario outcomes

6.32 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 4.6% to 2037, with an annual dwelling requirement of 276 per year.

#### **Jobs-led Scenarios**

- 6.33 The employment forecasts from the 2014 EEFM are substantially higher than previous 2013 output, with the annual growth in total jobs estimated at 608 per year in the latest data, compared to 368 per year in the 2013 statistics.
- 6.34 Population growth associated with the **Employed People** and **Jobs** scenarios is 25.0% and 25.6% respectively, with a range of annual dwelling requirement of 845-862 per year.
- 6.35 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 but an economic activity rate for the population aged 16-74 that remains fairly constant, at 71.4% in 2031, compared to its 2011 figure of 71.9%. The declining unemployment rate will reduce the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.36 The EEFM commuting ratio reduces from its 1.29 Census figure to reach 1.19 in 2031, reflecting a greater degree of self-containment and a reduced requirement for higher net in-migration to meet the jobs growth forecast.
- 6.37 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling growth

- 6.38 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.39 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.40 For all scenarios (with the exception of the **PG-10Yr-Fixed** scenario), the HH-12 results suggest an average annual dwelling requirement that is higher than the HH-11 outcomes but lower than that

#### suggested by the HH-08 outcomes.

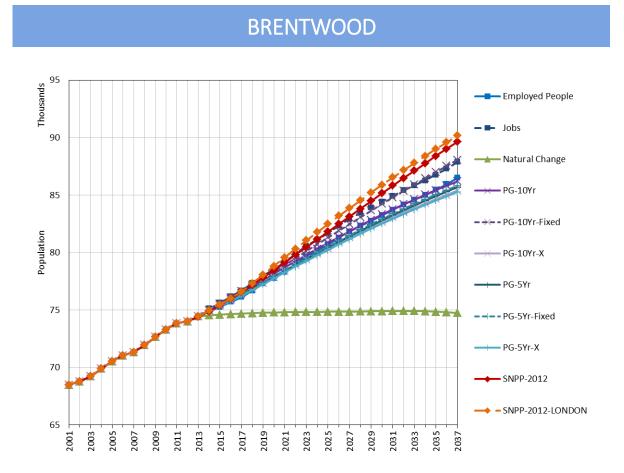
|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |
|------------------|---|-------|-------|--|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |
| Jobs             | 897   | 832   | 862   |  |  |  |
| Employed People  | 880   | 815   | 845   |  |  |  |
| SNPP-2012-LONDON | 732   | 673   | 698   |  |  |  |
| SNPP-2012        | 718   | 659   | 686   |  |  |  |
| PG-10Yr          | 709   | 647   | 668   |  |  |  |
| PG-10Yr-X        | 699   | 640   | 672   |  |  |  |
| PG-10Yr-Fixed    | 686   | 619   | 614   |  |  |  |
| PG-5Yr           | 613   | 556   | 579   |  |  |  |
| PG-5Yr-X         | 602   | 546   | 580   |  |  |  |
| PG-5Yr-Fixed     | 515   | 455   | 458   |  |  |  |
| Natural Change   | 280   | 213   | 276   |  |  |  |

#### Table 14: Braintree, dwelling growth requirements comparison

# Brentwood

#### **Trend Scenarios**

- 6.41 The **SNPP-2012** scenario records a 20.5% growth in Brentwood's population to 2037 and an estimated dwelling requirement of 326 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.42 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 21.1% to 2037, with an associated annual dwelling requirement of 345 per year. This scenario records the highest growth outcome of all scenarios.
- 6.43 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Brentwood's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.44 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are lower than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels.
- 6.45 The **'10-Yr'** scenarios result in higher growth than the **'5-Yr'** alternatives, reflecting the differential effects of migration upon population change in the respective historical periods. The **'Fixed'** migration scenarios suggest higher growth than the comparable scenarios based upon migration rates, with different age structures resulting in variations in the dwelling growth outcomes.
- 6.46 The 'X' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for undercount between the 2001 and 2011 Censuses.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| SNPP-2012-LONDON | 15,710               | 21.1%                  | 7,918                | 25.4%                  | 582              | 345       | 455  |
| SNPP-2012        | 15,233               | 20.5%                  | 7,479                | 24.0%                  | 562              | 326       | 433  |
| PG-10Yr-Fixed    | 13,602               | 18.3%                  | 6,252                | 20.0%                  | 448              | 273       | 402  |
| Jobs             | 13,414               | 18.0%                  | 6,777                | 21.7%                  | 492              | 295       | 387  |
| Employed People  | 12,046               | 16.2%                  | 6,215                | 19.9%                  | 443              | 271       | 354  |
| PG-10Yr          | 11,747               | 15.8%                  | 6,158                | 19.7%                  | 411              | 268       | 350  |
| PG-5Yr-Fixed     | 11,342               | 15.2%                  | 6 <i>,</i> 407       | 20.5%                  | 398              | 279       | 351  |
| PG-5Yr           | 11,231               | 15.1%                  | 6,647                | 21.3%                  | 415              | 290       | 342  |
| PG-10Yr-X        | 10,919               | 14.7%                  | 5,506                | 17.6%                  | 381              | 240       | 326  |
| PG-5Yr-X         | 10,810               | 14.5%                  | 6,206                | 19.9%                  | 398              | 271       | 326  |
| Natural Change   | 281                  | 0.4%                   | 2,384                | 7.6%                   | 0                | 104       | 86   |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 10: Brentwood, HH-12 scenario outcomes

6.47 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 0.4% to 2037, with an annual dwelling requirement of 104 per year.

### **Jobs-led Scenarios**

- 6.48 The employment forecasts from the 2014 EEFM are substantially higher than previous 2013 output, with the annual growth in total jobs estimated at 387 per year in the latest data, compared to 275 per year in the 2013 statistics.
- 6.49 Population growth associated with the **Employed People** and **Jobs** scenarios is 16.2% and 18.0% respectively, with a range of annual dwelling requirement of 271-295 per year. These dwelling growth outcomes are lower than the **SNPP-2012**, which assumes a higher annual net migration impact.
- 6.50 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 74.7% in 2031, compared to its 2011 figure of 70.3%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.51 The commuting ratio reduces from its 1.07 Census figure to reach 0.92 in 2031. This reflects a greater degree of self-containment and a reversal to a net inflow of commuters, reducing the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.52 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling growth

- 6.53 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.54 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using

the 2008-based (HH-08) and 2011-based (HH-11) household data.

6.55 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally <u>lower</u> than both the HH-11 and HH-08 outcomes.

|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |
|------------------|---|-------|-------|--|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |
| SNPP-2012-LONDON | 371   | 356   | 345   |  |  |  |
| SNPP-2012        | 351   | 336   | 326   |  |  |  |
| Jobs             | 321   | 307   | 295   |  |  |  |
| PG-5Yr           | 301   | 287   | 290   |  |  |  |
| PG-10Yr-Fixed    | 301   | 285   | 273   |  |  |  |
| Employed People  | 296   | 282   | 271   |  |  |  |
| PG-5Yr-Fixed     | 294   | 280   | 279   |  |  |  |
| PG-10Yr          | 287   | 273   | 268   |  |  |  |
| PG-5Yr-X         | 285   | 269   | 271   |  |  |  |
| PG-10Yr-X        | 264   | 248   | 240   |  |  |  |
| Natural Change   | 103   | 80    | 104   |  |  |  |

Table 15: Brentwood, dwelling growth requirements comparison

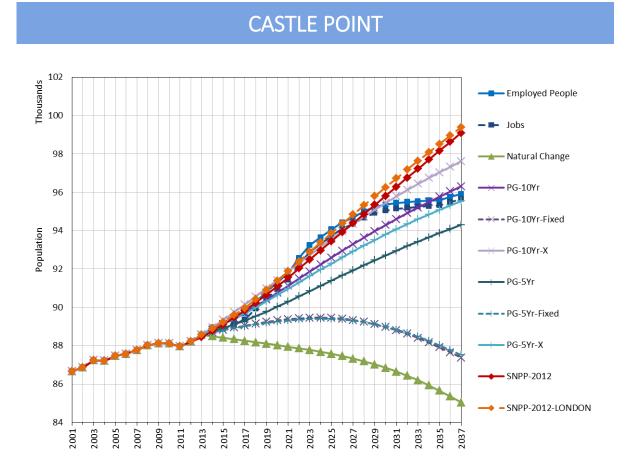
# Castle Point

#### **Trend Scenarios**

- 6.56 The **SNPP-2012** scenario records a 12.0% growth in Castle Point's population to 2037 and an estimated dwelling requirement of 285 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.57 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 12.2% to 2037, with an associated annual dwelling requirement of 291 per year. This scenario records the highest growth outcome of all scenarios.
- 6.58 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Castle Point's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.59 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are lower than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels. The **'Fixed'** migration scenarios suggest the lowest growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.60 The '**X**' scenarios imply higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an overcount between the 2001 and 2011 Censuses.

The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population decline of 4.0% to 2037, with an annual dwelling requirement of just 24 per year.

May 2015



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| SNPP-2012-LONDON | 10,819               | 12.2%                  | 6,745                | 18.3%                  | 697              | 291       | 108  |
| SNPP-2012        | 10,654               | 12.0%                  | 6,625                | 18.0%                  | 690              | 285       | 104  |
| PG-10Yr-X        | 9,037                | 10.2%                  | 5,968                | 16.2%                  | 635              | 257       | 71   |
| PG-10Yr          | 7,738                | 8.7%                   | 5,942                | 16.1%                  | 563              | 256       | 66   |
| Employed People  | 7,331                | 8.3%                   | 5,412                | 14.7%                  | 552              | 233       | 56   |
| Jobs             | 7,068                | 8.0%                   | 5,299                | 14.4%                  | 543              | 228       | 53   |
| PG-5Yr-X         | 6,973                | 7.9%                   | 5,154                | 14.0%                  | 541              | 222       | 47   |
| PG-5Yr           | 5,726                | 6.5%                   | 5,130                | 13.9%                  | 480              | 221       | 42   |
| PG-5Yr-Fixed     | -1,060               | -1.2%                  | 1,920                | 5.2%                   | 195              | 83        | -62  |
| PG-10Yr-Fixed    | -1,195               | -1.3%                  | 1,984                | 5.4%                   | 205              | 85        | -66  |
| Natural Change   | -3,532               | -4.0%                  | 567                  | 1.5%                   | 0                | 24        | -90  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 11: Castle Point, HH-12 scenario outcomes

# **Jobs-led Scenarios**

- 6.61 The employment forecasts from the 2014 EEFM are higher than previous 2013 output, with the annual growth in total jobs estimated at 53 per year in the latest data, compared to annual decline of 5 per year in the 2013 statistics.
- 6.62 Population growth associated with the **Employed People** and **Jobs** scenarios is 8.3% and 8.0% respectively, with a range of annual dwelling requirement of 228-233 per year. These dwelling growth outcomes are lower than the **SNPP-2012**, which assumes a higher annual net migration impact.
- 6.63 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 72.8% in 2031, compared to its 2011 figure of 66.5%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.64 The commuting ratio reduces from its 1.63 Census figure to reach 1.49 in 2031. This remains a large net outflow balance to commuting but reflects an improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.65 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

# Household Formation & Dwelling Growth

- 6.66 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.67 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.



6.68 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally higher than the HH-11 outcomes but lower than the HH-08 outcomes.

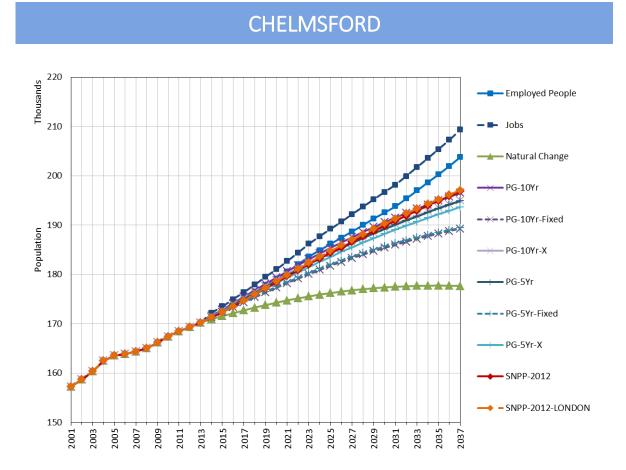
|                  | Average annual o | Average annual dwelling requirement (2013–20 |       |  |  |  |  |  |
|------------------|------------------|--|-------|--|--|--|--|--|
| Scenario         | HH-08            | HH-11  | HH-12 |  |  |  |  |  |
| SNPP-2012-LONDON | 307              | 245  | 291   |  |  |  |  |  |
| SNPP-2012        | 300              | 235  | 285   |  |  |  |  |  |
| PG-10Yr-X        | 275              | 213  | 257   |  |  |  |  |  |
| PG-10Yr          | 268              | 209  | 256   |  |  |  |  |  |
| Employed people  | 247              | 184  | 233   |  |  |  |  |  |
| Jobs             | 242              | 179  | 228   |  |  |  |  |  |
| PG-5Yr-X         | 237              | 175  | 222   |  |  |  |  |  |
| PG-5Yr           | 231              | 173  | 221   |  |  |  |  |  |
| PG-10Yr-Fixed    | 108              | 54   | 85    |  |  |  |  |  |
| PG-5Yr-Fixed     | 107              | 52   | 83    |  |  |  |  |  |
| Natural Change   | 32               | -22  | 24    |  |  |  |  |  |

Table 16: Castle Point, dwelling growth requirements comparison

# Chelmsford

# **Trend Scenarios**

- 6.69 The **SNPP-2012** scenario records a 15.6% growth in Chelmsford's population to 2037 and an estimated dwelling requirement of 657 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.70 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 15.7% to 2037, with an associated annual dwelling requirement of 671 per year.
- 6.71 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Chelmsford's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
  - 6.72 The range of '**PG'** scenarios suggests population growth rates that are lower than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels. The '**X**' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.
- 6.73 The **'Fixed'** migration scenarios suggest the lowest growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.74 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 4.4% to 2037, with an annual dwelling requirement of just 404 per year.



|                  |                      | Change 20              | )13 - 2037           | Average per year       |                  |           |       |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|-------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs  |
| Jobs             | 39,057               | 22.9%                  | 20,427               | 28.8%                  | 1,090            | 870       | 1,013 |
| Employed People  | 33,536               | 19.7%                  | 18,194               | 25.6%                  | 893              | 775       | 887   |
| SNPP-2012-LONDON | 26,808               | 15.7%                  | 15,759               | 22.2%                  | 636              | 671       | 738   |
| SNPP-2012        | 26,602               | 15.6%                  | 15,426               | 21.7%                  | 628              | 657       | 727   |
| PG-10Yr          | 26,296               | 15.4%                  | 14,272               | 20.1%                  | 551              | 608       | 726   |
| PG-10Yr-X        | 24,741               | 14.5%                  | 13,713               | 19.3%                  | 497              | 584       | 695   |
| PG-5Yr           | 24,623               | 14.5%                  | 14,512               | 20.4%                  | 572              | 618       | 664   |
| PG-5Yr-X         | 23,399               | 13.7%                  | 14,150               | 19.9%                  | 529              | 603       | 640   |
| PG-5Yr-Fixed     | 19,189               | 11.3%                  | 12,072               | 17.0%                  | 408              | 514       | 538   |
| PG-10Yr-Fixed    | 19,036               | 11.2%                  | 11,502               | 16.2%                  | 367              | 490       | 556   |
| Natural Change   | 7,435                | 4.4%                   | 9,490                | 13.4%                  | 0                | 404       | 324   |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 12: Chelmsford, HH-12 scenario outcomes

# **Jobs-led Scenarios**

- 6.75 The employment forecasts from the 2014 EEFM are slightly higher than previous 2013 output, with the annual growth in total jobs estimated at 1,013 per year in the latest data, compared to an annual growth of 928 per year in the 2013 statistics.
- 6.76 Population growth associated with the **Employed People** and **Jobs** scenarios is 19.7% and 22.9% respectively, with a range of annual dwelling requirement of 775-870 per year. These dwelling growth outcomes are higher than the **SNPP-2012** and are associated with a higher annual net migration impact.
- 6.77 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 80.1% in 2031, compared to its 2011 figure of 72.2%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.78 The commuting ratio reduces slightly from its 1.05 Census figure to reach 1.03 in 2031. This reflects a small improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.79 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

### Household Formation & Dwelling Growth

- 6.80 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.81 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
  - 6.82 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally <u>lower</u> than both the HH-11 and HH-08 outcomes.

|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |
|------------------|---|-------|-------|--|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |
| Jobs             | 915   | 872   | 870   |  |  |  |
| Employed people  | 818   | 778   | 775   |  |  |  |
| SNPP-2012-LONDON | 710   | 676   | 671   |  |  |  |
| SNPP-2012        | 699   | 663   | 657   |  |  |  |
| PG-5Yr           | 674   | 640   | 618   |  |  |  |
| PG-10Yr          | 666   | 629   | 608   |  |  |  |
| PG-5Yr-X         | 651   | 617   | 603   |  |  |  |
| PG-10Yr-X        | 635   | 598   | 584   |  |  |  |
| PG-5Yr-Fixed     | 579   | 545   | 514   |  |  |  |
| PG-10Yr-Fixed    | 554   | 520   | 490   |  |  |  |
| Natural Change   | 425   | 391   | 404   |  |  |  |

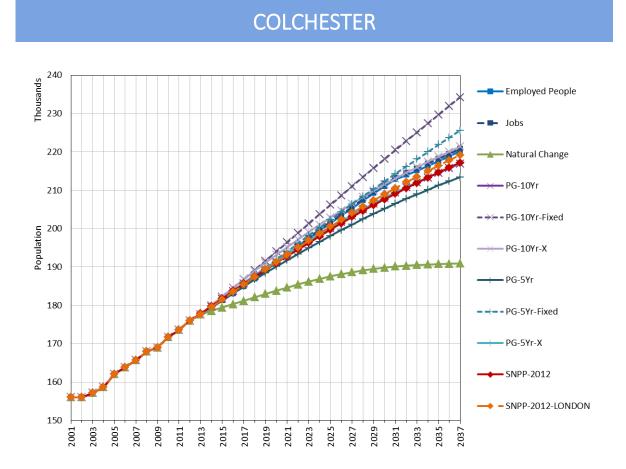
Table 17: Chelmsford, dwelling growth requirements comparison

# Colchester

### **Trend Scenarios**

- 6.83 The **SNPP-2012** scenario records a 22.1% growth in Colchester's population to 2037 and an estimated dwelling requirement of 868 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.84 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests higher population growth at 23.4% to 2037, with an associated annual dwelling requirement of 913 per year.
- 6.85 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Colchester's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.86 The **PG-5Yr** and **PG-10Yr** scenarios, which use migration rates to determine future migration effects, produce growth outcomes that are similar to the **SNPP-2012**. In contrast, the **'Fixed'** alternatives to these scenarios suggest substantially higher growth, maintaining the historically high migration impacts throughout the forecast period.
  - 6.87 The '**X**' scenarios imply higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an overcount between the 2001 and 2011 Censuses.
  - 6.88 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 7.5% to 2037, with an annual dwelling requirement of just 584 per year.





|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| PG-10Yr-Fixed    | 56,632               | 31.9%                  | 26,280               | 35.7%                  | 1,360            | 1,139     | 880  |
| PG-5Yr-Fixed     | 47,967               | 27.0%                  | 24,212               | 32.9%                  | 1,118            | 1,050     | 737  |
| PG-10Yr-X        | 43,764               | 24.6%                  | 22,842               | 31.0%                  | 964              | 990       | 637  |
| Jobs             | 43,227               | 24.3%                  | 21,485               | 29.2%                  | 966              | 932       | 601  |
| Employed People  | 42,580               | 24.0%                  | 21,231               | 28.8%                  | 943              | 920       | 589  |
| SNPP-2012-LONDON | 41,542               | 23.4%                  | 21,055               | 28.6%                  | 916              | 913       | 583  |
| PG-5Yr-X         | 39,327               | 22.1%                  | 21,396               | 29.1%                  | 842              | 928       | 561  |
| PG-10Yr          | 39,314               | 22.1%                  | 20,549               | 27.9%                  | 804              | 891       | 538  |
| SNPP-2012        | 39,308               | 22.1%                  | 20,011               | 27.2%                  | 822              | 868       | 524  |
| PG-5Yr           | 35,820               | 20.2%                  | 19,460               | 26.4%                  | 717              | 844       | 482  |
| Natural Change   | 13,308               | 7.5%                   | 13,458               | 18.3%                  | 0                | 584       | 45   |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 13: Colchester, HH-12 scenario outcomes

# **Jobs-led Scenarios**

- 6.89 The employment forecasts from the 2014 EEFM are slightly lower than previous 2013 output, with the annual growth in total jobs estimated at 601 per year in the latest data, compared to annual growth of 697 per year in the 2013 statistics.
- 6.90 Population growth associated with the Employed People and Jobs scenarios is 24.0% and 24.3% respectively, with a range of annual dwelling requirement of 920-932 per year. These dwelling growth outcomes are higher than the SNPP-2012 and assume a higher annual net migration impact.
- 6.91 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 but an economic activity rate for the population aged 16-74 that reduces to 66.4% in 2031, compared to its 2011 figure of 69.1%. The declining unemployment rate is countered by the reducing economic activity, affecting the requirement for net in-migration to meet anticipated annual jobs growth.
- 6.92 The commuting ratio reduces from its 1.02 Census figure to reach 0.99 in 2031. This reflects an improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on 6.93 unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

# Household Formation & Dwelling Growth

- The DCLG's 2012-based household model has provided an update to previous 2008-based and 6.94 2011-based household formation data and assumptions.
- For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth 6.95 outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is 6.96 reasonably consistent with the HH-11 outcomes but lower than the HH-08 outcomes.

|                  |   | -     | -     |  |  |  |
|------------------|---|-------|-------|--|--|--|
|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |
| PG-10Yr-Fixed    | 1,194   | 1,162 | 1,139 |  |  |  |
| PG-5Yr-Fixed     | 1,063   | 1,030 | 1,050 |  |  |  |
| PG-10Yr-X        | 1,014   | 990   | 990   |  |  |  |
| Jobs             | 968   | 942   | 932   |  |  |  |
| Employed people  | 957   | 931   | 920   |  |  |  |
| SNPP-2012-LONDON | 949   | 923   | 913   |  |  |  |
| PG-5Yr-X         | 935   | 912   | 928   |  |  |  |
| PG-10Yr          | 921   | 899   | 891   |  |  |  |
| SNPP-2012        | 901   | 876   | 868   |  |  |  |
| PG-5Yr           | 856   | 835   | 844   |  |  |  |
| Natural Change   | 563   | 565   | 584   |  |  |  |

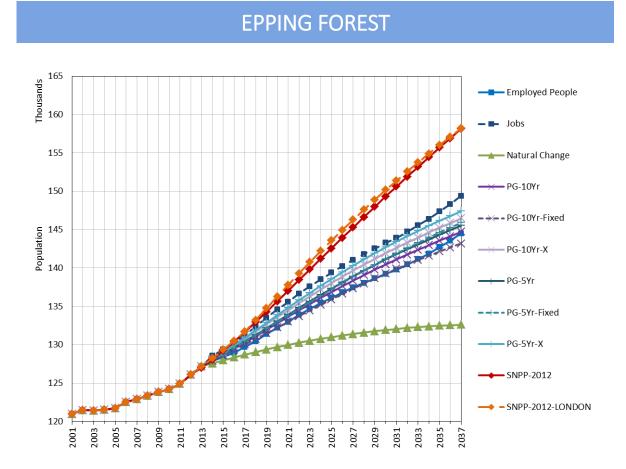
Table 18: Colchester, dwelling growth requirements comparison

# **Epping Forest**

#### **Trend Scenarios**

- 6.97 The **SNPP-2012** scenario records a 24.5% growth in Epping Forest's population to 2037 and an estimated dwelling requirement of 711 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.98 The GLA's Central scenario (SNPP-2012-LONDON) suggests slightly lower population growth at 24.4% to 2037, with an associated annual dwelling requirement of 704 per year. This reflects the relatively high migration assumptions within the SNPP-2012.
- 6.99 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Epping Forest's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.100 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are lower than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels. The **'5-Yr'** scenarios suggest higher growth than the **'10-Yr'** alternatives due to the relatively high migration experienced in the latest historical evidence.
  - 6.101 The '**X**' scenarios imply higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an overcount between the 2001 and 2011 Censuses.
  - 6.102 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 4.3% to 2037, with an annual dwelling requirement of just 243 per year.





|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| SNPP-2012        | 31,159               | 24.5%                  | 16,315               | 30.7%                  | 880              | 711       | 639  |
| SNPP-2012-LONDON | 31,019               | 24.4%                  | 16,142               | 30.4%                  | 875              | 704       | 647  |
| Jobs             | 22,209               | 17.5%                  | 12,770               | 24.1%                  | 549              | 557       | 488  |
| PG-5Yr-X         | 20,247               | 15.9%                  | 11,262               | 21.2%                  | 457              | 491       | 424  |
| PG-10Yr-X        | 19,297               | 15.2%                  | 10,996               | 20.7%                  | 426              | 479       | 416  |
| PG-5Yr-Fixed     | 18,731               | 14.7%                  | 9,372                | 17.7%                  | 371              | 409       | 395  |
| PG-5Yr           | 18,358               | 14.4%                  | 10,773               | 20.3%                  | 393              | 470       | 399  |
| PG-10Yr          | 17,540               | 13.8%                  | 10,494               | 19.8%                  | 366              | 458       | 388  |
| Employed People  | 17,314               | 13.6%                  | 10,765               | 20.3%                  | 376              | 469       | 404  |
| PG-10Yr-Fixed    | 16,020               | 12.6%                  | 8,625                | 16.3%                  | 283              | 376       | 358  |
| Natural Change   | 5,446                | 4.3%                   | 5,581                | 10.5%                  | 0                | 243       | 178  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 14: Epping Forest, HH-12 scenario outcomes

# **Jobs-led Scenarios**

- 6.103 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 488 per year in the latest data, compared to annual growth of 418 per year in the 2013 statistics.
- 6.104 Population growth associated with the **Employed People** and **Jobs** scenarios is 13.6% and 17.5% respectively, with a range of annual dwelling requirement of 469-557 per year. These dwelling growth outcomes are lower than the **SNPP-2012**, which assumes a higher annual net migration impact.
- 6.105 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to a high 82.3% in 2031, compared to its 2011 figure of 70.4%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.106 The commuting ratio increases from its 1.29 Census figure to reach 1.40 in 2031 suggesting a reduced level of self-containment and a higher net out-commute.
- 6.107 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

# Household Formation & Dwelling Growth

- 6.108 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.109 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
  - 6.110 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally higher than the HH-11 outcomes but lower than the HH-08 outcomes.

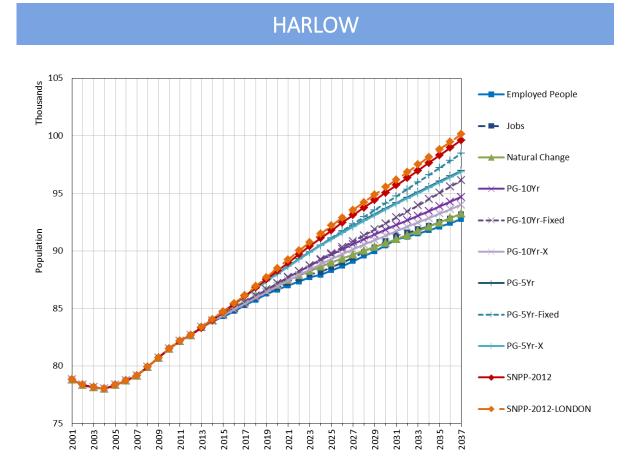
| in the first state of the state |   |       |       |  |  |  |
|--|---|-------|-------|--|--|--|
|  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |
| Scenario   | HH-08   | HH-11 | HH-12 |  |  |  |
| SNPP-2012-LONDON   | 735   | 700   | 704   |  |  |  |
| SNPP-2012  | 726   | 693   | 711   |  |  |  |
| Jobs   | 569   | 539   | 557   |  |  |  |
| PG-5Yr-X   | 514   | 479   | 491   |  |  |  |
| PG-5Yr   | 498   | 465   | 470   |  |  |  |
| PG-10Yr-X  | 494   | 458   | 479   |  |  |  |
| Employed people  | 480   | 453   | 469   |  |  |  |
| PG-10Yr  | 478   | 444   | 458   |  |  |  |
| PG-5Yr-Fixed   | 463   | 428   | 409   |  |  |  |
| PG-10Yr-Fixed  | 417   | 380   | 376   |  |  |  |
| Natural Change   | 236   | 205   | 243   |  |  |  |

Table 19: Epping Forest, dwelling growth requirements comparison

# Harlow

#### **Trend Scenarios**

- 6.111 The **SNPP-2012** scenario records a 19.6% growth in Harlow's population to 2037 and an estimated dwelling requirement of 355 per year, assuming that household formation rates follow the trend in the 2012-based household model. Natural change is the dominant driver of the population growth forecast.
- 6.112 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 20.1% to 2037, with an associated annual dwelling requirement of 366 per year. This scenario records the highest growth outcome of all scenarios.
- 6.113 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Harlow's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.114 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are lower than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels. The **'5-Yr'** scenarios suggest higher growth than the **'10-Yr'** alternatives due to higher net migration experienced in the later historical evidence.
  - 6.115 The 'X' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.
  - 6.116 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 11.8% to 2037, with an annual dwelling requirement of just 293 per year.



|                  |                      |                        |                      | Change 2013 - 2037     |                  |           | Average per year |  |  |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------------------|--|--|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs             |  |  |
| SNPP-2012-LONDON | 16,766               | 20.1%                  | 8,517                | 24.2%                  | 78               | 366       | 335              |  |  |
| SNPP-2012        | 16,323               | 19.6%                  | 8,254                | 23.5%                  | 60               | 355       | 315              |  |  |
| PG-5Yr-Fixed     | 15,085               | 18.1%                  | 7,901                | 22.5%                  | 67               | 340       | 293              |  |  |
| PG-5Yr           | 13,591               | 16.3%                  | 7,662                | 21.8%                  | -2               | 329       | 263              |  |  |
| PG-5Yr-X         | 13,489               | 16.2%                  | 7,273                | 20.7%                  | -17              | 313       | 251              |  |  |
| PG-10Yr-Fixed    | 12,755               | 15.3%                  | 6,750                | 19.2%                  | -60              | 290       | 246              |  |  |
| PG-10Yr          | 11,298               | 13.6%                  | 6,520                | 18.6%                  | -134             | 280       | 225              |  |  |
| PG-10Yr-X        | 10,629               | 12.7%                  | 5,967                | 17.0%                  | -173             | 257       | 204              |  |  |
| Natural Change   | 9,861                | 11.8%                  | 6,819                | 19.4%                  | 0                | 293       | 195              |  |  |
| Jobs             | 9,786                | 11.7%                  | 5,650                | 16.1%                  | -165             | 243       | 173              |  |  |
| Employed People  | 9,377                | 11.2%                  | 5,481                | 15.6%                  | -178             | 236       | 164              |  |  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 15: Harlow, HH-12 scenario outcomes

- 6.117 The employment forecasts from the 2014 EEFM are lower than the previous 2013 output, with the annual growth in total jobs estimated at 173 per year in the latest data, compared to annual growth of 206 per year in the 2013 statistics.
- 6.118 Population growth associated with the **Employed People** and **Jobs** scenarios is 11.2% and 11.7% respectively, with a range of annual dwelling requirement of 236-243 per year. These dwelling growth outcomes are lower than the **SNPP-2012**, which assumes a higher annual net migration impact.
- 6.119 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and a small change in economic activity rate for the population aged 16-74 that decreases to 71.9% in 2031, compared to its 2011 figure of 73.0%. The declining unemployment rate is countered by the reducing economic activity, affecting the requirement for net in-migration to meet anticipated annual jobs growth.
- 6.120 The commuting ratio reduces from its 1.01 Census figure to reach 0.92 in 2031. This reflects an improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.121 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

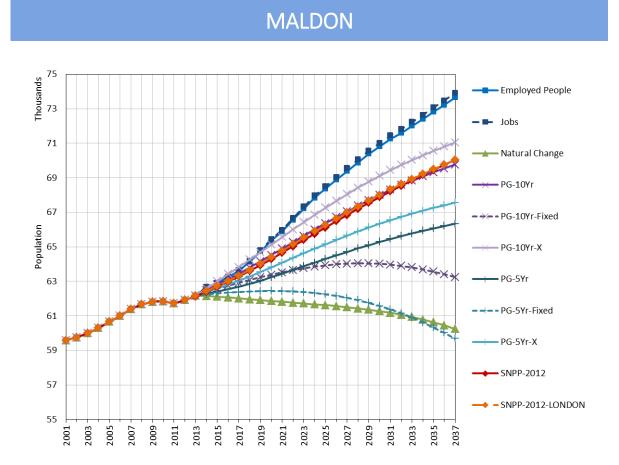
- 6.122 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.123 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.124 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is consistent with the HH-08 outcomes but higher than the HH-11 outcome.

|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |  |
|------------------|---|-------|-------|--|--|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |  |
| SNPP-2012-LONDON | 367   | 352   | 366   |  |  |  |  |
| SNPP-2012        | 353   | 338   | 355   |  |  |  |  |
| PG-5Yr-Fixed     | 345   | 331   | 340   |  |  |  |  |
| PG-5Yr           | 330   | 318   | 329   |  |  |  |  |
| PG-5Yr-X         | 312   | 299   | 313   |  |  |  |  |
| PG-10Yr-Fixed    | 295   | 279   | 290   |  |  |  |  |
| PG-10Yr          | 280   | 266   | 280   |  |  |  |  |
| Natural Change   | 270   | 262   | 293   |  |  |  |  |
| PG-10Yr-X        | 255   | 239   | 257   |  |  |  |  |
| Jobs             | 238   | 225   | 243   |  |  |  |  |
| Employed people  | 231   | 218   | 236   |  |  |  |  |

Table 20: Harlow, dwelling growth requirements comparison

# Maldon

- 6.125 The **SNPP-2012** scenario records a 12.7% growth in Maldon's population to 2037 and an estimated dwelling requirement of 227 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.126 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests similar population growth at 12.7% to 2037, with an associated annual dwelling requirement of 226 per year. This similarity in growth reflects the relatively high migration assumptions within the **SNPP-2012**.
- 6.127 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Maldon's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.128 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are lower than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels. The **'Fixed'** migration scenarios suggest the lowest growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.129 The '**X**' scenarios imply higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an overcount between the 2001 and 2011 Censuses.
  - 6.130 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population decline of 3.1% to 2037, with an annual dwelling requirement of just 1 per year.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| Jobs             | 11,758               | 18.9%                  | 6,698                | 25.5%                  | 669              | 294       | 141  |
| Employed People  | 11,492               | 18.5%                  | 6,590                | 25.1%                  | 658              | 289       | 136  |
| PG-10Yr-X        | 8,876                | 14.3%                  | 5,224                | 19.9%                  | 532              | 229       | 90   |
| SNPP-2012        | 7,918                | 12.7%                  | 5,159                | 19.7%                  | 521              | 227       | 77   |
| SNPP-2012-LONDON | 7,868                | 12.7%                  | 5,138                | 19.6%                  | 519              | 226       | 75   |
| PG-10Yr          | 7,595                | 12.2%                  | 5,073                | 19.3%                  | 474              | 223       | 73   |
| PG-5Yr-X         | 5,393                | 8.7%                   | 4,132                | 15.7%                  | 406              | 181       | 32   |
| PG-5Yr           | 4,172                | 6.7%                   | 3,972                | 15.1%                  | 351              | 174       | 17   |
| PG-10Yr-Fixed    | 1,074                | 1.7%                   | 2,319                | 8.8%                   | 225              | 102       | -57  |
| Natural Change   | -1,918               | -3.1%                  | 27                   | 0.1%                   | 0                | 1         | -107 |
| PG-5Yr-Fixed     | -2,475               | -4.0%                  | 1,215                | 4.6%                   | 97               | 53        | -115 |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 16: Maldon, HH-12 scenario outcomes

- 6.131 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 141 per year in the latest data, compared to annual growth of 100 per year in the 2013 statistics.
- 6.132 Population growth associated with the **Employed People** and **Jobs** scenarios is 18.5% and 18.9% respectively, with a range of annual dwelling requirement of 289-294 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
- 6.133 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 76.3% in 2031, compared to its 2011 figure of 68.6%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.134 The commuting ratio reduces slightly from its 1.31 Census figure to reach 1.29 in 2031, reflecting a small improvement in self-containment.
- 6.135 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

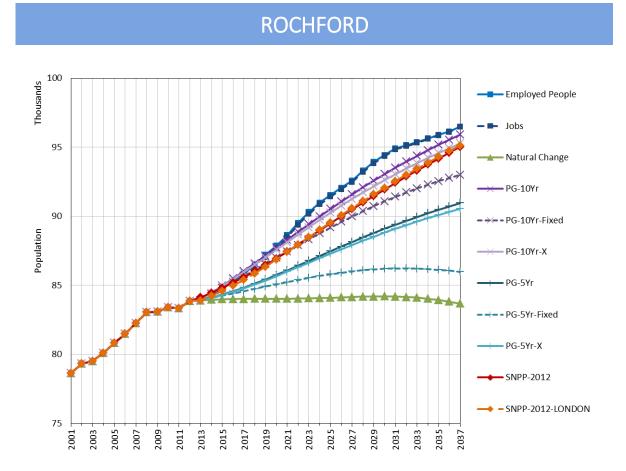
- 6.136 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.137 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.138 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally <u>higher</u> than the HH-11 outcomes but <u>lower</u> than the HH-08 outcomes.

|                  | Average annual o | ent (2013–2037) |       |
|------------------|------------------|-----------------|-------|
| Scenario         | HH-08            | HH-11           | HH-12 |
| Jobs             | 305              | 264             | 294   |
| Employed people  | 300              | 259             | 289   |
| PG-10Yr-X        | 241              | 203             | 229   |
| SNPP-2012-LONDON | 239              | 200             | 226   |
| SNPP-2012        | 236              | 197             | 227   |
| PG-10Yr          | 231              | 193             | 223   |
| PG-5Yr-X         | 186              | 148             | 181   |
| PG-5Yr           | 178              | 139             | 174   |
| PG-10Yr-Fixed    | 120              | 81              | 102   |
| PG-5Yr-Fixed     | 65               | 27              | 53    |
| Natural Change   | 9                | -35             | 1     |

Table 21: Maldon, dwelling growth requirements comparison

# Rochford

- 6.139 The **SNPP-2012** scenario records a 12.9% growth in Rochford's population to 2037 and an estimated dwelling requirement of 265 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.140 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 13.4% to 2037, with an associated annual dwelling requirement of 272 per year.
- 6.141 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Rochford's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.142 The **PG-10Yr** scenarios suggest population growth rates that are higher than the **PG-5Yr** alternatives, reflecting the low levels of migration experienced in the latest years of the historical period. The **'Fixed'** migration scenarios suggest lower growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.143 The '**X**' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.
  - 6.144 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population decline of 0.3% to 2037, with an annual dwelling requirement of 89 per year.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| Employed People  | 12,569               | 15.0%                  | 6,913                | 20.4%                  | 524              | 296       | 127  |
| Jobs             | 12,549               | 15.0%                  | 6,901                | 20.3%                  | 524              | 295       | 127  |
| PG-10Yr          | 12,008               | 14.3%                  | 7,255                | 21.4%                  | 518              | 310       | 122  |
| PG-10Yr-X        | 11,374               | 13.6%                  | 6,492                | 19.1%                  | 494              | 278       | 107  |
| SNPP-2012-LONDON | 11,225               | 13.4%                  | 6,360                | 18.7%                  | 480              | 272       | 111  |
| SNPP-2012        | 10,889               | 12.9%                  | 6,186                | 18.1%                  | 466              | 265       | 105  |
| PG-10Yr-Fixed    | 9,097                | 10.8%                  | 5,500                | 16.2%                  | 387              | 235       | 64   |
| PG-5Yr           | 7,055                | 8.4%                   | 4,988                | 14.7%                  | 332              | 213       | 46   |
| PG-5Yr-X         | 6,638                | 7.9%                   | 4,429                | 13.0%                  | 313              | 189       | 36   |
| PG-5Yr-Fixed     | 2,065                | 2.5%                   | 2,025                | 6.0%                   | 120              | 87        | -51  |
| Natural Change   | -237                 | -0.3%                  | 2,077                | 6.1%                   | 0                | 89        | -74  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 17: Rochford, HH-12 scenario outcomes

- 6.145 The employment forecasts from the 2014 EEFM are higher than previous 2013 output, with the annual growth in total jobs estimated at 127 per year in the latest data, compared to annual decline of 51 per year in the 2013 statistics.
- 6.146 Population growth associated with the **Employed People** and **Jobs** scenarios is 15%, with an annual dwelling requirement of 295-296 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
- 6.147 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 71.7% in 2031, compared to its 2011 figure of 69.1%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.148 The commuting ratio reduces from its 1.53 Census figure to reach 1.46 in 2031. This remains a large net outflow balance to commuting but reflects an improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.149 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

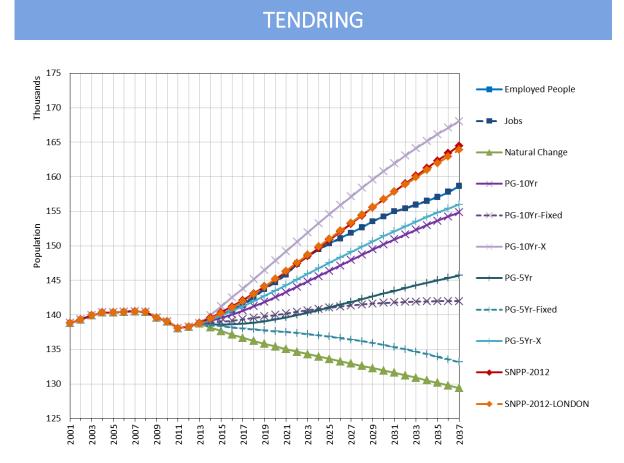
- 6.150 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.151 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.152 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally higher than the HH-11 outcomes but lower than the HH-08 outcomes.

|                  | Average annual o | Average annual dwelling requirement (2013–20 |       |  |  |  |  |  |  |
|------------------|------------------|--|-------|--|--|--|--|--|--|
| Scenario         | HH-08            | HH-11  | HH-12 |  |  |  |  |  |  |
| PG-10Yr          | 330              | 258  | 310   |  |  |  |  |  |  |
| Employed people  | 326              | 255  | 296   |  |  |  |  |  |  |
| Jobs             | 325              | 254  | 295   |  |  |  |  |  |  |
| SNPP-2012-LONDON | 304              | 235  | 272   |  |  |  |  |  |  |
| PG-10Yr-X        | 304              | 231  | 278   |  |  |  |  |  |  |
| SNPP-2012        | 296              | 225  | 265   |  |  |  |  |  |  |
| PG-10Yr-Fixed    | 273              | 197  | 235   |  |  |  |  |  |  |
| PG-5Yr           | 245              | 175  | 213   |  |  |  |  |  |  |
| PG-5Yr-X         | 226              | 155  | 189   |  |  |  |  |  |  |
| PG-5Yr-Fixed     | 151              | 76   | 87    |  |  |  |  |  |  |
| Natural Change   | 111              | 27   | 89    |  |  |  |  |  |  |

Table 22: Rochford, dwelling growth requirements comparison

# Tendring

- 6.153 The **SNPP-2012** scenario records an 18.5% growth in Tendring's population to 2037 and an estimated dwelling requirement of 705 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.154 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly lower population growth at 18.2% to 2037, with an associated annual dwelling requirement of 698 per year.
- 6.155 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Tendring's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.156 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are lower than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels. The **'Fixed'** migration scenarios suggest the lowest growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.157 The '**X**' scenarios imply significantly higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the major adjustment that was allocated to the population to account for the disparity between the population estimates between the 2001 and 2011 Censuses.
  - 6.158 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population decline of 6.7% to 2037, with a decline in the annual dwelling requirement.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| PG-10Yr-X        | 29,306               | 21.1%                  | 17,472               | 28.0%                  | 1,874            | 785       | 264  |
| SNPP-2012        | 25,638               | 18.5%                  | 15,702               | 25.1%                  | 1,737            | 705       | 225  |
| SNPP-2012-LONDON | 25,182               | 18.2%                  | 15,544               | 24.9%                  | 1,718            | 698       | 222  |
| Jobs             | 19,996               | 14.4%                  | 13,334               | 21.3%                  | 1,507            | 599       | 142  |
| Employed People  | 19,902               | 14.3%                  | 13,297               | 21.3%                  | 1,503            | 597       | 140  |
| PG-5Yr-X         | 17,263               | 12.4%                  | 11,472               | 18.4%                  | 1,373            | 515       | 85   |
| PG-10Yr          | 16,118               | 11.6%                  | 10,666               | 17.1%                  | 1,273            | 479       | 88   |
| PG-5Yr           | 6,966                | 5.0%                   | 6,246                | 10.0%                  | 897              | 280       | -45  |
| PG-10Yr-Fixed    | 3,255                | 2.3%                   | 2,943                | 4.7%                   | 669              | 132       | -95  |
| PG-5Yr-Fixed     | -5,569               | -4.0%                  | -688                 | -1.1%                  | 347              | -31       | -231 |
| Natural Change   | -9,336               | -6.7%                  | -5,131               | -8.2%                  | 0                | -230      | -291 |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 18: Tendring, HH-12 scenario outcomes

- 6.159 The employment forecasts from the 2014 EEFM are lower than the previous 2013 output, with the annual growth in total jobs estimated at 142 per year in the latest data, compared to annual growth of 167 per year in the 2013 statistics.
- 6.160 Population growth associated with the **Employed People** and **Jobs** scenarios is 14.3% and 14.4% respectively, with a range of annual dwelling requirement of 597-599 per year. These dwelling growth outcomes are lower than the **SNPP-2012**, which assumes a higher annual net migration impact.
- 6.161 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 but no change in the economic activity rate for the population aged 16-74 that remains at its 2011 level to 2031. The declining unemployment rate will contribute to a reduction in the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.162 The commuting ratio reduces from its 1.24 Census figure to reach 1.17 in 2031. This remains a large net outflow balance to commuting but reflects an improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.163 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

## Household Formation & Dwelling Growth

- 6.164 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.165 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.166 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally consistent with the HH-08 and HH-11 outcomes.

May 2015

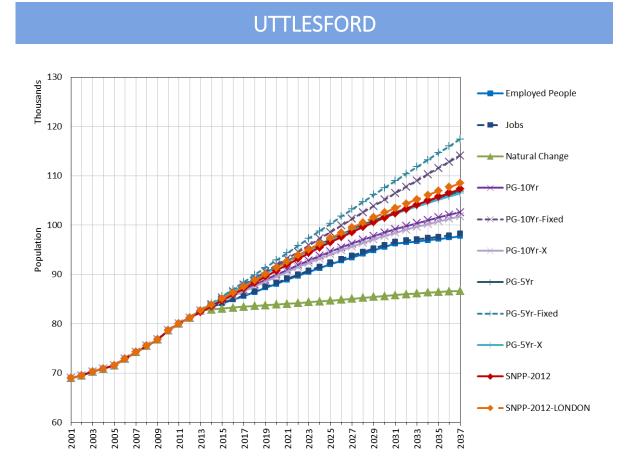


|                  |                  |                 | -     |
|------------------|------------------|-----------------|-------|
|                  | Average annual o | ent (2013–2037) |       |
| Scenario         | HH-08            | HH-11           | HH-12 |
| PG-10Yr-X        | 787              | 785             | 785   |
| SNPP-2012        | 707              | 701             | 705   |
| SNPP-2012-LONDON | 701              | 696             | 698   |
| Jobs             | 603              | 598             | 599   |
| Employed people  | 601              | 597             | 597   |
| PG-5Yr-X         | 520              | 518             | 515   |
| PG-10Yr          | 496              | 494             | 479   |
| PG-5Yr           | 297              | 294             | 280   |
| PG-10Yr-Fixed    | 176              | 174             | 132   |
| PG-5Yr-Fixed     | 10               | 8               | -31   |
| Natural Change   | -223             | -222            | -230  |

Table 23: Tendring, dwelling growth requirements comparison

## Uttlesford

- 6.167 The **SNPP-2012** scenario records a 30.30% growth in Uttlesford's population to 2037 and an estimated dwelling requirement of 505 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.168 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 31.2% to 2037, with an associated annual dwelling requirement of 529 per year.
- 6.169 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Uttlesford's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.170 The **PG-10Yr** and **PG-5Yr** scenarios suggest population growth rates that are lower than the **SNPP-2012**, although the '**5Yr**' outcome is similar to the **SNPP-2012**, reflecting the relatively high net migration of the later years of the historical period. The '**Fixed**' migration scenarios suggest the highest growth, with a continuation of historically high levels of net in-migration but no change in net migration to reflect changing population totals and age structure.
  - 6.171 The '**X**' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.
  - 6.172 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 4.8% to 2037, with an annual dwelling requirement of 182 per year.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| PG-5Yr-Fixed     | 34,730               | 42.0%                  | 14,038               | 42.9%                  | 1,196            | 614       | 625  |
| PG-10Yr-Fixed    | 31,438               | 38.0%                  | 12,619               | 38.5%                  | 1,060            | 552       | 553  |
| SNPP-2012-LONDON | 25,834               | 31.2%                  | 12,093               | 36.9%                  | 940              | 529       | 431  |
| SNPP-2012        | 24,947               | 30.3%                  | 11,550               | 35.3%                  | 903              | 505       | 400  |
| PG-5Yr           | 24,135               | 29.2%                  | 11,415               | 34.8%                  | 854              | 499       | 387  |
| PG-5Yr-X         | 23,767               | 28.7%                  | 11,247               | 34.3%                  | 845              | 492       | 374  |
| PG-10Yr          | 19,932               | 24.1%                  | 9,754                | 29.8%                  | 696              | 426       | 297  |
| PG-10Yr-X        | 19,110               | 23.1%                  | 9,542                | 29.1%                  | 672              | 417       | 279  |
| Jobs             | 15,560               | 18.8%                  | 8,073                | 24.6%                  | 551              | 353       | 197  |
| Employed People  | 15,095               | 18.3%                  | 7,893                | 24.1%                  | 534              | 345       | 187  |
| Natural Change   | 3,983                | 4.8%                   | 4,156                | 12.7%                  | 0                | 182       | -45  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 19: Uttlesford, HH-12 scenario outcomes

- 6.173 The employment forecasts from the 2014 EEFM are lower than the previous 2013 output, with the annual growth in total jobs estimated at 197 per year in the latest data, compared to annual growth of 266 per year in the 2013 statistics.
- 6.174 Population growth associated with the **Employed People** and **Jobs** scenarios is 18.3% and 18.8% respectively, with a range of annual dwelling requirement of 345-353 per year. These dwelling growth outcomes are lower than the **SNPP-2012**, which assumes a considerably higher annual net migration impact.
- 6.175 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 77.8% in 2031, compared to its 2011 figure of 72.8%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.176 The commuting ratio increases from its 1.01 Census figure to reach 1.04 in 2031. This reflects a trend towards lower self-containment and a larger net out-commute balance.
- 6.177 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

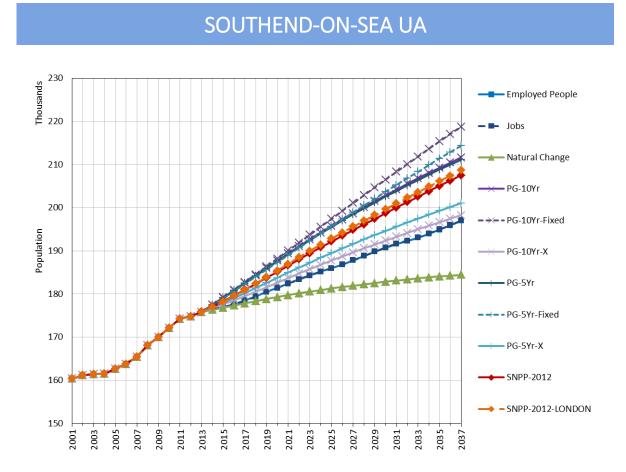
- 6.178 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.179 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.180 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is either consistent or <u>lower</u> than the HH-11 outcomes and lower than the HH-08 outcomes.

| ······································ |  |       |       |  |  |  |  |
|--|--|-------|-------|--|--|--|--|
|  | Average annual dwelling requirement (2013-2037 |       |       |  |  |  |  |
| Scenario                               | HH-08  | HH-11 | HH-12 |  |  |  |  |
| PG-5Yr-Fixed                           | 676  | 625   | 614   |  |  |  |  |
| PG-10Yr-Fixed                          | 611  | 560   | 552   |  |  |  |  |
| SNPP-2012-LONDON                       | 573  | 532   | 529   |  |  |  |  |
| SNPP-2012                              | 544  | 504   | 505   |  |  |  |  |
| PG-5Yr                                 | 536  | 495   | 499   |  |  |  |  |
| PG-5Yr-X                               | 524  | 484   | 492   |  |  |  |  |
| PG-10Yr                                | 457  | 418   | 426   |  |  |  |  |
| PG-10Yr-X                              | 443  | 405   | 417   |  |  |  |  |
| Jobs                                   | 389  | 354   | 353   |  |  |  |  |
| Employed people                        | 380  | 346   | 345   |  |  |  |  |
| Natural Change                         | 179  | 134   | 182   |  |  |  |  |

Table 24: Uttlesford, dwelling growth requirements comparison

## Southend-on-Sea UA

- 6.181 The **SNPP-2012** scenario records an 18.0% growth in Southend-on-Sea's population to 2037 and an estimated dwelling requirement of 844 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.182 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 18.7% to 2037, with an associated annual dwelling requirement of 877 per year.
- 6.183 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Southend-on-Sea's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.184 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are higher than the **SNPP-2012**, reflecting the effect of the historical UPC adjustment upon the calibrated future migration assumptions.
  - 6.185 The '**X**' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the large adjustment that was allocated to the population to account for discrepancies in the mid-year population estimates and the 2001 and 2011 Census counts.
  - 6.186 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 4.9% to 2037, with an annual dwelling requirement of 378 per year.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| PG-10Yr-Fixed    | 42,975               | 24.4%                  | 23,915               | 31.5%                  | 1,155            | 1,049     | 886  |
| PG-5Yr-Fixed     | 38,552               | 21.9%                  | 22,158               | 29.2%                  | 1,063            | 972       | 794  |
| PG-10Yr          | 35,796               | 20.4%                  | 21,756               | 28.7%                  | 960              | 954       | 720  |
| PG-5Yr           | 35,330               | 20.1%                  | 21,482               | 28.3%                  | 977              | 942       | 708  |
| SNPP-2012-LONDON | 32,848               | 18.7%                  | 19,999               | 26.3%                  | 886              | 877       | 653  |
| SNPP-2012        | 31,607               | 18.0%                  | 19,251               | 25.3%                  | 834              | 844       | 610  |
| PG-5Yr-X         | 25,200               | 14.3%                  | 16,348               | 21.5%                  | 618              | 717       | 489  |
| PG-10Yr-X        | 22,436               | 12.8%                  | 15,300               | 20.2%                  | 503              | 671       | 440  |
| Jobs             | 21,250               | 12.1%                  | 14,877               | 19.6%                  | 473              | 652       | 413  |
| Employed People  | 21,176               | 12.0%                  | 14,848               | 19.6%                  | 470              | 651       | 412  |
| Natural Change   | 8,653                | 4.9%                   | 8,623                | 11.4%                  | 0                | 378       | 207  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 20: Southend-on-Sea UA, HH-12 scenario outcomes

- 6.187 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 413 per year in the latest data, compared to annual growth of 334 per year in the 2013 statistics.
- 6.188 Population growth associated with the **Employed People** and **Jobs** scenarios is 12.0% and 12.1% respectively, with a range of annual dwelling requirement of 651-652 per year. These dwelling growth outcomes are lower than the **SNPP-2012**, which assumes a considerably higher annual net migration impact.
- 6.189 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 72.2% in 2031, compared to its 2011 figure of 69.0%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.190 The commuting ratio reduces from its 1.13 Census figure to reach 1.08 in 2031. This remains a net outflow balance to commuting but reflects an improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.191 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

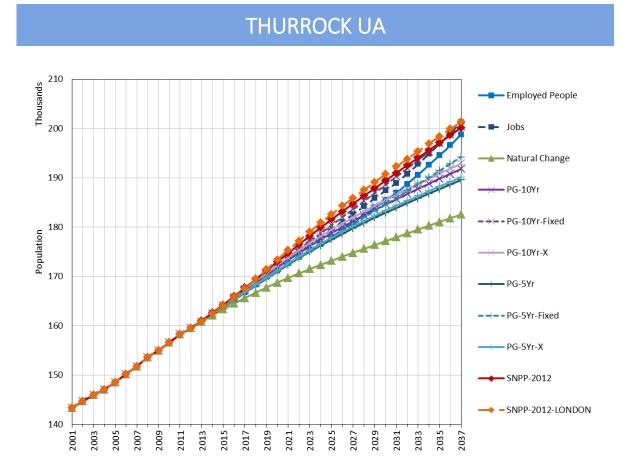
- 6.192 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.193 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.194 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that aligns most closely to the HH-08 outcomes and is higher than the HH-11 outcomes.

|                  |   |       | -     |  |  |  |  |
|------------------|---|-------|-------|--|--|--|--|
|                  | Average annual dwelling requirement (2013-203 |       |       |  |  |  |  |
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |  |
| PG-10Yr-Fixed    | 1,060   | 925   | 1,049 |  |  |  |  |
| PG-5Yr-Fixed     | 985   | 849   | 972   |  |  |  |  |
| PG-10Yr          | 957   | 820   | 954   |  |  |  |  |
| PG-5Yr           | 948   | 812   | 942   |  |  |  |  |
| SNPP-2012-LONDON | 895   | 754   | 877   |  |  |  |  |
| SNPP-2012        | 860   | 718   | 844   |  |  |  |  |
| PG-5Yr-X         | 731   | 596   | 717   |  |  |  |  |
| PG-10Yr-X        | 688   | 551   | 671   |  |  |  |  |
| Jobs             | 664   | 526   | 652   |  |  |  |  |
| Employed people  | 663   | 525   | 651   |  |  |  |  |
| Natural Change   | 377   | 243   | 378   |  |  |  |  |

Table 25: Southend-on-Sea UA, dwelling growth requirements comparison

## Thurrock UA

- 6.195 The **SNPP-2012** scenario records a 24.3% growth in Thurrock's population to 2037 and an estimated dwelling requirement of 825 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.196 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests higher population growth at 25.2% to 2037, with an associated annual dwelling requirement of 858 per year. This scenario records the highest growth outcome of all scenarios.
- 6.197 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Thurrock's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
  - 6.198 The **PG-10Yr** scenarios suggest population growth rates that are higher than the **PG-5Yr** alternatives, reflecting the lower levels of migration experienced in the latest years of the historical period. The '**Fixed**' migration scenarios suggest higher growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.199 The 'X' scenarios imply slightly higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an overcount between the 2001 and 2011 Censuses.
  - 6.200 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 13.5% to 2037, with an annual dwelling requirement of 613 per year.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |       |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|-------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs  |
| SNPP-2012-LONDON | 40,551               | 25.2%                  | 20,114               | 31.6%                  | 453              | 858       | 1,089 |
| Jobs             | 40,416               | 25.1%                  | 19,686               | 30.9%                  | 462              | 840       | 1,060 |
| PG-10Yr-Fixed    | 39,605               | 24.6%                  | 18,520               | 29.1%                  | 332              | 790       | 1,038 |
| SNPP-2012        | 39,121               | 24.3%                  | 19,321               | 30.3%                  | 393              | 825       | 1,032 |
| Employed People  | 37,936               | 23.6%                  | 18,733               | 29.4%                  | 379              | 800       | 1,013 |
| PG-5Yr-Fixed     | 33,380               | 20.8%                  | 16,676               | 26.2%                  | 179              | 712       | 915   |
| PG-10Yr-X        | 32,042               | 19.9%                  | 16,231               | 25.5%                  | 82               | 693       | 890   |
| PG-10Yr          | 30,953               | 19.2%                  | 15,449               | 24.2%                  | 0                | 659       | 871   |
| PG-5Yr-X         | 29,284               | 18.2%                  | 15,689               | 24.6%                  | 51               | 670       | 833   |
| PG-5Yr           | 28,738               | 17.9%                  | 15,144               | 23.8%                  | -5               | 646       | 824   |
| Natural Change   | 21,715               | 13.5%                  | 14,362               | 22.5%                  | 0                | 613       | 704   |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 21: Thurrock UA, HH-12 scenario outcomes

- 6.201 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 1,060 per year in the latest data, compared to annual growth of 854 per year in the 2013 statistics.
- 6.202 Population growth associated with the **Employed People** and **Jobs** scenarios is 23.6% and 25.1% respectively, with a range of annual dwelling requirement of 800-840 per year. +
- 6.203 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 75.3% in 2031, compared to its 2011 figure of 71.6%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.204 The commuting ratio reduces from its 1.21 Census figure to reach 1.16 in 2031. This remains a net outflow balance to commuting but reflects an improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.205 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

## Household Formation & Dwelling Growth

- 6.206 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.207 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.208 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is <u>higher</u> than the HH-11 outcomes but generally <u>lower</u> than the HH-08 outcomes.

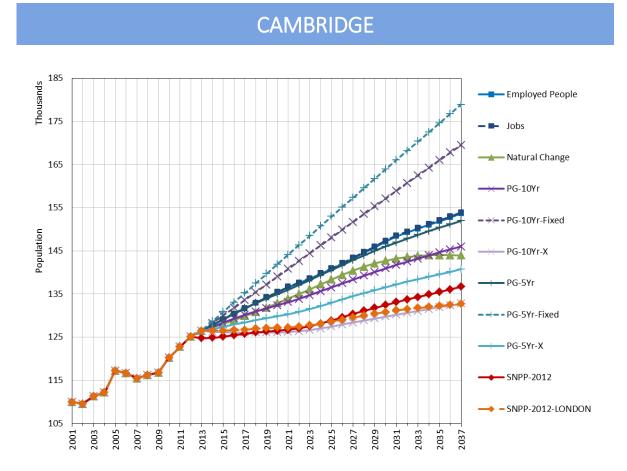
|                  |   | -   |       |  |  |
|------------------|---|-----|-------|--|--|
|                  | Average annual dwelling requirement (2013–2037) |     |       |  |  |
| Scenario         | HH-08 HH-11                                     |     | HH-12 |  |  |
| SNPP-2012-LONDON | 894   | 779 | 858   |  |  |
| Jobs             | 860   | 745 | 840   |  |  |
| SNPP-2012        | 844   | 731 | 825   |  |  |
| Employed people  | 818   | 705 | 800   |  |  |
| PG-10Yr-Fixed    | 790   | 669 | 790   |  |  |
| PG-10Yr-X        | 711   | 597 | 693   |  |  |
| PG-5Yr-Fixed     | 706   | 595 | 712   |  |  |
| PG-5Yr-X         | 676   | 567 | 670   |  |  |
| PG-10Yr          | 660   | 545 | 659   |  |  |
| PG-5Yr           | 639   | 530 | 646   |  |  |
| Natural Change   | 589   | 495 | 613   |  |  |

Table 26: Thurrock UA, dwelling growth requirements comparison

# Cambridge

- 6.209 The **SNPP-2012** scenario records a 9.6% growth in Cambridge's population to 2037 and an estimated dwelling requirement of 348 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.210 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests lower population growth at 4.9% to 2037, with an associated annual dwelling requirement of 267 per year. This scenario records the lowest growth outcome of all scenarios.
- 6.211 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Cambridge's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.212 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are higher than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are lower than recent historical levels. The **'Fixed'** migration scenarios suggest high growth, driven by a continuation in historically high estimates of net <u>immigration</u>.
  - 6.213 The '**X**' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.
  - 6.214 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 13.8% to 2037, with an annual dwelling requirement of just 817 per year.





|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |       |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|-------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs  |
| PG-5Yr-Fixed     | 52,390               | 41.4%                  | 28,558               | 59.9%                  | 1,425            | 1,230     | 1,822 |
| PG-10Yr-Fixed    | 43,058               | 34.0%                  | 22,902               | 48.0%                  | 1,007            | 986       | 1,473 |
| Jobs             | 27,438               | 21.7%                  | 14,607               | 30.6%                  | 532              | 629       | 917   |
| Employed People  | 27,204               | 21.5%                  | 14,513               | 30.4%                  | 523              | 625       | 909   |
| PG-5Yr           | 25,484               | 20.1%                  | 14,237               | 29.9%                  | 404              | 613       | 810   |
| PG-10Yr          | 19,499               | 15.4%                  | 10,799               | 22.6%                  | 136              | 465       | 625   |
| Natural Change   | 17,444               | 13.8%                  | 18,964               | 39.8%                  | 0                | 817       | 422   |
| PG-5Yr-X         | 14,241               | 11.3%                  | 9,083                | 19.0%                  | 33               | 391       | 450   |
| SNPP-2012        | 11,928               | 9.6%                   | 8,078                | 17.1%                  | 6                | 348       | 392   |
| PG-10Yr-X        | 6,279                | 5.0%                   | 4,749                | 10.0%                  | -300             | 205       | 195   |
| SNPP-2012-LONDON | 6,164                | 4.9%                   | 6,209                | 13.0%                  | -235             | 267       | 179   |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 22: Cambridge, HH-12 scenario outcomes

- 6.215 The employment forecasts from the 2014 EEFM are slightly lower than the previous 2013 output, with the annual growth in total jobs estimated at 917 per year in the latest data, compared to annual growth of 973 per year in the 2013 statistics.
- 6.216 Population growth associated with the **Employed People** and **Jobs** scenarios is 21.5% and 21.7% respectively, with a range of annual dwelling requirement of 625-629 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
- 6.217 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 64.6% in 2031, compared to its 2011 figure of 62.2%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.218 The commuting ratio remains relatively unchanged from its 2011 value of 0.63, reflecting a significant and continuing net in-commute.
- 6.219 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

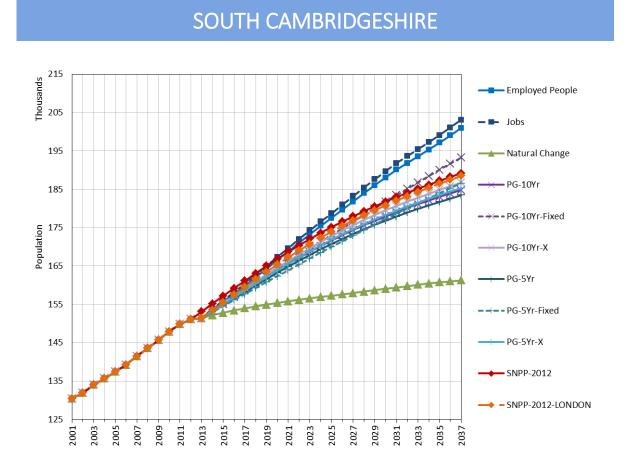
- 6.220 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.221 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.222 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally <u>higher</u> than the HH-11 outcomes but generally <u>lower</u> than the HH-08 outcomes.

|                  |   | -     |       |  |  |
|------------------|---|-------|-------|--|--|
|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |
| PG-5Yr-Fixed     | 1,192   | 1,131 | 1,230 |  |  |
| PG-10Yr-Fixed    | 992   | 940   | 986   |  |  |
| Natural Change   | 820   | 949   | 817   |  |  |
| Jobs             | 666   | 595   | 629   |  |  |
| Employed people  | 662   | 591   | 625   |  |  |
| PG-5Yr           | 646   | 584   | 613   |  |  |
| PG-10Yr          | 514   | 448   | 465   |  |  |
| PG-5Yr-X         | 422   | 355   | 391   |  |  |
| SNPP-2012        | 370   | 307   | 348   |  |  |
| SNPP-2012-LONDON | 270   | 212   | 267   |  |  |
| PG-10Yr-X        | 254   | 185   | 205   |  |  |

Table 27: Cambridge, dwelling growth requirements comparison

## South Cambridgeshire

- 6.223 The **SNPP-2012** scenario records a 23.5% growth in South Cambridgeshire's population to 2037 and an estimated dwelling requirement of 824 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.224 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 24.5% to 2037, with an associated annual dwelling requirement of 815 per year.
- 6.225 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and South Cambridgeshire's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
  - 6.226 The PG-10Yr, PG-5Yr and PG-5Yr-Fixed scenarios suggest population growth rates that are lower than the SNPP-2012, reflecting longer-term net migration assumptions in the SNPP-2012 that are higher than recent historical levels. The PG-10Yr growth rates are higher than the PG-5Yr, alternatives, due to the lower levels of migration experienced in the latest years of the historical period. The PG-10Yr-Fixed scenario suggests higher growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.227 The '**X**' scenarios imply higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an overcount between the 2001 and 2011 Censuses.
  - 6.228 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 6.5% to 2037, with an annual dwelling requirement of 377 per year.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |       |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|-------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs  |
| Jobs             | 51,659               | 34.1%                  | 25,009               | 40.7%                  | 1,532            | 1,073     | 1,046 |
| Employed People  | 49,536               | 32.7%                  | 24,182               | 39.4%                  | 1,456            | 1,037     | 1,000 |
| PG-10Yr-Fixed    | 41,829               | 27.6%                  | 18,305               | 29.8%                  | 1,077            | 785       | 786   |
| SNPP-2012-LONDON | 37,061               | 24.5%                  | 19,011               | 30.9%                  | 983              | 815       | 729   |
| SNPP-2012        | 36,044               | 23.5%                  | 19,217               | 30.9%                  | 941              | 824       | 710   |
| PG-10Yr-X        | 35,278               | 23.3%                  | 17,889               | 29.1%                  | 842              | 767       | 673   |
| PG-5Yr-Fixed     | 35,140               | 23.2%                  | 15,475               | 25.2%                  | 832              | 664       | 642   |
| PG-5Yr-X         | 33,842               | 22.3%                  | 17,053               | 27.8%                  | 790              | 731       | 643   |
| PG-10Yr          | 33,349               | 22.0%                  | 16,952               | 27.6%                  | 767              | 727       | 625   |
| PG-5Yr           | 32,033               | 21.2%                  | 16,339               | 26.6%                  | 712              | 701       | 605   |
| Natural Change   | 9,812                | 6.5%                   | 8,796                | 14.3%                  | 0                | 377       | 123   |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 23: South Cambridgeshire, HH-12 scenario outcomes

- 6.229 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 1,046 per year in the latest data, compared to annual growth of 782 per year in the 2013 statistics.
- 6.230 Population growth associated with the **Employed People** and **Jobs** scenarios is 32.7% and 34.1% respectively, with a range of annual dwelling requirement of 1,037-1,073 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
- 6.231 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 but an economic activity rate for the population aged 16-74 that largely remains at its 2011 level of 74.6% in 2031. The declining unemployment rate will reduce the requirement for higher net in-migration to meet anticipated annual jobs growth but the static economic activity rates will have little impact on this.
- 6.232 The commuting ratio reduces from its 1.06 Census figure to reach 1.00 in 2031. This suggests an improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.233 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

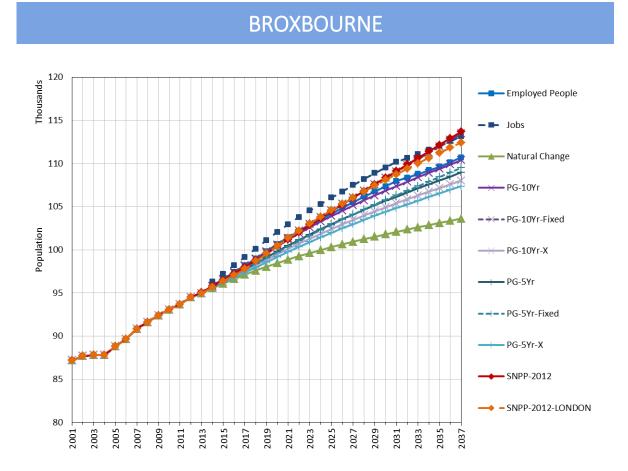
- 6.234 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.235 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.236 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally <u>higher</u> than the HH-11 outcomes but <u>lower</u> than the HH-08 outcomes.

|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |
|------------------|---|-------|-------|--|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |
| Jobs             | 1,125   | 1,036 | 1,073 |  |  |  |
| Employed people  | 1,089   | 1,001 | 1,037 |  |  |  |
| PG-10Yr-Fixed    | 905   | 813   | 785   |  |  |  |
| SNPP-2012-LONDON | 878   | 796   | 815   |  |  |  |
| SNPP-2012        | 869   | 791   | 824   |  |  |  |
| PG-10Yr-X        | 839   | 759   | 767   |  |  |  |
| PG-5Yr-X         | 812   | 735   | 731   |  |  |  |
| PG-5Yr-Fixed     | 802   | 718   | 664   |  |  |  |
| PG-10Yr          | 798   | 716   | 727   |  |  |  |
| PG-5Yr           | 781   | 702   | 701   |  |  |  |
| Natural Change   | 408   | 312   | 377   |  |  |  |

Table 28: South Cambridgeshire, dwelling growth requirements comparison

## Broxbourne

- 6.237 The **SNPP-2012** scenario records a 19.6% growth in Broxbourne's population to 2037 and an estimated dwelling requirement of 406 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.238 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly lower population growth at 18.4% to 2037, with an associated annual dwelling requirement of 377 per year. This reflects the relatively high migration assumptions within the **SNPP-2012**.
- 6.239 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Broxbourne's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
  - 6.240 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are lower than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels. The **PG-10Yr** growth rates are higher than the **PG-5Yr** alternatives, due to the lower levels of migration experienced in the latest years of the historical period. The '**Fixed**' migration scenarios suggest higher growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.241 The '**X**' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| SNPP-2012        | 18,591               | 19.6%                  | 9,367                | 24.4%                  | 239              | 406       | 413  |
| PG-10Yr-Fixed    | 18,481               | 19.5%                  | 8,381                | 21.8%                  | 224              | 363       | 390  |
| Jobs             | 18,174               | 19.1%                  | 9,242                | 24.0%                  | 212              | 401       | 403  |
| SNPP-2012-LONDON | 17,431               | 18.4%                  | 8,699                | 22.6%                  | 191              | 377       | 392  |
| Employed People  | 15,714               | 16.5%                  | 8,261                | 21.5%                  | 128              | 358       | 356  |
| PG-10Yr          | 15,394               | 16.2%                  | 7,930                | 20.6%                  | 101              | 344       | 342  |
| PG-5Yr-Fixed     | 14,522               | 15.3%                  | 7,479                | 19.5%                  | 110              | 324       | 318  |
| PG-5Yr           | 13,978               | 14.7%                  | 7,770                | 20.2%                  | 75               | 337       | 317  |
| PG-10Yr-X        | 13,042               | 13.7%                  | 6,785                | 17.7%                  | 13               | 294       | 290  |
| PG-5Yr-X         | 12,380               | 13.0%                  | 6,838                | 17.8%                  | 16               | 297       | 276  |
| Natural Change   | 8,632                | 9.1%                   | 6,828                | 17.8%                  | 0                | 296       | 214  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 24: Broxbourne, HH-12 scenario outcomes

6.242 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 9.1% to 2037, with an annual dwelling requirement of 296 per year.

#### **Jobs-led Scenarios**

- 6.243 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 403 per year in the latest data, compared to annual growth of 221 per year in the 2013 statistics.
- 6.244 Population growth associated with the **Employed People** and **Jobs** scenarios is 16.5% and 19.1% respectively, with a range of annual dwelling requirement of 358-401 per year. These dwelling growth outcomes are lower than the **SNPP-2012**, which assumes a higher annual net migration impact.
- 6.245 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 76.5% in 2031, compared to its 2011 figure of 71.3%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.246 The commuting ratio reduces from its 1.19 Census figure to reach 1.14 in 2031. This remains a net outflow balance to commuting but reflects an improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.247 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling Growth

- 6.248 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.249 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using

the 2008-based (HH-08) and 2011-based (HH-11) household data.

6.250 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally <u>higher</u> than the HH-11 outcomes but <u>lower</u> than the HH-08 outcomes.

|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |  |
|------------------|---|-------|-------|--|--|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |  |
| SNPP-2012        | 420   | 333   | 406   |  |  |  |  |
| Jobs             | 415   | 329   | 401   |  |  |  |  |
| SNPP-2012-LONDON | 408   | 321   | 377   |  |  |  |  |
| PG-10Yr-Fixed    | 393   | 303   | 363   |  |  |  |  |
| Employed people  | 372   | 288   | 358   |  |  |  |  |
| PG-10Yr          | 359   | 272   | 344   |  |  |  |  |
| PG-5Yr           | 352   | 268   | 337   |  |  |  |  |
| PG-5Yr-Fixed     | 352   | 268   | 324   |  |  |  |  |
| PG-5Yr-X         | 317   | 234   | 297   |  |  |  |  |
| PG-10Yr-X        | 315   | 230   | 294   |  |  |  |  |
| Natural Change   | 280   | 198   | 296   |  |  |  |  |

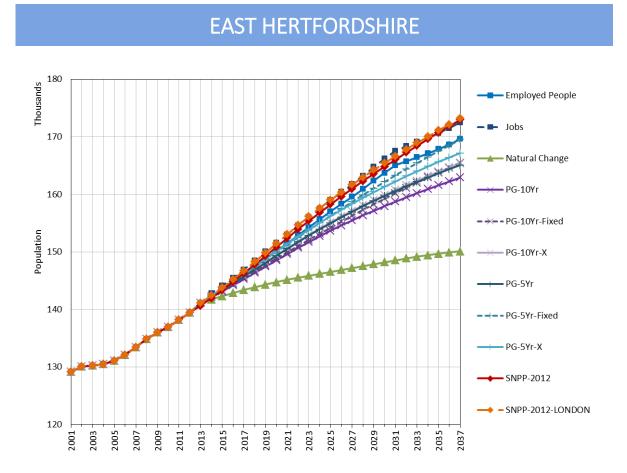
Table 29: Broxbourne, dwelling growth requirements comparison

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## East Hertfordshire

#### **Trend Scenarios**

- 6.251 The **SNPP-2012** scenario records a 23.0% growth in East Herfordshire's population to 2037 and an estimated dwelling requirement of 790 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.252 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests a similar population growth at 22.8% to 2037, with an associated annual dwelling requirement of 803 per year. This similarity in outcomes reflects the relatively high migration assumptions within the **SNPP-2012**.
- 6.253 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and East Hertfordshire's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
  - 6.254 The PG-10Yr, PG-10Yr-Fixed, PG-5Yr and PG-5Yr-Fixed scenarios suggest population growth rates that are lower than the SNPP-2012, reflecting longer-term net migration assumptions in the SNPP-2012 that are higher than recent historical levels. The PG-10Yr growth rates are lower than the PG-5Yr alternatives, due to the higher levels of migration experienced in the latest years of the historical period. The 'Fixed' migration scenarios suggest higher growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.255 The '**X**' scenarios imply higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an overcount between the 2001 and 2011 Censuses.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| SNPP-2012        | 32,344               | 23.0%                  | 18,393               | 31.5%                  | 823              | 790       | 428  |
| SNPP-2012-LONDON | 32,111               | 22.8%                  | 18,688               | 32.0%                  | 813              | 803       | 429  |
| Jobs             | 31,428               | 22.3%                  | 18,239               | 31.2%                  | 774              | 784       | 404  |
| Employed People  | 28,505               | 20.2%                  | 17,023               | 29.2%                  | 672              | 731       | 354  |
| PG-5Yr-Fixed     | 28,458               | 20.2%                  | 15,123               | 25.9%                  | 647              | 650       | 326  |
| PG-5Yr-X         | 26,064               | 18.5%                  | 15,435               | 26.4%                  | 561              | 663       | 299  |
| PG-10Yr-Fixed    | 24,385               | 17.3%                  | 13,896               | 23.8%                  | 492              | 597       | 263  |
| PG-10Yr-X        | 24,300               | 17.2%                  | 14,645               | 25.1%                  | 465              | 629       | 271  |
| PG-5Yr           | 23,980               | 17.0%                  | 14,551               | 24.9%                  | 496              | 625       | 261  |
| PG-10Yr          | 21,842               | 15.5%                  | 13,603               | 23.3%                  | 393              | 585       | 225  |
| Natural Change   | 8,998                | 6.4%                   | 9,544                | 16.3%                  | 0                | 410       | 10   |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 25: East Hertfordshire, HH-12 scenario outcomes

6.256 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 6.4% to 2037, with an annual dwelling requirement of 410 per year.

#### **Jobs-led Scenarios**

- 6.257 The employment forecasts from the 2014 EEFM are lower than the previous 2013 output, with the annual growth in total jobs estimated at 404 per year in the latest data, compared to annual growth of 540 per year in the 2013 statistics.
- 6.258 Population growth associated with the **Employed People** and **Jobs** scenarios is 20.2% and 22.3% respectively, with a range of annual dwelling requirement of 731-784 per year. These dwelling growth outcomes are lower than the **SNPP-2012**, which assumes a higher annual net migration impact.
- 6.259 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 76.5% in 2031, compared to its 2011 figure of 73.8%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.260 The commuting ratio increases from its 1.24 Census figure to reach 1.29 in 2031. This reflects a fall in self-containment over the forecast period.
- 6.261 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling Growth

- 6.262 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.263 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.



|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |  |
|------------------|---|-------|-------|--|--|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |  |
| SNPP-2012-LONDON | 813   | 742   | 803   |  |  |  |  |
| SNPP-2012        | 792   | 722   | 790   |  |  |  |  |
| Jobs             | 784   | 714   | 784   |  |  |  |  |
| Employed people  | 732   | 664   | 731   |  |  |  |  |
| PG-5Yr-Fixed     | 680   | 610   | 650   |  |  |  |  |
| PG-5Yr-X         | 672   | 605   | 663   |  |  |  |  |
| PG-10Yr-X        | 637   | 566   | 629   |  |  |  |  |
| PG-5Yr           | 632   | 566   | 625   |  |  |  |  |
| PG-10Yr-Fixed    | 616   | 545   | 597   |  |  |  |  |
| PG-10Yr          | 590   | 521   | 585   |  |  |  |  |
| Natural Change   | 390   | 330   | 410   |  |  |  |  |

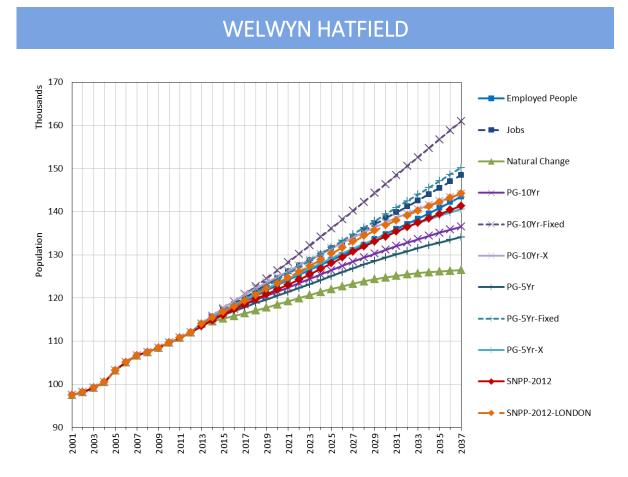
Table 30: East Hertfordshire, dwelling growth requirements comparison



## Welwyn Hatfield

#### **Trend Scenarios**

- 6.265 The **SNPP-2012** scenario records a 24.6% growth in Welwyn Hatfield's population to 2037 and an estimated dwelling requirement of 586 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.266 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests higher population growth at 26.4% to 2037, with an associated annual dwelling requirement of 637 per year.
- 6.267 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Welwyn Hatfield's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.268 The **PG-10Yr** and **PG-5Yr** scenarios suggest population growth rates that are lower than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels, given the UPC adjustment. The 'X' scenarios imply higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an overcount between the 2001 and 2011 Censuses.
- 6.269 The **'Fixed'** migration scenarios suggest much higher growth, with no change in the net migration balance to reflect changing population totals and age structure.
- 6.270 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 10.9% to 2037, with an annual dwelling requirement of 459 per year.



|                  |                      | Change 2013 - 2037     |                      |                        |                  | Average per year |       |  |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|------------------|-------|--|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings        | Jobs  |  |
| PG-10Yr-Fixed    | 46,876               | 41.1%                  | 20,328               | 45.2%                  | 1,097            | 884              | 1,221 |  |
| PG-5Yr-Fixed     | 36,101               | 31.7%                  | 16,524               | 36.7%                  | 843              | 719              | 944   |  |
| Jobs             | 34,423               | 30.2%                  | 15,775               | 35.0%                  | 872              | 686              | 909   |  |
| SNPP-2012-LONDON | 30,124               | 26.4%                  | 14,649               | 32.5%                  | 733              | 637              | 821   |  |
| PG-10Yr-X        | 30,098               | 26.4%                  | 13,958               | 31.0%                  | 594              | 607              | 782   |  |
| Employed People  | 29,442               | 25.8%                  | 13,856               | 30.8%                  | 696              | 603              | 779   |  |
| SNPP-2012        | 27,908               | 24.6%                  | 13,474               | 30.2%                  | 641              | 586              | 736   |  |
| PG-5Yr-X         | 26,494               | 23.2%                  | 13,104               | 29.1%                  | 567              | 570              | 675   |  |
| PG-10Yr          | 22,452               | 19.7%                  | 11,348               | 25.2%                  | 349              | 494              | 581   |  |
| PG-5Yr           | 20,049               | 17.6%                  | 10,762               | 23.9%                  | 357              | 468              | 507   |  |
| Natural Change   | 12,392               | 10.9%                  | 10,550               | 23.4%                  | 0                | 459              | 290   |  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 26: Welwyn Hatfield, HH-12 scenario outcomes

#### **Jobs-led Scenarios**

- 6.271 The employment forecasts from the 2014 EEFM are lower than the previous 2013 output, with the annual growth in total jobs estimated at 909 per year in the latest data, compared to annual growth of 1,010 per year in the 2013 statistics.
- 6.272 Population growth associated with the **Employed People** and **Jobs** scenarios is 25.8% and 30.2% respectively, with a range of annual dwelling requirement of 603-686 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
- 6.273 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to a small degree to 69.6% in 2031, compared to its 2011 figure of 67.2%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.274 The commuting ratio increases slightly from its 0.77 Census figure to 0.80 in 2031. This remains a large net intflow balance to commuting flows.
- 6.275 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling Growth

- 6.276 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.277 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.278 The HH-12 results suggest an average annual dwelling requirement that varies in comparison to the HH-11 and HH-08 outcomes, although the results of all three alternatives are within a relatively narrow band of outcomes.

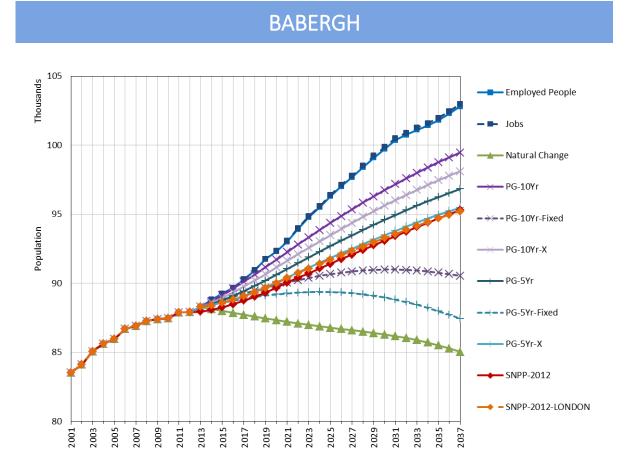
|                  | Average annual dwelling requirement (2013-2037 |       |       |  |  |  |  |
|------------------|--|-------|-------|--|--|--|--|
| Scenario         | HH-08  | HH-11 | HH-12 |  |  |  |  |
| PG-10Yr-Fixed    | 870  | 829   | 884   |  |  |  |  |
| PG-5Yr-Fixed     | 717  | 686   | 719   |  |  |  |  |
| Jobs             | 710  | 685   | 686   |  |  |  |  |
| SNPP-2012-LONDON | 666  | 642   | 637   |  |  |  |  |
| Employed people  | 626  | 603   | 603   |  |  |  |  |
| PG-10Yr-X        | 613  | 585   | 607   |  |  |  |  |
| SNPP-2012        | 605  | 583   | 586   |  |  |  |  |
| PG-5Yr-X         | 586  | 563   | 570   |  |  |  |  |
| PG-10Yr          | 490  | 465   | 494   |  |  |  |  |
| PG-5Yr           | 476  | 457   | 468   |  |  |  |  |
| Natural Change   | 457  | 443   | 459   |  |  |  |  |

Table 31: Welwyn Hatfield, dwelling growth requirements comparison

## Babergh

#### **Trend Scenarios**

- 6.279 The **SNPP-2012** scenario records an 8.4% growth in Babergh's population to 2037 and an estimated dwelling requirement of 275 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.280 The migration associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly lower population growth at 7.9% to 2037, with an associated annual dwelling requirement of 271 per year.
- 6.281 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Babergh's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.282 The **PG-5Yr** scenario suggests a population growth rate that is similar to the **SNPP-2012**, whereas the **PG-10Yr** scenario records higher growth, reflecting higher migration in the extended historical period. The **'Fixed'** migration scenarios suggest the lowest growth, with no change in net migration to reflect changing population totals and age structure and a strong component of population decline associated with natural change.
  - 6.283 The '**X**' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.
  - 6.284 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population decline of 3.7% to 2037, with an annual dwelling requirement of just 14 per year.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| Jobs             | 14,702               | 16.7%                  | 9,462                | 24.8%                  | 939              | 410       | 147  |
| Employed People  | 14,529               | 16.5%                  | 9,391                | 24.6%                  | 932              | 407       | 144  |
| PG-10Yr          | 11,181               | 12.7%                  | 7,513                | 19.7%                  | 739              | 325       | 99   |
| PG-10Yr-X        | 9,819                | 11.1%                  | 7,042                | 18.5%                  | 705              | 305       | 71   |
| PG-5Yr           | 8,536                | 9.7%                   | 6,560                | 17.2%                  | 682              | 284       | 33   |
| SNPP-2012        | 7,347                | 8.4%                   | 6,351                | 16.7%                  | 655              | 275       | 14   |
| PG-5Yr-X         | 7,192                | 8.1%                   | 6,161                | 16.2%                  | 643              | 267       | 9    |
| SNPP-2012-LONDON | 6,931                | 7.9%                   | 6,263                | 16.4%                  | 638              | 271       | 6    |
| PG-10Yr-Fixed    | 2,252                | 2.6%                   | 3,712                | 9.7%                   | 387              | 161       | -71  |
| PG-5Yr-Fixed     | -852                 | -1.0%                  | 2,273                | 6.0%                   | 306              | 98        | -148 |
| Natural Change   | -3,259               | -3.7%                  | 312                  | 0.8%                   | 0                | 14        | -164 |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 27: Babergh, HH-12 scenario outcomes

#### Jobs-led Scenarios

- 6.285 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 147 per year in the latest data, compared to annual decline of 85 per year in the 2013 statistics.
- 6.286 Population growth associated with the **Employed People** and **Jobs** scenarios is 16.5% and 16.7% respectively, with a range of annual dwelling requirement of 407-410 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
- 6.287 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 75.0% in 2031, compared to its 2011 figure of 68.8%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.288 The commuting ratio changes little from its 1.18 Census figure to reach 1.19 in 2031. This remains a net outflow balance to commuting flows.
- 6.289 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling Growth

- 6.290 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.291 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.292 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally <u>higher</u> than the HH-11 outcomes but slightly <u>lower</u> than the HH-08 outcomes.

|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |  |  |
|------------------|---|-------|-------|--|--|--|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |  |  |
| Jobs             | 424   | 406   | 410   |  |  |  |  |  |
| Employed people  | 421   | 403   | 407   |  |  |  |  |  |
| PG-10Yr          | 334   | 315   | 325   |  |  |  |  |  |
| PG-10Yr-X        | 316   | 299   | 305   |  |  |  |  |  |
| PG-5Yr           | 295   | 281   | 284   |  |  |  |  |  |
| SNPP-2012        | 286   | 271   | 275   |  |  |  |  |  |
| SNPP-2012-LONDON | 284   | 269   | 271   |  |  |  |  |  |
| PG-5Yr-X         | 280   | 267   | 267   |  |  |  |  |  |
| PG-10Yr-Fixed    | 173   | 157   | 161   |  |  |  |  |  |
| PG-5Yr-Fixed     | 121   | 110   | 98    |  |  |  |  |  |
| Natural Change   | 25  | -3    | 14    |  |  |  |  |  |

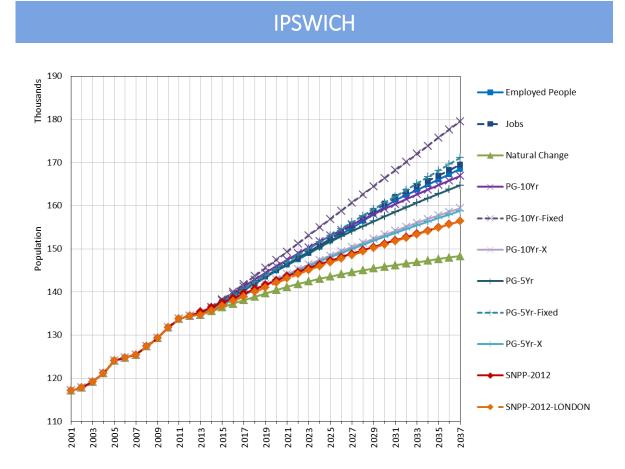
Table 32: Babergh, dwelling growth requirements comparison

## **Ipswich**

#### **Trend Scenarios**

- 6.293 The **SNPP-2012** scenario records a 15.5% growth in Ipswich's population to 2037 and an estimated dwelling requirement of 534 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.294 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 16.1% to 2037, with a corresponding annual dwelling requirement of 539 per year.
- 6.295 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Ipswich's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.296 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios, which include a large UPC adjustment, all suggest population growth rates that are higher than the **SNPP-2012**. The **'Fixed'** migration scenarios suggest the highest growth, with the UPC assumptions included and no change in net migration to reflect changing population totals and age structure.
  - 6.297 The '**X**' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.
  - 6.298 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 10.1% to 2037, with an annual dwelling requirement of 489 per year.





|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| PG-10Yr-Fixed    | 44,840               | 33.3%                  | 22,939               | 39.4%                  | 867              | 989       | 901  |
| PG-5Yr-Fixed     | 36,418               | 27.0%                  | 19,465               | 33.5%                  | 625              | 839       | 700  |
| Jobs             | 34,827               | 25.9%                  | 18,105               | 31.1%                  | 505              | 781       | 633  |
| Employed People  | 33,817               | 25.1%                  | 17,681               | 30.4%                  | 469              | 762       | 610  |
| PG-10Yr          | 32,175               | 23.9%                  | 17,765               | 30.5%                  | 403              | 766       | 608  |
| PG-5Yr           | 30,021               | 22.3%                  | 16,747               | 28.8%                  | 375              | 722       | 545  |
| PG-10Yr-X        | 24,738               | 18.4%                  | 14,268               | 24.5%                  | 107              | 615       | 429  |
| PG-5Yr-X         | 24,103               | 17.9%                  | 13,885               | 23.9%                  | 145              | 599       | 403  |
| SNPP-2012-LONDON | 21,699               | 16.1%                  | 12,507               | 21.5%                  | 29               | 539       | 342  |
| SNPP-2012        | 21,006               | 15.5%                  | 12,379               | 21.2%                  | 0                | 534       | 326  |
| Natural Change   | 13,595               | 10.1%                  | 11,347               | 19.5%                  | 0                | 489       | 196  |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 28: Ipswich, HH-12 scenario outcomes

#### **Jobs-led Scenarios**

- 6.299 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 633 per year in the latest data, compared to annual growth of 565 per year in the 2013 statistics.
- 6.300 Population growth associated with the **Employed People** and **Jobs** scenarios is 25.1% and 25.9% respectively, with a range of annual dwelling requirement of 762-781 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
  - 6.301 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 but an economic activity rate for the population aged 16-74 that reduces to 69.9% in 2031, compared to its 2011 figure of 71.5%. The declining unemployment rate is countered by the falling economic activity, suggesting that higher net in-migration would be required to meet anticipated annual jobs growth.
  - 6.302 The commuting ratio changes little from its 0.91 Census figure over the forecast period. This remains a net inflow balance to commuting flows but its stability over the forecast period assumes no variation in commuting to accommodate the anticipated jobs growth.
- 6.303 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling Growth

- 6.304 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.305 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
  - 6.306 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally <u>higher</u> than the HH-11 outcomes but <u>lower</u> than the HH-08 outcomes.

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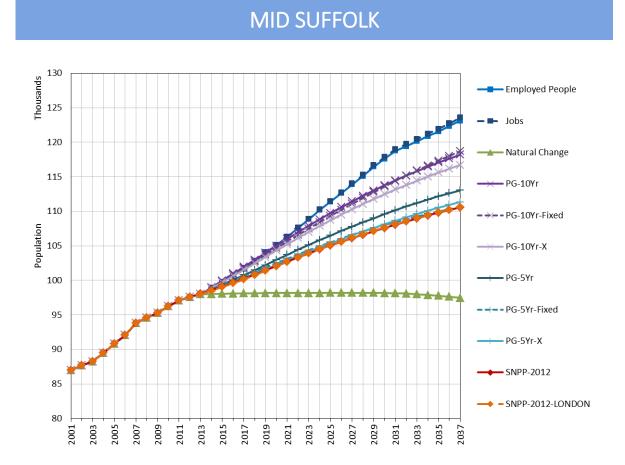
|                  | Average annual o | Average annual dwelling requirement (2013–203 |       |  |  |  |  |  |
|------------------|------------------|---|-------|--|--|--|--|--|
| Scenario         | HH-08            | HH-11   | HH-12 |  |  |  |  |  |
| PG-10Yr-Fixed    | 1,031            | 961   | 989   |  |  |  |  |  |
| PG-5Yr-Fixed     | 877              | 796   | 839   |  |  |  |  |  |
| Jobs             | 833              | 759   | 781   |  |  |  |  |  |
| Employed people  | 815              | 741   | 762   |  |  |  |  |  |
| PG-10Yr          | 807              | 735   | 766   |  |  |  |  |  |
| PG-5Yr           | 758              | 682   | 722   |  |  |  |  |  |
| PG-10Yr-X        | 668              | 599   | 615   |  |  |  |  |  |
| PG-5Yr-X         | 644              | 572   | 599   |  |  |  |  |  |
| SNPP-2012-LONDON | 592              | 517   | 539   |  |  |  |  |  |
| SNPP-2012        | 587              | 512   | 534   |  |  |  |  |  |
| Natural Change   | 517              | 436   | 489   |  |  |  |  |  |

Table 33: Ipswich, dwelling growth requirements comparison

## Mid Suffolk

#### **Trend Scenarios**

- 6.307 The **SNPP-2012** scenario records a 12.8% growth in Mid Suffolk's population to 2037 and an estimated dwelling requirement of 399 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.308 The migration uplift associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly higher population growth at 12.9% to 2037, with an associated annual dwelling requirement of 401 per year.
- 6.309 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Mid Suffolk's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.310 The **PG-10Yr** and **PG-5Yr** scenarios suggest population growth rates that are higher than the **SNPP-2012**, reflecting longer-term net migration assumptions in the **SNPP-2012** that are higher than recent historical levels, when UPC is included.
- 6.311 The 'X' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.
- 6.312 The variable impact of international migration affects the **'Fixed'** migration scenarios with a net loss through international migration in the most recent historical data contrasting to a net gain in previous years. This produces a relatively low population growth in the **PG-5Yr-Fixed** scenarios compared to the **PG-10Yr-Fixed** alternative.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| Jobs             | 25,589               | 26.1%                  | 14,567               | 35.3%                  | 1,172            | 631       | 257  |
| Employed People  | 25,152               | 25.7%                  | 14,397               | 34.9%                  | 1,155            | 624       | 250  |
| PG-10Yr-Fixed    | 20,729               | 21.2%                  | 10,397               | 25.2%                  | 896              | 451       | 144  |
| PG-10Yr          | 20,242               | 20.7%                  | 11,544               | 28.0%                  | 921              | 500       | 162  |
| PG-10Yr-X        | 18,736               | 19.1%                  | 11,676               | 28.3%                  | 895              | 506       | 146  |
| PG-5Yr           | 15,077               | 15.4%                  | 9,512                | 23.1%                  | 737              | 412       | 67   |
| PG-5Yr-X         | 13,368               | 13.6%                  | 9,547                | 23.1%                  | 696              | 414       | 49   |
| SNPP-2012-LONDON | 12,620               | 12.9%                  | 9,257                | 22.4%                  | 681              | 401       | 36   |
| PG-5Yr-Fixed     | 12,599               | 12.9%                  | 7,504                | 18.2%                  | 611              | 325       | -6   |
| SNPP-2012        | 12,522               | 12.8%                  | 9,214                | 22.3%                  | 677              | 399       | 33   |
| Natural Change   | -519                 | -0.5%                  | 1,974                | 4.8%                   | 0                | 86        | -222 |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 29: Mid Suffolk, HH-12 scenario outcomes

6.313 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population decline of 0.5% to 2037, with an annual dwelling requirement of just 86 per year.

#### **Jobs-led Scenarios**

- 6.314 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 257 per year in the latest data, compared to annual growth of 197 per year in the 2013 statistics.
- 6.315 Population growth associated with the **Employed People** and **Jobs** scenarios is 25.7% and 26.1% respectively, with a range of annual dwelling requirement of 624-631 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
  - 6.316 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 but an economic activity rate for the population aged 16-74 that reduces to 69.2% in 2031, compared to its 2011 figure of 70.9%. The declining unemployment rate is countered by the falling economic activity, suggesting that higher net in-migration would be required to meet anticipated annual jobs growth.
- 6.317 The commuting ratio reduces from its 1.17 Census figure to reach 1.15 in 2031. This remains a net outflow balance to commuting but reflects a slight improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.318 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling Growth

- 6.319 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.320 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using

the 2008-based (HH-08) and 2011-based (HH-11) household data.

6.321 The HH-12 results suggest an average annual dwelling requirement that is generally <u>higher</u> than the HH-11 outcomes but <u>lower</u> than the HH-08 outcomes.

|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |  |  |
|------------------|---|-------|-------|--|--|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |  |  |
| Jobs             | 651   | 624   | 631   |  |  |  |  |
| Employed people  | 644   | 617   | 624   |  |  |  |  |
| PG-10Yr          | 523   | 497   | 500   |  |  |  |  |
| PG-10Yr-X        | 522   | 497   | 506   |  |  |  |  |
| PG-10Yr-Fixed    | 506   | 480   | 451   |  |  |  |  |
| PG-5Yr           | 429   | 405   | 412   |  |  |  |  |
| PG-5Yr-X         | 424   | 401   | 414   |  |  |  |  |
| SNPP-2012-LONDON | 420   | 398   | 401   |  |  |  |  |
| SNPP-2012        | 414   | 392   | 399   |  |  |  |  |
| PG-5Yr-Fixed     | 367   | 345   | 325   |  |  |  |  |
| Natural Change   | 98  | 77    | 86    |  |  |  |  |

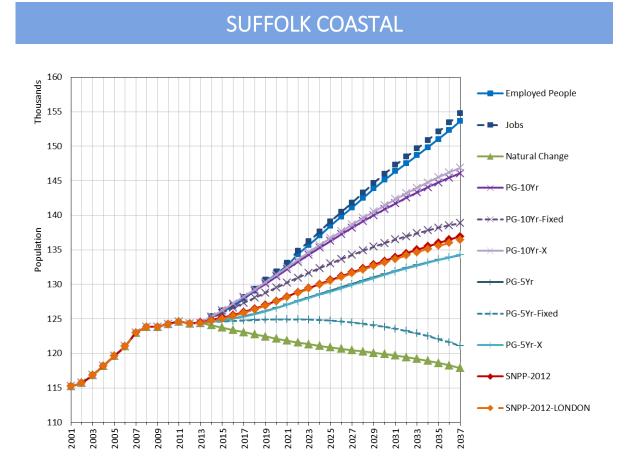
Table 34: Mid Suffolk, dwelling growth requirements comparison

## Suffolk Coastal

#### **Trend Scenarios**

May 2015

- 6.322 The **SNPP-2012** scenario records a 10.0% growth in Suffolk Coastal's population to 2037 and an estimated dwelling requirement of 492 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.323 The migration associated with the GLA's **Central** scenario (**SNPP-2012-LONDON**) suggests slightly lower population growth at 9.6% to 2037, with an associated annual dwelling requirement of 484 per year.
- 6.324 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and Suffolk Coastal's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 6.325 The **PG-10Yr** and **PG-10Yr-Fixed** scenarios suggest population growth rates that are higher than the **SNPP-2012**, whereas the **PG-5Yr** and **PG-5Yr-Fixed** suggest lower growth. These differences reflect the very different five-year and ten-year migration histories for the area. The **'Fixed'** migration scenarios suggest lower growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.326 The '**X**' scenarios imply higher rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an overcount between the 2001 and 2011 Censuses.
  - 6.327 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population decline of 5.2% to 2037, with an annual dwelling requirement of -11 per year.



|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| Jobs             | 30,385               | 24.4%                  | 18,467               | 34.1%                  | 1,781            | 838       | 429  |
| Employed People  | 29,218               | 23.5%                  | 17,974               | 33.2%                  | 1,737            | 816       | 407  |
| PG-10Yr-X        | 22,480               | 18.1%                  | 14,932               | 27.6%                  | 1,440            | 678       | 287  |
| PG-10Yr          | 21,666               | 17.4%                  | 14,099               | 26.0%                  | 1,396            | 640       | 255  |
| PG-10Yr-Fixed    | 14,452               | 11.6%                  | 9,947                | 18.4%                  | 1,063            | 451       | 104  |
| SNPP-2012        | 12,439               | 10.0%                  | 10,843               | 20.0%                  | 1,089            | 492       | 87   |
| SNPP-2012-LONDON | 11,998               | 9.6%                   | 10,670               | 19.7%                  | 1,071            | 484       | 77   |
| PG-5Yr-X         | 9,870                | 7.9%                   | 9,790                | 18.1%                  | 992              | 444       | 36   |
| PG-5Yr           | 9,861                | 7.9%                   | 9,164                | 16.9%                  | 981              | 416       | 18   |
| PG-5Yr-Fixed     | -3,304               | -2.7%                  | 3,095                | 5.7%                   | 452              | 140       | -258 |
| Natural Change   | -6,517               | -5.2%                  | -250                 | -0.5%                  | 0                | -11       | -281 |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 30: Suffolk Coastal, HH-12 scenario outcomes

#### Jobs-led Scenarios

- 6.328 The employment forecasts from the 2014 EEFM are lower than the previous 2013 output, with the annual growth in total jobs estimated at 429 per year in the latest data, compared to annual growth of 461 per year in the 2013 statistics.
- 6.329 Population growth associated with the **Employed People** and **Jobs** scenarios is 23.5% and 24.4% respectively, with a range of annual dwelling requirement of 816-838 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
- 6.330 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases slightly to 69.4% in 2031, compared to its 2011 figure of 67.6%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.331 The commuting ratio reduces from its 1.07 Census figure to reach 1.04 in 2031. This remains a net outflow balance to commuting but reflects a small improvement in self-containment, contributing to the reduction in the requirement for net in-migration to satisfy the forecast jobs growth.
- 6.332 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling Growth

- 6.333 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.334 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.



6.335 For all scenarios, the HH-12 results suggest an average annual dwelling requirement that is generally <u>higher</u> than both the HH-11 and HH-08 outcomes.

|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |
|------------------|---|-------|-------|--|--|
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |
| Jobs             | 822   | 746   | 838   |  |  |
| Employed people  | 799   | 725   | 816   |  |  |
| PG-10Yr-X        | 671   | 599   | 678   |  |  |
| PG-10Yr          | 628   | 556   | 640   |  |  |
| SNPP-2012        | 477   | 412   | 492   |  |  |
| SNPP-2012-LONDON | 475   | 410   | 484   |  |  |
| PG-10Yr-Fixed    | 454   | 386   | 451   |  |  |
| PG-5Yr-X         | 429   | 365   | 444   |  |  |
| PG-5Yr           | 398   | 335   | 416   |  |  |
| PG-5Yr-Fixed     | 133   | 78    | 140   |  |  |
| Natural Change   | -40   | -103  | -11   |  |  |

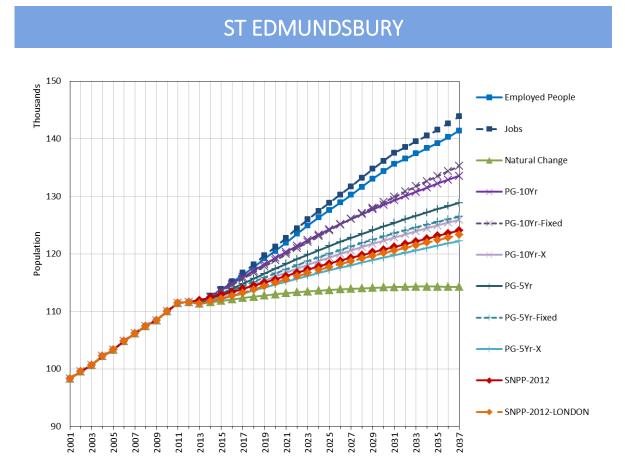
Table 35: Suffolk Coastal, dwelling growth requirements comparison

## St Edmundsbury

#### **Trend Scenarios**

- 6.336 The **SNPP-2012** scenario records a 10.8% growth in St Edmundsbury's population to 2037 and an estimated dwelling requirement of 361 per year, assuming that household formation rates follow the trend in the 2012-based household model.
- 6.337 The migration uplift associated with the GLA's Central scenario (SNPP-2012-LONDON) suggests similar population growth at 10.7% to 2037, with an associated annual dwelling requirement of 352 per year. This scenario records the highest growth outcome of all scenarios.
- 6.338 The alternative **PG** trend scenarios derive alternative growth outcomes based on the last five and ten years of migration history, using either migration 'rates' or 'fixed' migration counts to determine future assumptions. The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and St Edmundsbury's own population (which drives out-migration). The 'fixed' scenarios assume that historical migration levels are replicated in the future, regardless of changes to population size and age structure. The '**X**' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
  - 6.339 The **PG-10Yr**, **PG-10Yr**-**Fixed**, **PG-5Yr** and **PG-5Yr**-**Fixed** scenarios suggest population growth rates that are higher than the **SNPP-2012**, predominantly a reflection of the impact of the inter-censal UPC adjustments. The 'X' scenarios imply lower rates of population growth than the equivalent scenarios that include UPC in the historical data; a reflection of the adjustment that was allocated to the population to account for an undercount between the 2001 and 2011 Censuses.
- 6.340 The **'Fixed'** migration scenarios suggest higher growth, with no change in net migration to reflect changing population totals and age structure.
  - 6.341 The **Natural Change** scenario, excluding the impact of migration in its forecast, suggests population growth of 2.6% to 2037, with an annual dwelling requirement of 205 per year.

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|                  | Change 2013 - 2037   |                        |                      |                        | Average per year |           |      |
|------------------|----------------------|------------------------|----------------------|------------------------|------------------|-----------|------|
| Scenario         | Population<br>Change | Population<br>Change % | Households<br>Change | Households<br>Change % | Net<br>Migration | Dwellings | Jobs |
| Jobs             | 32,572               | 29.3%                  | 16,683               | 36.1%                  | 1,194            | 715       | 399  |
| Employed People  | 30,081               | 27.0%                  | 15,691               | 33.9%                  | 1,102            | 673       | 349  |
| PG-10Yr-Fixed    | 23,922               | 21.5%                  | 12,380               | 26.8%                  | 809              | 531       | 241  |
| PG-10Yr          | 22,218               | 20.0%                  | 12,495               | 27.0%                  | 778              | 536       | 209  |
| PG-5Yr           | 17,562               | 15.8%                  | 9,927                | 21.5%                  | 617              | 426       | 92   |
| PG-5Yr-Fixed     | 15,151               | 13.6%                  | 7,874                | 17.0%                  | 504              | 338       | 35   |
| PG-10Yr-X        | 14,588               | 13.1%                  | 9,802                | 21.2%                  | 510              | 420       | 57   |
| SNPP-2012        | 12,058               | 10.8%                  | 8,415                | 18.1%                  | 437              | 361       | -14  |
| SNPP-2012-LONDON | 11,959               | 10.7%                  | 8,213                | 17.8%                  | 433              | 352       | -15  |
| PG-5Yr-X         | 10,894               | 9.8%                   | 7,646                | 16.5%                  | 382              | 328       | -34  |
| Natural Change   | 2,929                | 2.6%                   | 4,780                | 10.3%                  | 0                | 205       | -161 |

Note: This project does not produce a recommended or preferred demographic forecast for any local authority area. Rather it presents a range of scenarios to inform further assessment and consideration by the individual local authorities. Local circumstances may dictate that certain scenarios are more appropriate than others but, for completeness, all scenarios are presented here.

Figure 31: St Edmundsbury HH-12 scenario outcomes

#### **Jobs-led Scenarios**

- 6.342 The employment forecasts from the 2014 EEFM are higher than the previous 2013 output, with the annual growth in total jobs estimated at 399 per year in the latest data, compared to annual growth of 255 per year in the 2013 statistics.
- 6.343 Population growth associated with the **Employed People** and **Jobs** scenarios is 27.0% and 29.3% respectively, with a range of annual dwelling requirement of 673-715 per year. These dwelling growth outcomes are higher than the **SNPP-2012**, which assumes a lower annual net migration impact.
- 6.344 These outcomes assume that jobs growth continues at its 2031 level to the end of the forecast period. They also assume a declining unemployment rate to 2031 and an economic activity rate for the population aged 16-74 that increases to 73.7% in 2031, compared to its 2011 figure of 71.7%. The declining unemployment rate and rising economic activity align to the forecast economic growth within the local area, reducing the requirement for higher net in-migration to meet anticipated annual jobs growth.
- 6.345 The commuting ratio increases from its 0.97 Census figure to reach 1.06 in 2031. This reverts from a net inflow balance to a net outflow balance over the forecast period.
- 6.346 Each of the trend scenarios has been run with the inclusion of the EEFM assumptions on unemployment, commuting and economic activity, providing jobs growth outcomes from each scenario that can be compared to the **Jobs** and **Employed People** alternatives.

#### Household Formation & Dwelling Growth

- 6.347 The DCLG's 2012-based household model has provided an update to previous 2008-based and 2011-based household formation data and assumptions.
- 6.348 For direct comparison with previous assumptions, the 2012-based (HH-12) dwelling growth outcomes for each of the phase 7 scenarios are presented alongside comparable outcomes using the 2008-based (HH-08) and 2011-based (HH-11) household data.
- 6.349 The HH-12 results suggest an average annual dwelling requirement that is generally <u>higher</u> than the HH-11 outcomes but <u>lower</u> than the HH-08 outcomes.

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|                  |   |       | -     |  |  |
|------------------|---|-------|-------|--|--|
|                  | Average annual dwelling requirement (2013–2037) |       |       |  |  |
| Scenario         | HH-08   | HH-11 | HH-12 |  |  |
| Jobs             | 771   | 690   | 715   |  |  |
| Employed people  | 727   | 647   | 673   |  |  |
| PG-10Yr-Fixed    | 570   | 493   | 531   |  |  |
| PG-10Yr          | 563   | 487   | 536   |  |  |
| PG-5Yr           | 472   | 399   | 426   |  |  |
| PG-10Yr-X        | 449   | 377   | 420   |  |  |
| PG-5Yr-Fixed     | 407   | 333   | 338   |  |  |
| SNPP-2012        | 405   | 333   | 361   |  |  |
| SNPP-2012-LONDON | 401   | 328   | 352   |  |  |
| PG-5Yr-X         | 375   | 305   | 328   |  |  |
| Natural Change   | 208   | 142   | 205   |  |  |

Table 36: St Edmundsbury, dwelling growth requirements comparison

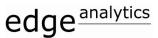
# **7** Summary Comments

### Phase 7 Development

- 7.1 Phase 7 provides an update on previous EPOA reports, presenting a suite of growth scenarios for each of the 24 local authority areas using a range of new inputs and assumptions. Scenarios include an official 2012-based benchmark, consideration of GLA projections, alternative trend scenarios and growth outcomes linked to economic forecasts. All scenarios have been formulated using POPGROUP 'version 4' technology, with outcomes summarised to a 2037 horizon.
- 7.2 The historical demographic statistics on which the phase 7 trend scenarios have been formulated incorporate an additional year of data, including the 2013 mid-year population estimate and its accompanying components of change (births, deaths and migration) for the 2012/13 period. For the estimation of household and dwelling growth outcomes, the phase 7 analysis includes the new 2012-based household assumptions.
- 7.3 In comparing phase 7 output with previous scenario results, the most significant changes are in the economic assumptions that have been applied in this latest analysis. New jobs growth forecasts have been provided by the EEFM's Autumn 2014 'Baseline' scenario output. In addition, all economic activity rates, commuting ratios and unemployment rate assumptions have been drawn directly from the EEFM model output and applied to all phase 7 scenarios. These contrast to the phase 6 work, in which Edge Analytics made specific changes to these three key assumptions across all EPOA local authorities. The new approach has been adopted in order to attempt to align the economic and demographic forecasting approaches more closely.

## Household Formation Rates

7.4 The 2012-based household model from DCLG has provided an update on the likely future



trajectory of household growth across English local authority areas. DCLG has yet to complete its more detailed analysis of 'household-type' growth trajectories and, in addition, the precise methodological details of its Stage One data release remain a little unclear.

- 7.5 However, the latest data and assumptions have enabled new household and dwelling growth outcomes (HH-12) to be derived for each of the phase 7 scenarios, comparing them directly to outcomes based on previous household growth assumptions (HH-08 and HH-11).
- 7.6 The general pattern is for the HH-12 outcomes to be lower than comparable HH-08 totals but higher than the HH-11 alternatives; but this pattern is not consistent, with variation between authorities.
- 7.7 The HH-12 outcomes provide an important update on household formation rates but they do not close the debate on the likelihood of (a return to) higher rates of household formation in young adult-age-groups (in particular) if market affordability issues can be addressed.

## The London Influence

- 7.8 The 2012-based household projections are underpinned by the 2012-based population projections, a robust update to the 2010-based evidence (ignoring the inappropriately-formulated 2011-based projection).
- 7.9 In conjunction with the 2012-based household assumptions, the **SNPP-2012** provides the benchmark growth outcome, against which other trend and economic scenarios might be compared.
- 7.10 The likely effect of the GLA's **Central** scenario upon higher migration to EPOA areas has been presented here. Direct comparability between GLA and **SNPP-2012** data and assumptions is difficult, so a mix of historical and forecast data has been used to derive a hybrid scenario. This hybrid combines the **SNPP-2012** assumptions with the estimates of net internal migration associated with the GLA **Central** scenario.
- 7.11 This estimation process indicates that the GLA Central scenario assumes a step-change in net out-migration from Greater London from 2018, increasing at a slower rate thereafter. The SNPP-2012 is also estimated to increase its net out-migration from Greater London but at a more

gradual rate, remaining lower than the GLA figure to (approximately) 2030 but equalling or exceeding it thereafter.

- 7.12 For some EPOA local authorities, internal migration projections in the **SNPP-2012** are already significantly in excess of historical trends and so the **SNPP-2012-LONDON** effect is relatively small. For others the uplift is more substantial.
- 7.13 However, the **SNPP-2012-LONDON** scenario would suggest much higher population, household and dwelling growth in most local authorities, if the 2013-2026 forecast period was considered in isolation (rather than the longer 2013-37 period). This is due to the differences in the rate of change in the respective migration assumptions over the shorter and longer term forecast horizon.
- 7.14 Whilst the **SNPP-2012-LONDON** scenario is not a definitive alignment of the GLA and ONS evidence, it is presented in this phase 7 report as a robust formulation of alternative migration assumptions and their potential effect upon growth outcomes in the EPOA local authority areas; an important consideration in the collation of evidence to support local plan development.

## Alternative Trend Scenarios

- 7.15 A series of additional trend scenarios have been formulated using POPGROUP technology, which use the five- and ten-year history of population change in each local authority area to derive assumptions on future migration.
- 7.16 In a number of local authority areas, there is a significant difference in the effect of migration in the last five years compared to the ten-year perspective; this is reflected in variation in the respective trend scenarios.
- 7.17 Whilst internal migration estimation based upon age-specific migration 'rates' is a preferred approach in the formulation of trend scenarios, an evaluation of a continuation of a 'fixed' level of migration (based on a five-year or ten-year history) is presented here for comparison.
- 7.18 The migration rates approach ensures that levels of migration are determined by changes to the population and age structure of both the UK reference population (which drives in-migration) and an area's own population (which drives out-migration). The 'fixed' scenarios assume that

historical migration levels are replicated in the future, regardless of changes to population size and age structure.

- 7.19 The effect of UPC upon inter-censal population change is an important component to consider in the formulation of scenarios. It is assumed that UPC is most likely associated with the mis-estimation of international migration and so is included in the derivation of future migration assumptions. However, in some local authorities, there remain residual enumeration issues associated with the 2001 Census and so the allocation of UPC to international migration is less appropriate. The 'X' scenarios use the migration rates approach but consider the growth outcomes that result from the exclusion of UPC from the historical migration statistics.
- 7.20 The range of alternative five-year and ten-year trend scenarios is presented for comparison with the SNPP-2012 and SNPP-2012-LONDON, providing a more direct use of the most recent historical evidence on population growth for the derivation of future assumptions on migration.

## Linking Economic and Demographic Change

- 7.21 The alignment of economic and demographic forecasts remains a challenging proposition. In this phase 7 analysis, the latest economic forecasts from the EEFM are considered. In evaluating the likely demographic impact of these economic forecasts, key data and assumptions have been drawn directly from the EEFM and used within the POPGROUP model.
- 7.22 The key data items taken from the EEFM include: employment growth, 2013-31; growth in workplace employed people, 2013-31; EEFM modelled unemployment rate changes, 2001-31; EEFM modelled economic activity rate changes, 2001-31; and EEFM modelled commuting ratio changes, 2001-31.
- 7.23 The choice of assumptions on unemployment, economic activity and commuting have a key bearing on the population and dwelling growth outcomes of the **Employed People** and **Jobs** scenarios presented here. A reducing unemployment rate and higher economic activity rates imply a larger local labour force is available to accommodate anticipated jobs growth, reducing the requirement for additional net in-migration. Similarly, changes in the commuting ratio of an area will affect the balance between jobs created and the location of workers who take up these jobs.



7.24 The EEFM statistics are presented in detail in this report, providing an indication of how unemployment, economic activity and commuting assumptions influence the derived jobs growth forecasts and how they vary between each of the EPOA local authority areas. These data are key to the interpretation of the **Employed People** and **Jobs** outcomes presented in this phase 7 analysis.

## Using the Evidence

- 7.25 To reiterate the comments made in the Foreword to this phase 7 report, it is not the intention of this project to produce a recommended or preferred demographic forecast for any area. Rather, the approach is to encourage examination of the demography of each area from different perspectives. Hopefully this will allow appreciation of how the demography of an authority may be influenced by local circumstances and local policy choices. It is for each local planning authority to determine its use of the forecasts and other outputs from this project to inform its future spatial policy development.
- 7.26 For each EPOA local authority, detailed output files have been provided for each scenario, enabling a more detailed scrutiny, evaluation and use of the evidence that has been presented in this phase 7 review.

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## Appendix A POPGROUP Methodology

## Forecasting Methodology

- A.1 Evidence is often challenged on the basis of the appropriateness of the methodology that has been employed to develop growth forecasts. The use of a recognised forecasting product which incorporates an industry-standard methodology (a cohort component model) removes this obstacle and enables a focus on assumptions and output, rather than methods.
- A.2 Demographic forecasts have been developed using the POPGROUP suite of products. POPGROUP is a family of demographic models that enables forecasts to be derived for population, households and the labour force, for areas and social groups. The main POPGROUP model (Figure 32) is a cohort component model, which enables the development of population forecasts based on births, deaths and migration inputs and assumptions.
- A.3 The Derived Forecast (DF) model (Figure 33) sits alongside the population model, providing a headship rate model for household projections and an economic activity rate model for labour-force projections.
- A.4 The latest development in the POPGROUP suite of demographic models is POPGROUP v.4, which was released in January 2014. A number of changes have been made to the POPGROUP model to improve its operation and to ensure greater consistency with ONS forecasting methods. The most significant methodological change relates to the handling of internal migration in the POPGROUP forecasting model. The level of internal in-migration to an area is now calculated as a rate of migration relative to a defined 'reference population' (by default the UK population), rather than as a rate of migration relative to the population of the area itself (as in the previous version of POPGROUP model, POPGROUP v3.1). This approach ensures a closer alignment with the 'multi-regional' approach to modelling migration that is used by ONS.

edge<sup>analytics</sup>

A.5 For further information on POPGROUP, please refer to the Edge Analytics website:

http://edgeanalytics.co.uk/popgroup.

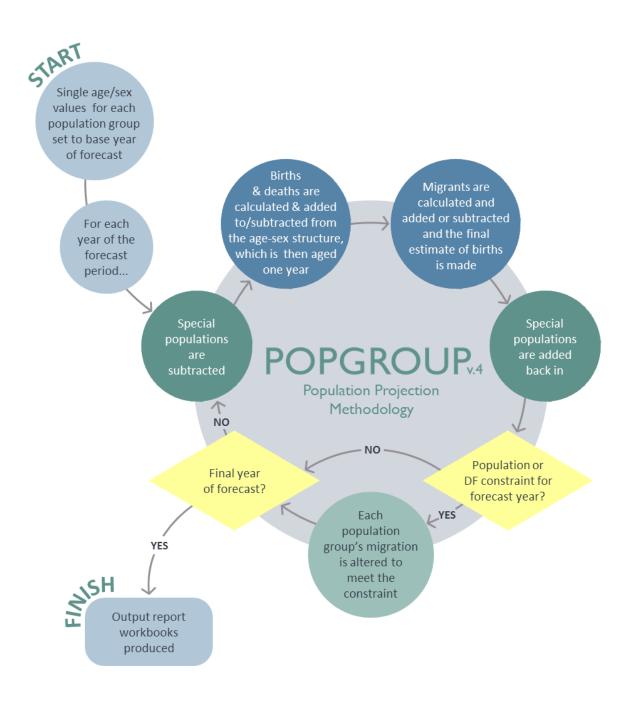


Figure 32: POPGROUP population projection methodology



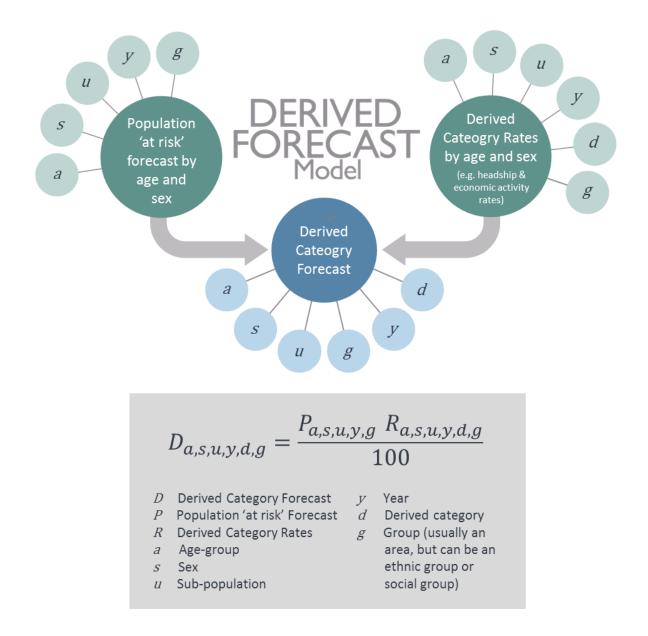


Figure 33: Derived Forecast (DF) methodology

# Appendix B Data Inputs & Assumptions

## Introduction

- B.1 Edge Analytics has developed a suite of demographic scenarios for the EPOA local authority districts using POPGROUP v.4 and the Derived Forecast model. The POPGROUP suite of demographic models draws data from a number of sources, building an historical picture of population, households, fertility, mortality and migration on which to base its scenario forecasts. Using historical data evidence for 2001–2013, in conjunction with information from ONS sub-national population projection (SNPP) and DCLG household projections, a series of assumptions have been derived which drive the scenario forecasts.
- B.2 The following scenarios have been produced:
  - SNPP-2012
  - SNPP-2012-LONDON
  - PG-5Yr
  - PG-5Yr-Fixed
  - PG-5Yr-X
  - PG-10Yr
  - PG-10Yr-Fixed
  - PG-10Yr-X
  - Natural Change
  - Jobs
  - Employed People
- B.3 In the following sections, a narrative on the data inputs and assumptions underpinning the scenarios is presented.



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## Population, Births & Deaths

#### **Population**

- B.4 In each scenario, historical population statistics are provided by the mid-year population estimates (MYEs) for 2001–2013, with all data recorded by single-year of age and sex. These data include the revised MYEs for 2002–2010, which were released by the ONS in May 2013. The revised MYEs provide consistency in the measurement of the components of change (i.e. births, deaths, internal migration and international migration) between the 2001 and 2011 Censuses.
- B.5 In the **SNPP-2012** scenario, future population counts are provided by single-year of age and sex to ensure consistency with the trajectory of the ONS 2012-based SNPP.

#### **Births & Fertility**

- B.6 In each scenario, historical mid-year to mid-year counts of births by sex from 2001/02 to 2012/13 have been sourced from ONS Vital Statistics.
- B.7 In the **SNPP-2012** and **SNPP-2012-LONDON** scenarios, future counts of births are specified to ensure consistency with the official projections.
- B.8 In the other scenarios, a 'local' (i.e. area-specific) age-specific fertility rate (ASFR) schedule, which measures the expected fertility rates by age in 2013/14, is included in the POPGROUP model assumptions. This is derived from the ONS 2012-based SNPP.
- B.9 Long-term assumptions on changes in age-specific fertility rates are taken from the ONS 2012-based SNPP.
- B.10 In combination with the 'population-at-risk' (i.e. all women between the ages of 15–49), the area-specific ASFR and future fertility rate assumptions provide the basis for the calculation of births in each year of the forecast period.

#### **Deaths & Mortality**

B.11 In each scenario, historical mid-year to mid-year counts of deaths by age and sex from 2001/02 to 2012/13 have been sourced from ONS Vital Statistics.



- B.12 In the **SNPP-2012** and **SNPP-2012-LONDON** scenarios, future counts of deaths are specified to ensure consistency with the official projections.
- B.13 In the other scenarios, a 'local' (i.e. area-specific) age-specific mortality rate (ASMR) schedule, which measures the expected mortality rates by age and sex in 2013/14 is included in the POPGROUP model assumptions. This is derived from the ONS 2012-based SNPP.
- B.14 Long-term assumptions on changes in age-specific mortality rates are taken from the ONS 2012-based SNPP.
- B.15 In combination with the 'population-at-risk' (i.e. the total population), the area-specific ASMR and future mortality rate assumptions provide the basis for the calculation of deaths in each year of the forecast period.

# Migration

#### **Internal Migration**

- B.16 In all scenarios, historical mid-year to mid-year estimates of in- and out-migration by five-year age group and sex from 2001/02 to 2012/13 have been sourced from the 'components of population change' files that underpin the ONS MYEs. These internal migration flows are estimated using data from the Patient Register (PR), the National Health Service Central Register (NHSCR) and Higher Education Statistics Agency (HESA).
- B.17 In the **SNPP-2012** scenario, future counts of internal migrants are specified, to ensure consistency with the official projections.
- B.18 In the **SNPP-2012-LONDON** scenario, future counts of internal migrants are specified that include migration uplift suggested by the GLA **Central** scenario added to the official projections.
- B.19 In the **Natural Change** scenario, internal in- and out-migration flows are set to zero for each year in the forecast period (i.e. no in- or out-migration occurs).
- B.20 In the alternative trend scenarios, future internal migration flows are based on the area-specific historical migration data. In the PG-5Yr, PG-5Yr-Fixed and PG-5Yr-X scenarios, a five year internal

migration history is used (2008/09 to 2012/13). In the PG10Yr, PG-10Yr-Fixed and PG-10Yr-X scenarios, a ten year history is used (2003/04 to 2012/13).

- In the non-'fixed' alternative trend scenarios (i.e. PG-5Yr, PG-5Yr-X, PG-10Yr and PG-10Yr-X), the B.21 relevant historical time period is used to derive the age-specific migration rate (ASMigR) schedules, which are then used to determine the future number of in- and out-migrants. In the case of internal in-migration, the ASMigR schedules are applied to an external 'reference' population (i.e. the population 'at-risk' of migrating into the area). This is different to the other components (i.e. births, deaths, internal and international out-migration), where the schedule of rates is applied to the area-specific population (i.e. the population 'at-risk' of migrating out of the area). In the case of the EPOA local authority districts, it is the UK reference population.
- In the 'fixed' alternative trend scenarios (i.e. PG-5Yr-Fixed and PG-10Yr-Fixed), internal in- and B.22 out-migrant counts are defined in each year of the forecast. These are based on the historical average annual internal migration counts over the relevant historical time period. The ASMigR schedules are used to distribute these counts to single year of age.
- B.23 The Jobs and Employed People scenarios calculate their own internal migration assumptions to ensure an appropriate balance between the population and the targeted increase in the number of jobs that is defined in each year of the forecast period. A higher level of net internal migration will occur if there is insufficient population and resident labour force to meet the forecast number of jobs. In the Jobs and Employed People scenarios, the profile of internal migrants is defined by an ASMigR schedule, derived from the ONS 2012-based SNPP.

#### International Migration

- B.24 Historical mid-year to mid-year counts of immigration and emigration by 5-year age group and sex from 2001/02 to 2012/13 have been sourced from the 'components of population change' files that underpin the ONS MYEs. Any 'adjustments' made to the MYEs to account for asylum cases are included in the international migration balance.
- B.25 Implied within the international migration component of change in all scenarios is an 'unattributable population change' (UPC) figure, which ONS identified within its latest mid-year estimate revisions. The POPGROUP model has assigned the UPC to international migration as it is the component with the greatest uncertainty associated with its estimation. In the 'X' scenarios, the UPC adjustment is not included in the international migration assumptions.

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- B.26 In all scenarios, future international migration assumptions are defined as 'counts' of migration. In the SNPP-2012 and SNPP-2012-LONDON scenarios, the international in- and out-migration counts are drawn directly from the official projection.
- B.27 In the **Natural Change** scenario, the future migration counts set the in- and out-migration flows to zero for each year in the forecast period (i.e. no in- or out-migration occurs).
- B.28 In the alternative trend scenarios, the international in- and out-migration counts are derived from the area-specific historical migration data. In the PG-5Yr, PG-5Yr-Fixed and PG-5Yr-X scenarios, a five year international migration history is used (2008/09 to 2012/13). In the PG-10Yr, PG-10Yr-Fixed, and PG-10Yr-X scenarios, a ten year history is used (2003/04 to 2012/13).
- B.29 In all scenarios, an ASMigR schedule is derived from either a five-year or ten-year migration history and is used to distribute future counts by single year of age.
- B.30 In the Jobs and Employed People scenarios, international migration counts are taken from the ONS 2012-based SNPP (i.e. counts are consistent with the SNPP-2012 scenario). An ASMigR schedule of rates from the ONS 2012-based SNPP is used to distribute future counts by single year of age.

### Households & Dwellings

B.31 The 2011 Census defines a household as:

"one person living alone, or a group of people (not necessarily related) living at the same address who share cooking facilities and share a living room or sitting room or dining area."

- B.32 A dwelling is defined as a unit of accommodation which may comprise one or more household spaces (a household space is the accommodation used or available for use by an individual household).
- B.33 In all scenarios the household and dwelling implications of the population growth trajectory have been evaluated through the application of headship rate statistics, communal population statistics and a dwelling vacancy rate. These data assumptions have been sourced from the 2001

and 2011 Censuses and the 2008-based, 2011-based and 2012-based household projection models from the DCLG.

#### Household Headship Rates

- B.34 A household headship rate (also known as household representative rate) is the "probability of anyone in a particular demographic group being classified as being a household representative"<sup>10</sup>.
- B.35 The household headship rates used in the POPGROUP modelling have been taken from the DCLG 2008-based, 2011-based and 2012-based household projections. The DCLG household projections are derived through the application of projected headship rates to a projection of the private household population.
- B.36 In the scenarios presented here, headship rate assumptions have been sourced from the new 2012-based household projection model, and from the earlier 2011-based and 2008-based models, producing three alternative outcomes for each scenario:
  - In the **HH-12** outcome, the 2012-based DCLG headship rates are applied.
  - In the HH-11 outcome, the 2011-based DCLG headship rates are applied
  - In the HH-08 outcome, the 2008-based DCLG headship rates are applied, scaled to be consistent with the 2011 DCLG household total, but following the original trend thereafter.

#### 2012-based Headship Rates

- B.37 The 2012-based headship rates have been sourced from the new 2012-based household projection model from DCLG. The methodology used by DCLG in its household projection models consists of two distinct stages:
  - **Stage One** produces the national and local authority projections for the total number of households by sex, age-group and relationship-status group over the projection period. All Stage One output and assumptions for the 2012-based household projection model have been released by DCLG.

<sup>&</sup>lt;sup>10</sup> Household Projections 2012-based: Methodological Report. Department for Communities and Local Government (February 2015). https://www.gov.uk/government/statistics/2012-based-household-projectionsmethodology

- Stage Two provides the detailed 'household-type' projection by age-group, controlled to the previous Stage One totals. Stage Two assumptions and output for the 2012-based model have yet to be released by DCLG.
- B.38 In POPGROUP, the 2012-based headship rates are defined by age, sex and relationship status. These rates therefore determine the likelihood of a person of a particular age-group, sex and relationship status being head of a household in a particular year, given the age-sex structure of the population.

#### 2008-based & 2011-based Headship Rates

B.39 The 2011-based and 2008-based headship rates are provided by age-group and household type and therefore define the likelihood of a particular household type being formed in a particular year, given the age-sex profile of the population. Household types are modelled with a 17-fold classification (Table 37).

| ONS Code | DF Label | Household Type  |  |
|----------|----------|---|--|
| OPM      | OPMAL    | One person households: Male                                       |  |
| OPF      | OPFEM    | One person households: Female                                     |  |
| OCZZP    | FAMC0    | One family and no others: Couple: No dependent children           |  |
| OC1P     | FAMC1    | One family and no others: Couple: 1 dependent child               |  |
| OC2P     | FAMC2    | One family and no others: Couple: 2 dependent children            |  |
| OC3P     | FAMC3    | One family and no others: Couple: 3+ dependent children           |  |
| OL1P     | FAML1    | One family and no others: Lone parent: 1 dependent child          |  |
| OL2P     | FAML2    | One family and no others: Lone parent: 2 dependent children       |  |
| OL3P     | FAML3    | One family and no others: Lone parent: 3+ dependent children      |  |
| MCZDP    | MIX CO   | A couple and one or more other adults: No dependent children      |  |
| MC1P     | MIX C1   | A couple and one or more other adults: 1 dependent child          |  |
| MC2P     | MIX C2   | A couple and one or more other adults: 2 dependent children       |  |
| MC3P     | MIX C3   | A couple and one or more other adults: 3+ dependent children      |  |
| ML1P     | MIX L1   | A lone parent and one or more other adults: 1 dependent child     |  |
| ML2P     | MIX L2   | A lone parent and one or more other adults: 2 dependent children  |  |
| ML3P     | MIX L3   | A lone parent and one or more other adults: 3+ dependent children |  |
| ΟΤΑΡ     | ОТННН    | Other households  |  |
| тот      | тотнн    | Total   |  |

#### Table 37: Household type classification

### **Communal Population Statistics**

- B.40 Household projections in POPGROUP exclude the population 'not-in-households' (i.e. the communal/institutional population). These data are drawn from the DCLG 2012-based household projections, which use statistics from the 2011 Census. Examples of communal establishments include prisons, residential care homes and student halls of residence.
- B.41 For ages 0–74, the number of people in each age group 'not-in-households' is kept fixed throughout the forecast period. For ages 75–85+, the proportion of the population 'not-in-households' is recorded. Therefore, the population 'not-in-households' for ages 75–85+ varies across the forecast period depending on the size of the population.

#### Vacancy Rate

- B.42 The relationship between households and dwellings is modelled using a 'vacancy rate', sourced from the 2011 Census. The vacancy rate is calculated using statistics on households (occupied, second homes and vacant) and dwellings (shared and unshared).
- B.43 Vacancy rates for each of the EPOA local authority districts as used in the scenarios are presented in Table 38.

|                      | Vacancy rates (%) |  |  |
|----------------------|-------------------|--|--|
| Area Name            | 2011              |  |  |
| Basildon             | 1.7               |  |  |
| Braintree            | 2.6               |  |  |
| Brentwood            | 4.4               |  |  |
| Castle Point         | 3.3               |  |  |
| Chelmsford           | 2.2               |  |  |
| Colchester           | 3.9               |  |  |
| Epping Forest        | 4.4               |  |  |
| Harlow               | 3.1               |  |  |
| Maldon               | 5.1               |  |  |
| Rochford             | 2.6               |  |  |
| Tendring             | 7.2               |  |  |
| Uttlesford           | 4.7               |  |  |
| Southend-on-Sea      | 5.0               |  |  |
| Thurrock             | 2.4               |  |  |
| Cambridge            | 3.3               |  |  |
| South Cambridgeshire | 2.9               |  |  |
| Broxbourne           | 3.9               |  |  |
| East Hertfordshire   | 3.0               |  |  |
| Welwyn Hatfield      | 4.2               |  |  |
| Babergh              | 3.8               |  |  |
| Ipswich              | 3.4               |  |  |
| Mid Suffolk          | 3.8               |  |  |
| Suffolk Coastal      | 8.2               |  |  |
| St Edmundsbury       | 2.8               |  |  |

| Table 38: | Vacancy | ratos  | 2011 | Consus |
|-----------|---------|--------|------|--------|
| Table 38: | vacancy | rates, | 2011 | census |

B.44 The 2011 vacancy rates have been fixed throughout the forecast period. Using this vacancy rates, the dwelling requirement of each household growth trajectory has been evaluated.

# Labour Force & Jobs

B.45 Apart from the **Jobs** and **Employed People** scenarios, the labour force and jobs implications of the population growth trajectory are evaluated through the application of three key data items: economic activity rates, an unemployment rate and a commuting ratio.

### **Economic Activity Rates**

- B.46 Economic activity rates define the number of people who are either in employment or looking for employment as a percentage of the total population (16–74). Within the POPGROUP model, these rates, in conjunction with the unemployment rates and commuting ratio, define the relationship between population growth and anticipated change in the number of jobs in each area.
- B.47 Edge Analytics routinely uses 2011 Census economic activity rates with adjustments made to the 60–69 age groups in order to account for future changes to the State Pension Age (SPA) (see Appendix to the phase 6 report for more detail). In order to achieve better alignment between the EEFM and the POPGROUP model, economic activity rates have been derived directly from the EEFM. These EEFM rates record the change in economic activity in the 16–74 year-old population that are implied by EEFM's jobs growth forecasts.
- B.48 The degree to which the underlying economic activity rates change over the EEFM forecast period is illustrated in Table 39.

|                      | Econor |       |       |                         |
|----------------------|--------|-------|-------|-------------------------|
| Area                 | 2011   | 2013  | 2031  | Change (2011–2031) (pp) |
| Basildon             | 69.4%  | 72.1% | 73.4% | 4.03                    |
| Braintree            | 71.9%  | 68.7% | 71.4% | -0.52                   |
| Brentwood            | 70.3%  | 67.4% | 74.7% | 4.40                    |
| Castle Point         | 66.5%  | 65.0% | 72.8% | 6.27                    |
| Chelmsford           | 72.2%  | 74.0% | 80.1% | 7.95                    |
| Colchester           | 69.1%  | 67.7% | 66.4% | -2.74                   |
| Epping Forest        | 70.4%  | 75.6% | 82.3% | 11.95                   |
| Harlow               | 73.0%  | 69.4% | 71.9% | -1.07                   |
| Maldon               | 68.6%  | 71.0% | 76.3% | 7.71                    |
| Rochford             | 69.1%  | 68.0% | 71.7% | 2.57                    |
| Tendring             | 60.2%  | 58.5% | 60.3% | 0.06                    |
| Uttlesford           | 72.8%  | 76.2% | 77.8% | 5.01                    |
| Southend-on-Sea UA   | 69.0%  | 68.6% | 72.2% | 3.12                    |
| Thurrock UA          | 71.6%  | 71.4% | 75.3% | 3.71                    |
| Cambridge            | 62.2%  | 63.3% | 64.6% | 2.37                    |
| South Cambridgeshire | 74.6%  | 73.7% | 74.2% | -0.41                   |
| Broxbourne           | 71.3%  | 72.5% | 76.5% | 5.12                    |
| East Hertfordshire   | 73.8%  | 76.4% | 76.5% | 2.61                    |
| Welwyn Hatfield      | 67.2%  | 69.6% | 69.6% | 2.44                    |
| Babergh              | 68.8%  | 72.0% | 75.0% | 6.18                    |
| Ipswich              | 71.5%  | 72.2% | 69.9% | -1.60                   |
| Mid Suffolk          | 70.9%  | 70.3% | 69.2% | -1.70                   |
| Suffolk Coastal      | 67.6%  | 67.0% | 69.4% | 1.85                    |
| St Edmundsbury       | 71.7%  | 76.3% | 73.7% | 2.07                    |

Table 39: Economic Activity Rates (16–74), EEFM 2014

(Source: EEFM 2014)

#### **Commuting Ratio**

- B.49 The commuting ratio is the balance between the size of the resident population in employment and the number of jobs available in a given local authority area. A commuting ratio value of more than one implies that the resident population in employment is larger than the number of jobs available. A value of less than one indicates that number of jobs exceed the number of residents employed. Edge Analytics routinely uses the 2011 Census commuting ratio as the basis for scenario evaluation, typically 'fixing' the ratio at its 2011 value throughout the forecast period.
- B.50 In 2011, the EEFM derived commuting ratio is directly comparable with the 2011 Census commuting ratio for each of the EPOA areas. However, in subsequent years, the commuting ratio varies to accommodate anticipated jobs growth. The commuting ratio value derived from the

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EEFM for each local authority area, has been used by the POPGROUP model to link jobs growth to population change in each phase 7 scenario.

B.51 The degree to which the underlying commuting ratios change over the EEFM forecast period is illustrated in Table 40.

| Area                 | 2011 | 2013 | 2031 | Change (2011–2031) |
|----------------------|------|------|------|--------------------|
| Basildon             | 1.00 | 0.99 | 1.00 | 0.00               |
| Braintree            | 1.29 | 1.21 | 1.19 | -0.09              |
| Brentwood            | 1.07 | 0.92 | 0.92 | -0.15              |
| Castle Point         | 1.63 | 1.41 | 1.49 | -0.14              |
| Chelmsford           | 1.05 | 1.06 | 1.03 | -0.01              |
| Colchester           | 1.02 | 1.00 | 0.99 | -0.03              |
| Epping Forest        | 1.29 | 1.43 | 1.40 | 0.10               |
| Harlow               | 1.01 | 0.89 | 0.92 | -0.10              |
| Maldon               | 1.31 | 1.27 | 1.29 | -0.03              |
| Rochford             | 1.53 | 1.44 | 1.46 | -0.06              |
| Tendring             | 1.24 | 1.14 | 1.17 | -0.07              |
| Uttlesford           | 1.01 | 1.03 | 1.04 | 0.03               |
| Southend-on-Sea UA   | 1.13 | 1.07 | 1.08 | -0.05              |
| Thurrock UA          | 1.21 | 1.23 | 1.16 | -0.05              |
| Cambridge            | 0.63 | 0.62 | 0.62 | -0.01              |
| South Cambridgeshire | 1.06 | 1.05 | 1.00 | -0.06              |
| Broxbourne           | 1.19 | 1.16 | 1.14 | -0.05              |
| East Hertfordshire   | 1.24 | 1.29 | 1.29 | 0.05               |
| Welwyn Hatfield      | 0.77 | 0.83 | 0.80 | 0.03               |
| Babergh              | 1.18 | 1.17 | 1.19 | 0.01               |
| Ipswich              | 0.91 | 0.93 | 0.91 | -0.00              |
| Mid Suffolk          | 1.17 | 1.15 | 1.15 | -0.02              |
| Suffolk Coastal      | 1.07 | 1.04 | 1.04 | -0.03              |
| St Edmundsbury       | 0.97 | 1.06 | 1.06 | 0.09               |

Table 40: Commuting Ratios, EEFM 2014

(Source: EEFM 2014)

### Unemployment Rate

B.52 The POPGROUP model requires an unemployment rate assumption that is consistent with the International Labour Organisation (ILO) definition:

Unemployment rate = unemployed / (employed + unemployed)

B.53 This statistic has been derived directly from the EEFM for each local authority area and used to link jobs growth to population change in each phase 7 scenario. Changes in the unemployment rate over the 2011-31 forecast period as implied by the EEFM are illustrated in Table 41.

|                      | Un   | employment Rate |       |                         |
|----------------------|------|-----------------|-------|-------------------------|
| Area                 | 2011 | 2013            | 2031  | Change (2011–2031) (pp) |
| Basildon             | 4.9% | 4.7%            | 2.7%  | -2.17                   |
| Braintree            | 3.4% | 3.1%            | 1.7%  | -1.71                   |
| Brentwood            | 2.6% | 2.28%           | 1.37% | -1.24                   |
| Castle Point         | 3.6% | 3.3%            | 2.1%  | -1.52                   |
| Chelmsford           | 3.2% | 2.7%            | 1.7%  | -1.47                   |
| Colchester           | 3.7% | 3.2%            | 1.8%  | -1.88                   |
| Epping Forest        | 3.4% | 2.9%            | 1.9%  | -1.48                   |
| Harlow               | 5.6% | 5.6%            | 3.5%  | -2.10                   |
| Maldon               | 2.8% | 2.5%            | 1.7%  | -1.13                   |
| Rochford             | 2.6% | 2.4%            | 1.6%  | -1.02                   |
| Tendring             | 6.1% | 5.5%            | 3.6%  | -2.47                   |
| Uttlesford           | 1.9% | 1.4%            | 1.0%  | -0.95                   |
| Southend-on-Sea UA   | 5.8% | 5.2%            | 3.4%  | -2.40                   |
| Thurrock UA          | 5.2% | 4.8%            | 2.6%  | -2.66                   |
| Cambridge            | 2.8% | 2.3%            | 1.5%  | -1.30                   |
| South Cambridgeshire | 1.6% | 1.4%            | 0.9%  | -0.66                   |
| Broxbourne           | 4.1% | 3.5%            | 2.1%  | -2.05                   |
| East Hertfordshire   | 2.3% | 1.9%            | 1.1%  | -1.16                   |
| Welwyn Hatfield      | 3.2% | 2.8%            | 1.8%  | -1.48                   |
| Babergh              | 2.7% | 2.4%            | 1.4%  | -1.27                   |
| Ipswich              | 5.8% | 5.1%            | 3.6%  | -2.18                   |
| Mid Suffolk          | 2.3% | 1.9%            | 1.1%  | -1.15                   |
| Suffolk Coastal      | 2.3% | 1.8%            | 1.2%  | -1.14                   |
| St Edmundsbury       | 2.6% | 2.3%            | 1.6%  | -1.06                   |
| EPOA                 | 3.6% | 3.2%            | 2.0%  | -1.65                   |

Table 41: Unemployment rates, EEFM 2014

(Source: EEFM 2014)