

**APPLICATION FOR OF A STREET TRADING CONSENT
MR WILLIAM PACKER**

Background Papers:	Appendix 1 - Copy of application Appendix 2 - Plan of proposed site Appendix 3 - Braintree District Council, Street Trading Policy Appendix 4 – Representation, Mr. S. Bingham Appendix 5 – Representation, Essex County Council
Corporate Implications:	None
Options:	1. To GRANT Mr. William Packer a Street Trading Consent. 2. To REFUSE Mr. William Packer a Street Trading Consent
Risks:	None

Executive Summary

To determine an application made by Mr. William Packer, for a Street Trading consent. The consent will enable Mr. Packer to sell hot and cold food and drinks from a van positioned at A1017 Ridgewell. Representation was received from Essex County Council objecting to more than one trader in the stated location.

Decision

1. To GRANT Mr. William Packer a Street Trading Consent.
2. To REFUSE Mr. William Packer a Street Trading Consent

Background

The Licensing Department received and validated an application for Street Trading Consent from Mr. Packer on 29 September 2009.

Mr. Packer is proposing to provide hot and cold food and drinks between the hours of Monday to Friday 07:00am hours to 15:00pm.

In accordance with the Council's Street Trading Policy the Licensing Department consulted will the following:

- Essex Police,
- Essex County Council Highways or Highways Agency if A12 or A120
- The local ward Members.
- Braintree District Council – Planning
- Braintree District Council – Environmental Health
- Parish / Town Council
- Relevant local traders selling similar commodities within 500 m radius of the proposed site.

Following the consultation, we received representation from Mr. S. Bingham, a local trader selling similar commodities within 500m radius of the proposed site.

We also received a representation from Essex County Council objecting to more than one trader on the specified site.

In accordance with the Council's Street Trading Policy – Part 1 paragraph 10(3) where a new applicant wishes to trade in a location where an existing trader already holds a consent to trade in the same commodity and/or received objections the application will be presented before the Licensing Committee for determination.

Corporate Implications				
Financial:	N/A			
Legal:	None			
Equalities & Diversity:	N/A			
Customer Impact:	N/A			
Environment & Climate Change:	N/A			
Consultation/Community Engagement:	Local Committees	N/A	Partners	N/A
	Public	N/A	Staff	N/A
Key Decision:	N/A			
Public/Private Report:	Public			
Officer Contact:	John Meddings			
Designation:	Licensing Officer			
Ext No:	2790			
Email:	John.meddings@braintree.gov.uk			



BRAINTREE DISTRICT COUNCIL

Application for the Grant or Renewal of a Street Trading Consent

Local Government (Miscellaneous Provisions) Act, 1982 Section 3, Schedule 4)

NOTE: Before completing this form applicants are requested to read the Braintree District Council Street Trading Policy, which accompanies this application form

You are requested to complete this form in block capitals

1. I, WILLIAM PACKER of SOTTEN ROAD, BELCHAMP OTTEN, SUDBURY, SUFFOLK CO10 7BN

Date of Birth 30/7/79

Daytime telephone number :- 07813 010459

hereby apply for a street trading consent to trade in the following streets:- (Please specify streets and areas in which you wish to trade)

A1017 RIDGEWELL LAYBY

PLEASE ENSURE YOU DO NOT INCLUDE ANY REQUEST FOR MARKET DAY TRADING (See Braintree District Council Street Trading Policy – item 9)

2. I wish to trade on the following days between the hours specified. (Please see Note – See Braintree District Council Street Trading Policy – Item 8)

Monday: From 7AM To 3PM Friday: From 7AM To 3PM
Tuesday: From 7AM To 3PM Saturday: From To
Wednesday: From 7AM To 3PM Sunday: From To
Thursday: From 7AM To 3PM

3. If you wish to trade for a short period, please specify what period below. (i.e Month of January). You will pay the day's trading fee per day you wish to trade.

.....

4 I proposed to trade in the following items:-

HOT + COLD FOOD AND BEVERAGES

5 The registration number of the vehicle from which I propose to trade is:-

VE03 NDV

A photograph or fully drawn details of the proposed stall/vehicle, giving dimensions, must be submitted with new applications or if the stall/vehicle has changed.

Special Events

At special events, we will issue one consent to the person organising the event, rather than to each individual trader. We will issue a single consent, which will cover a number of traders. Traders wishing to sell hot or cold food are not covered by a consent issued for a special event. Each trader wishing to sell food is required to apply for an individual consent

NOTE :* If the event is being held on behalf of raising funds for a charity etc the fee will be waived.

Please identify the number of traders to be covered:

Category 1 – Up to 10 traders

Category 2 – Between 11 and 19 traders

Category 3 – Over 20 traders

A photograph or fully drawn details of the proposed stalls/vehicles, giving dimensions, must be submitted with applications.

6 I enclose a payment of:-

For 1 day's trading per week per annum	68.00
For 2 day's trading per week per annum	136.00
For 3 day's trading per week per annum	205.00
For 4 day's trading per week per annum	274.00
<u>For 5 day's trading per week per annum</u>	<u>342.00</u>
For 6 day's trading per week per annum	410.00
For 7 day's trading per week per annum	463.00

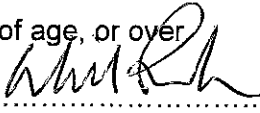
One day's trading 15.00 per day

Special Events

Category 1 – Up to 10 traders	30.00
Category 2 – Between 11 and 19 traders	45.00
Category 3 – Over 20 traders	60.00

(Cheques should be made payable to "Braintree District Council")

6. I am 17 years of age, or over

Signature: 

Date: 22/9/09

Please return this form to:-

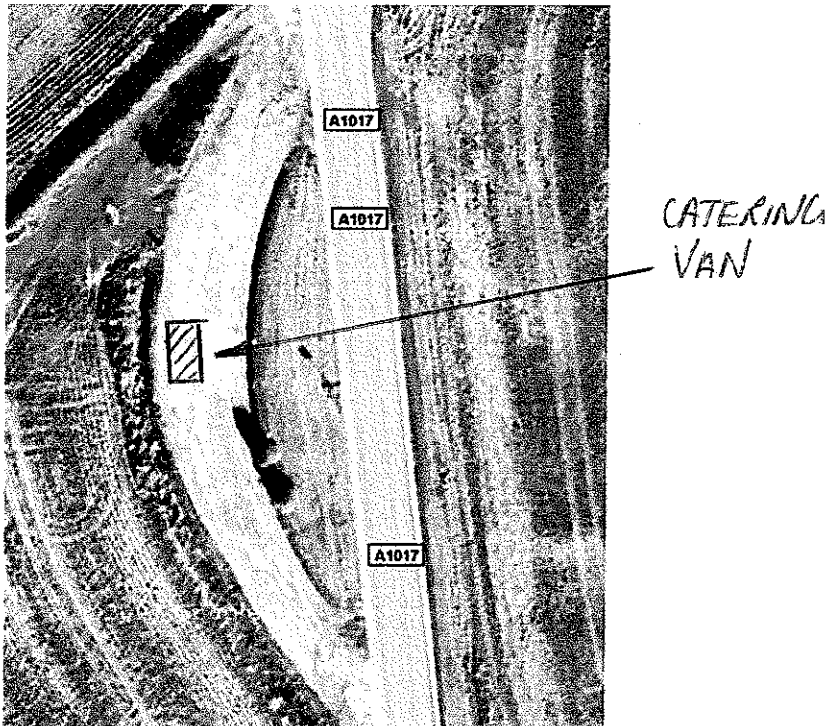
Licensing Officer
Braintree District Council
Causeway House
Bocking End
Braintree
Essex
CM7 9HB

IMPORTANT if you intend to be a 'static trader', to assist in the consideration of your application, you are asked to provide a small sketch of the area from which you wish to trade and the proposed position of the vehicle. Please specify one or two roads and landmarks to help with identifying your proposal.

However, if you apply to renew the consent you currently hold and that application is for precisely the same site, a sketch will not be required.

The Information given here may be used in conjunction with other Local Authorities for the prevention and detection of fraud and is held on computer, which is subject to the Data protection Act 1998.

Street trading application from William Packer



Street trading application from William Packer

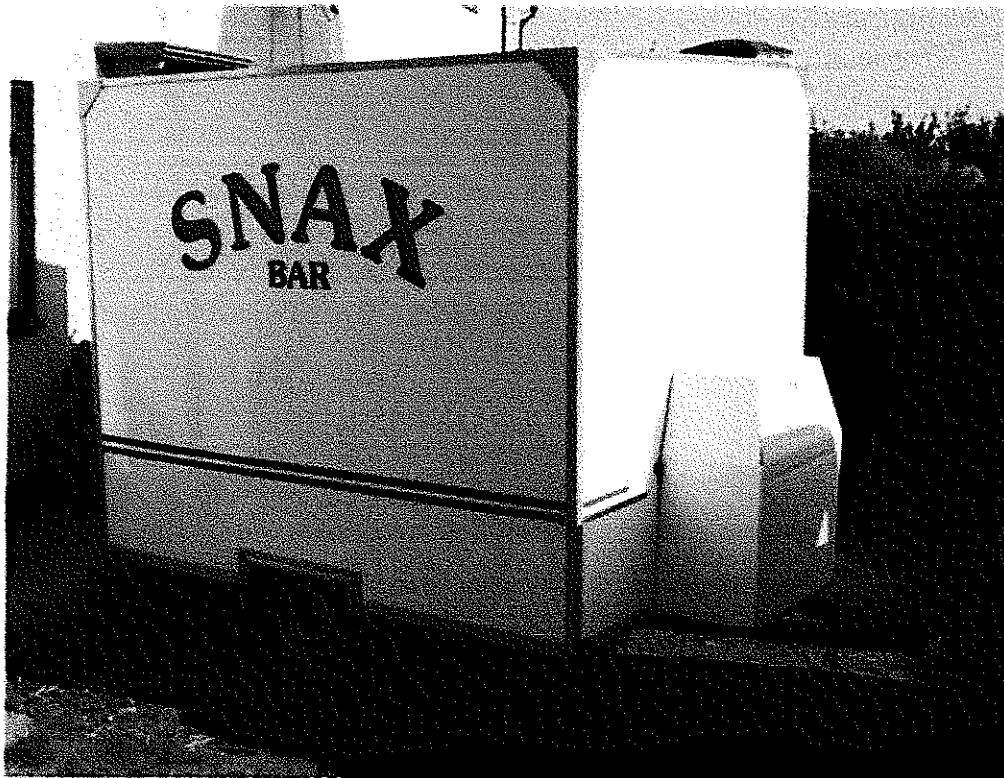
Overall dimensions:

Width = 1.95m

Height = 2.50m

Length = 2.50m

Total length to towbar = 3.70m



ENVIRONMENTAL
08 OCT 2009
HEALTH



Essex County Council

Your Ref:
Our Ref: 55788/OC/SJB/GEN/02/122
Date: 5 October 2009

Robert Overall
Executive Director for Environment,
Sustainability and Highways

Braintree District Council
Environmental Health
Causeway House
Braintree
Essex
CM7 9HB
Mrs V Gorham

Julie Martyn
Area Highway Manager, Mid Essex
2 New Dukes Way
CHELMSFORD
CM2 6PS

Dear Mrs Gorham

STREET TRADING CONSENT – MR WILLIAM PACKER

Thank you for your letter dated 29 September 2009.

Essex County Council has no objections to this application, on proviso that there is not more than one applicant trading at this location.

Should you wish to discuss this matter further please do not hesitate to contact me at the above address.

Yours sincerely


pp Ben Jackson
Assistant Traffic Engineer

Please reply to: Ben Jackson
Telephone: 01245 240186 Fax: 01245 240028
Office opening times 08.30 – 17.00 Monday - Friday
Internet: www.essex.gov.uk
Email: highways.midarea@essex.gov.uk



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5 Otten Road
Belchamp Otten
Sudbury
Suffolk CO10 7BN

1ST October 2009

Braintree District Council
APPLICATION FOR STREET TRADING LICENCE

Dear Sirs

With reference to our application for a Street Trading Licence to trade in the layby on the A1017 outside the village of Ridgewell, which I believe you have received; we would like to give you an update on our decision as to what foods to offer for sale. As originally stated we would be offering hot and cold food and beverages, but would like to extend the choices of food to include a vegetarian option, and fresh salads and fruit.

We believe that the addition of a vegetarian choice would be beneficial to those seeking to use our service, in this age of healthy eating we would like to give people a choice of more than just meat based foods. Of course the preparation areas for each of the food types would be separate as would the preparation and cooking utensils.

Our name should reflect this so we are considering calling our trading venture 'Meaty & Veggy', hoping to make it clear to those considering to use our service that we are offering what we think will be a welcome choice for road side trading.

We hope you will look on this idea as a welcome facility for our area of Essex.

Yours faithfully



Mr W S Packer

ENVIRONMENTAL
24 SEP 2009
HEALTH

5 Otten Road
Belchamp Otten
Sudbury
Suffolk

22nd Sept 2009

Braintree District Council
APPLICATION FOR GRANT OF A STREET TRADING LICENCE

Dear Sir/Madam

With reference to my application for a licence to trade hot and cold food and beverages from the layby on A1017 between the villages of Gt. Yeldham and Ridgewell; see attached printout.

I am aware that Mr Simon Bingham currently holds the licence, but he has told me he is trying to sell this business and as the licence is not transferable I am making my own application assuming that he will probably not be putting in for a renewal pending his sale.

I am very hopeful that my application will be granted, and enclose my cheque for £342.00; if I am unsuccessful I understand that you will return the payment to me.

Yours faithfully



Mr William Packer

Licensing Policy

Street Trading and Collections Policy

(AUGUST 2007)

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- Awareness
- Market Research
- Pedlars
- Markets
- Busking

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- Introduction
- Enforcement

Introduction

General Information

(1) The aim of this policy is to prevent obstruction of the streets of Braintree District and ensure the safety of persons using them. In doing so, it recognises the importance of licensed businesses to the local economy and the character of the area whilst trying to ensure that the activities do not cause nuisance or annoyance to the people of the area.

(2) This policy will guide the licensing team/Committee when it needs to consider applications such as:

- Street Trading
- Charitable Collections
- House to House Collections

Consultation

(1) In determining this licensing policy, the Council has consulted the following people and bodies:

- Essex Police
- Town Centre Strategy Groups
- Town & Parish Councils
- Charitable Organisations
- Existing Consent Holders
- Essex County Council Highways
- Highways Agency
- Local Chamber of Commerce (Witham Braintree & Halstead)

(2) Various other stakeholders within the council have been included as part of this consultation. These include:

- Environmental Health
- Legal Services
- Members of the Council
- Chair of Licensing Committee
- Cabinet Member for Public Protection & Healthy Living

Review of the Policy

(1) This policy will be reviewed every three years. At the time of the review, we will again consult all interested parties. As well as the three yearly reviews, we will continue to evaluate the policy and may update it at any time.

Part 1 – Street Trading

Introduction

This part of the Licensing Policy sets out how the council will deal with applications for Street Trading Consents in Braintree District.

It also highlights the council's undertaking to avoid duplication with other statutory provisions and our commitment to work in partnership with other enforcement agencies.

The Council aims to provide a clear, consistent licensing service-to-service users. At the same time, it aims to protect the safety of highway users and to prevent nuisance or annoyance.

1. General Policy

Each application for grant or renewal of street trading consent will be considered on its merits.

For every such application, or renewal, Braintree District Council may impose such conditions as may be reasonable, having regard to all the circumstances to prevent:-

- (a) Obstruction of the street or danger to persons using it; or
 - (b) Nuisance or annoyance (whether to persons using the street or otherwise).
- Standard conditions will be imposed unless circumstances dictate otherwise.

Where the imposition of conditions is not adequate to control potential problems, applications will be refused. Refusal or withdrawal of street trading consents will be normal in the following circumstances:-

- (a) Where the granting of the application is likely to give rise to nuisances or loss of amenity caused by noise, mal-odour, litter, disturbance or anti social behavior.
- (b) In respect of applications for hot, mal-odorous food where granting the application is likely to give rise to mal-odour, litter, disturbance or anti social behavior.
- (c) Where there is not enough space in the street for the applicant to engage in the trading in which he/she desires without causing undue interference or inconvenience to persons using the street.
- (d) Where granting of a consent for the sale of goods or services would conflict with those provided by nearby shops.
- (e) Where the applicant is unsuitable to hold a consent by reason of having been convicted of an offence, or for any other reason.
- (f) Where the applicant has at any time been granted a Street Trading Consent by the Council, and has persistently refused or neglected to pay fees due to them for it or charges due to them for services rendered.
- (g) Where applicant or operator of the stall is under the age of 17 years.
- (h) Where a trader has failed to comply with the conditions attached to the Consent.

- (i) Where street trading in a particular location will conflict with concessions granted to traders.
- (j) Where the street trading may damage the structure or surface of the street.
- (k) Where the appearance of the trading equipment or structure is in use is not compatible with the character of the area in which it is proposed to be situated.
- (l) Where the quality of stall and the impact of its activities may be detrimental to the character and appearance of the area in which it is proposed to trade.

The Council may at any time revoke a Consent or vary the conditions of an existing consent where there are reasonable grounds for so doing.

2. Legislation

(1) Street Trading is controlled in accordance with the provisions contained in Schedule 4 of the Local Government (Miscellaneous Provisions) Act 1982.

(2) The Council adopted this schedule on 15th March 1984. As a result, **all streets** within Braintree District are designated as Consent Streets. This means that anyone who wishes to trade on a street, highway or other area to which the public have access without payment must hold a Street Trading Consent.

(3) In addition, anyone trading on adjacent private land within **7 metres** of the highway is required to hold a street trading consent.

(4) There are additional requirements where a trader is conducting their business from private land. Please refer to paragraph 16.

(5) The Act defines street trading as “the selling or exposing or offering for sale of any article (including a living thing) in a street.

(6) There are exemptions from requiring a consent to trade on a street. Please refer to paragraph 7.

3. Licensing Process & Delegation of Functions

(1) Applications for street trading consents are delegated to either the Licensing Committee or to the Licensing Officer.

(2) The delegation will be as follows:

Matter to be dealt with	Full Council	Licensing Committee	Officers
Grant or renewal for a Street trading Consent		If a representation is made.	If no representation is made
Grant or renewal for a Street Trading Consent		All Cases	

in the Pedestrian Area			
Grant or renewal for a Street Trading Consent for a Special Event		If a representation is made	If no representation is made
Grant or renewal for a second Street Trading Consent in one location		All Cases	
Grant or renewal for a Street Trading Consent prohibited by other legislation			Refused delegated to Officer and Committee Advised
Review of policy & Conditions	In all cases		
Grant or renewal for a Street Trading Consent in same area		All Cases	

(3) Where an application is referred to the Licensing Committee, it will determine each application on its own merit. Members of the Committee will consider all information attached to the application, and the contents of this policy.

4. Consultation on Applications for Consents

When we receive an application for a Street Trading Consent the council will seek the advice of:

Essex Police,
Essex County Council Highways or Highways Agency if A12 or A120
The local ward Members.
Braintree District Council – Planning
Braintree District Council – Environmental Health
Parish / Town Council
Relevant local traders selling similar commodities within 500 m radius of the proposed site.

5. Renewals

(1) Street Trading Consents are issued for a period of up to one year.

(2) Applicants should then re-submit their application if they wish to continue to trade at least one month before the expiry of their current consent. At this renewal time, the Licensing Officer will undertake a full consultation exercise as before to determine if the street trader is a cause for concern.

6. Decisions

(1) Following the determination of an application by the Committee, the applicant and any objectors will be notified of the decision at the end of the hearing. The Licensing Team will then send confirmation in writing, as soon

as possible after the decision, or in any case within seven days of the meeting.

(2) There is **no right of appeal against refusal** to issue consent; therefore any applicant that is aggrieved by the council's decision has an option to seek a Judicial Review. Where an application is refused, **payment of the application fee shall be refunded.**

7. Exemptions

(1) The Act makes certain activities exempt from the requirement to hold a consent. These are:

- Pedlars acting under the Pedlars Act 1871.
- Anything done within a market or fair – please refer to paragraph 14.
- Trading on a trunk road picnic area under Section 112 of the Highways Act 1980
- News vendors selling only newspapers or periodicals
- Petrol filling stations
- Shops forecourts
- Roundsmen (as they have defined customers, defined routes)- The Council will refer to recent case law in their interpretation (Kempin v Brighton & Hove – where in the absence of a statutory definition, the court defined a roundsman to be one who goes round a defined list of customers for orders and the delivery of goods).
- Objects or structures placed on, in or over a highway under Part VIIIA of the Highways Act 1980 – table & chairs on the highway
- Operation of facilities for recreation or refreshment under Part VIIA of the Highways Act 1980
- Street collections

8. Hours of Trading

Trading within the Braintree District will cease at the following hours;

Sunday to Thursday (inclusive)	until Midnight
Friday & Saturday	until 01:00 am the following morning

9. Trading on Market Days

Street Trading will not be permitted on the respective market days in each of the three towns within the district.

10. More Than One Trader in a Location

(1) The Council will normally only allow one trader to hold a consent in a specific location, unless the second applicant wishes to trade in a different commodity.

(2) The exceptions to this rule are:

(a) Where a special event is arranged and there will be more than one trader covered by the event consent.

(b) In the case of "Mobile Traders" – where a vehicle is stationary for less than 15 minutes in one location and doesn't return to area within 2 hours.

(3) Where a new applicant wishes to trade in a location where an existing trader already holds a consent to trade in the same commodity the

application will be presented before the Licensing Committee for determination.

11. Special Events

(1) At special events, we will issue one consent to the person organising the event, rather than to each individual trader. This policy is aimed at promoting events and encouraging more traders to attend them.

(2) We will issue a single consent, which will cover a number of traders. The number of traders covered is as follows:

Category 1 – Up to 10 traders

Category 2 – Between 11 and 19 traders

Category 3 – Over 20 traders

NOTE :* If the event is being held on behalf of raising funds for a charity etc the fee will be waived.*

(3) Traders wishing to sell hot or cold food are not covered by a consent issued for a special event. Each trader wishing to sell food is required to apply for an individual consent. The reason that traders for food are not included is due to the potential risk to public safety. Each trader will need to be visited by an Environmental Health Officer, who will inspect before consent is issued.

12. Trading on Pedestrian Areas

(1) It is the council's policy to discourage applications where a trader wishes to trade in a pedestrian area of a town centre..

(2) All applications to trade in these areas will be presented before the Licensing Committee for determination.

13. Trading on Clearways

(1) Essex County Council have specific orders which prohibit trading on any Clearway within the Braintree District. The following roads are classed as Clearways:

- A131
- B1018 (Braintree to Witham Road)
- Millennium Way (Approach Road to Freeport Shopping Village)

13a Trading on Trunk roads

Any trader operating from a pitch situated on the **A12** or the **A120** must be mindful that the Highways agency have the powers to move on any trader that is causing;

- A general Nuisance
- Displaying illegal signage
- Causing litter
- Causing a distraction to motorists

It is highly unlikely that the Highways Agency will give permission trade on these roads.

14. Markets

(1) Statutory markets, or markets granted by charter, are exempt from requiring a consent.

15. Conditions

(1) The council have adopted conditions relating to Street Trading. These conditions are attached to this policy as **Appendix A**.

16. Planning Permission

In such cases the applicant must make enquiries with regard to planning permission and to seek the landowners permission to trade.

(2) If a consent is required, the onus is on the applicant to obtain both planning permission and permission to trade from the landowner prior to making an application for street trading consent. It is not the responsibility of the issuing Authority to investigate and obtain this information.

17. Licensing Act 2003

(1) In addition to the requirement of having a street trading consent, applicants who sell hot food or drink between 11.00 pm and 01.00 am will need a premises licence under the Licensing Act 2003.

Part 2 – Charitable Collections

1 Introduction

This part of the Policy sets out how the council will deal with charitable organisations that wish to collect monies and/or goods for charity.

2 Legislation

(1) Street Collections are covered by regulations made under the Police, Factories, etc (Miscellaneous Provisions) Act 1916 as amended by section 251, schedule 29 of the Local Government Act 1972. Anyone wishing to collect money on a street or public place as defined in the Act must obtain a permit from the Council.

(2) House to House Collections require to be licensed by the Council under the House to House Collections Act 1939. This Act only covers Charitable Collections and not companies collecting for profit. Companies collecting for profit should identify that they are not charitable on their bags or leaflets.

3 Consultation on Applications

(1) The Council will record all street collections and house to house collections in an electronic diary to avoid two organisations collecting on the same day in the same locality.

(2) The Licensing Officer will consult Essex County Council Highways where the application for a street collection includes placing a structure or vehicle on the street/highway.

4 Number of Permitted Collections

(1) The Council will have a co-ordinated approach to how many street collections and other such activities we will allow in any one area. We will only permit one collections in any one town or village per day.

(2) The Council do not allow direct debit collections.

Part 3 – Other Activities

Introduction

There are a number of other activities that take place in the streets of the Braintree District that cannot be controlled by licence.

These activities are listed below.

Petitions

People or organisations asking members of the public to support their cause, such as political groups, welfare or ecological groups.

Awareness

People, groups or organisations such as radio stations, television stations or the armed forces may wish to raise awareness by handing out leaflets or undertaking promotional activities.

Market Research

This type of activity includes mail order companies, insurance companies and national questionnaires.

Pedlars

They are required to hold a certificate issued by the Police Force in the area that they reside. They are able to travel to trade within the area. They must only stop to trade when approached by a customer. They must not remain stationary after the sale has been made.

Markets

Please refer to paragraph 14 of this Policy

Busking

(1) If a group of buskers gather, so as to cause a nuisance to passers by or by local traders, then the council will ask them to cease and leave the area.

(2) We may call for assistance from Essex Police when dealing with such issues.

Part 4 – Enforcement

Introduction

This section of the Licensing Policy details the council's commitment to enforcing the provisions contained within the appropriate legislation. It also highlights the council's commitment to work in partnership with all enforcement agencies, to provide consistent enforcement on licensing issues.

The Licensing officers aims to work closely with other enforcement authorities when dealing with issues on the street.

Where licensable activities are conducted without the benefit of a licence, will look to gather evidence and take enforcement action as appropriate.

We may call for assistance from Essex Police when dealing with such issues.

We will enforce the provisions of all appropriate legislation and will ask persons causing a nuisance to cease the activity that they are conducting and leave the area.

Appendix A.

The Following conditions be attached to all street trading consents:

- This street trading consent does not convey any other approvals that may be necessary under the Food Hygiene regulations, Planning legislation or other appropriate legislation.
- The holder of a street Trading consent shall take all reasonable precautions to prevent obstruction of the street or danger to persons using the street and to prevent nuisance or annoyance, whether to persons using the street or otherwise.
- The Holder of a street trading consent shall ensure that suitable arrangements are made for the disposal of any litter that may be caused in connection with the trading permitted under this consent.
- The Holder of a street trading consent shall be required to seek the approval of the Council to any proposed change to the mode of trading permitted under the consent.
- The name of the holder of a street trading consent trading with a vehicle shall be displayed on the vehicle used in connection with the trading.
- This street trading consent does not convey any right to trade on privately owned property.